



**CITY OF LANGLEY**

**DRAFT COUNCIL AGENDA**

**Monday, March 18, 2024 @ 5:30 P.M.**

**City Hall**

**112 Second Street, Langley, WA 98260**

**And via Zoom:**

<https://us02web.zoom.us/j/84942834088?pwd=YjdpM1dRSVI3Qmt6ZHAraGc0Vkdwdz09>

Webinar ID: **849 4283 4088**

Passcode: **283347**

- 1. CALL TO ORDER – 5 minutes**
  - a. Opening words/Minute of Silence
  - b. Roll Call
  
- 2. CONSENT AGENDA** (The CONSENT AGENDA consists of routine items that normally do not require further Council discussion) – 2 minutes
  - a. Liquor Licenses – No Objection: Clyde Theater, WICA, Saratoga Inn, Langley Kitchen, Little Big Fest p. 3
  - b. Approval of Commission Meeting Minutes posted since previous Council Meeting
  - c. Approval of City Council Meeting Minutes for meeting: 3/04/2024 and 3/11/2024 p. 7
  
- 3. APPROVAL OF AGENDA – 3 minutes**
  
- 4. PUBLIC COMMENT PERIOD\* - 30 minutes**
  
- 5. PRESENTATION/GUEST SPEAKER/COMMISSION REPORTS – 15 minutes**

Behavioral Health Presentation	Chief Wasser	p. 11
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- 6. MAYOR'S REPORT – 10 minutes** p. 16
  
- 7. NEW BUSINESS - 30 minutes**
  - a. Third Council Meeting – Monthly Workshop Councilmember Salerno p. 17
  - b. Cross-Reiter Bluff Management Presentation 60% Draft Director Perry p. 18
  - c. [1st reading on Critical Areas Ordinance](#) Director Penny p. 19

## 8. DISCUSSION

LIP 5: Answers to Questions Director Perry p. 148

## 9. STAFF REPORTS – 15 minutes

- a. Finance Director Wanda Grone p. 150
- b. Community Planning Director Meredith Penny p. 151
- c. Public Works Director Randi Perry p. 154

## 10. COUNCIL REPORTS – 15 minutes

- a. Councilmember Harolynne Bobis
- b. Councilmember Rhonda Salerno
- c. Councilmember Chris Carlson
- d. Councilmember Craig Cyr
- e. Councilmember Gail Fleming

## 11. ADJOURN

**\*Public Comment:** We welcome requests to comment on subjects that are not on the agenda or requests to comment on a particular agenda item at the time the item is being discussed. The purpose of a public comment is to allow the public to inform the Council of your views. We appreciate and welcome your comments, but please note that we will not be entering into dialogue at this time. Please limit your comments to no more than three minutes and address subjects, not individuals, in an orderly and courteous manner. Please state your name, where you reside, and the subject of your comment.

Thank you for participating!

**If reasonable accommodation for a disability is needed, please contact us at (360) 221-4246 at least 24 hours prior to this meeting.**



**Washington State  
Liquor and Cannabis Board**  
PO Box 43098

, Olympia WA 98504-3098, (360) 664-1600  
www.liq.wa.gov Fax #: (360) 753-2710

**RECEIVED**  
**MAR 11 2024**

BY.....

**March 06, 2024**

Dear Local Authority:

RE: Liquor License Renewal Applications in Your Jurisdiction - Your Objection Opportunity

Enclosed please find a list of liquor-licensed premises in your jurisdiction whose liquor licenses will expire in about 90 days. This is your opportunity to object to these license renewal requests as authorized by RCW 66.24.010 (8).

1) Objection to License Renewal

To object to a liquor license renewal: fax or mail a letter to the Washington State Liquor and Cannabis Board (WS-LCB) Licensing Division. This letter must:

- o Detail the reason(s) for your objection, including a statement of all the facts upon which your objection or objections are based. You may include attachments and supporting documents which contain or confirm the facts upon which your objections are based.
- o Please note that whether a hearing will be granted or not is within the Board's discretion per RCW 66.24.010 (8)(d).

Your letter or fax of objection must be received by the Board's Licensing Division at least 30 days prior to the license expiration date. If you need additional time you must request that in writing. Please be aware, however, that it is within the Board's discretion to grant or deny any requests for extension of time to submit objections. Your request for extension will be granted or denied in writing. If objections are not timely received, they will not be considered as part of the renewal process.

A copy of your objection and any attachments and supporting materials will be made available to the licensee, therefore, it is the Local Authority's responsibility to redact any confidential or non-disclosable information (see RCW 42.56) prior to submission to the WSLCB.

2) Status of License While Objection Pending

During the time an objection to a renewal is pending, the permanent liquor license is placed on hold. However, temporary licenses are regularly issued to the licensee until a final decision is made by the Board.

3) Procedure Following Licensing Division Receipt of Objection

After we receive your objection, our licensing staff will prepare a report for review by the Licensing Director. The report will include your letter of objection, as well as any attachments and supporting documents you send. The Licensing Director will then decide to renew the liquor license, or to proceed with non-renewal.

4) Procedure if Board Does Not Renew License

If the Board decides not to renew a license, we will notify the licensee in writing, stating the reason for this decision. The licensee also has the right to request a hearing to contest non-renewal of their liquor license. RCW 66.24.010 (8)(d). If the licensee makes a timely request for a hearing, we will notify you.

The Board's Licensing Division will be required to present evidence at the hearing before an administrative law judge to support the non-renewal recommendation. You may present evidence in support of your objection or objections. The administrative law judge will consider all of the evidence and issue an initial order for the Board's review. The Board members have final authority to renew the liquor license and will enter a final order announcing their decision.

5) Procedure if Board Renews License Over Your Objection

If the Board decides to renew the license over your objection, you will be notified in writing. At that time, you may be given an opportunity to request a hearing. An opportunity for a hearing is offered at the Board's discretion. If a hearing is held, you will be responsible for presenting evidence before an Administrative Law Judge in support of your objection to license renewal. The Board's Licensing Division will present evidence in support of license renewal. The Licensee may also participate and present evidence if the licensee desires. The administrative law judge will consider all of the evidence, and issue an initial order for the Board's review. The Board members have final authority to renew the liquor license and will enter a final order announcing their decision.

For questions about this process, contact the WSLCB Licensing Division at (360) 664-1600 or email us at [localauthority@sp.lcb.wa.gov](mailto:localauthority@sp.lcb.wa.gov).

Sincerely,

*Rebecca Smith*

Rebecca Smith, Director,  
Licensing and Regulation Division

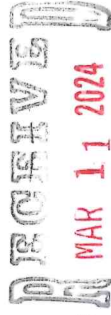
LIQ 864 07/10

C091080-2

WASHINGTON STATE LIQUOR AND CANNABIS BOARD

DATE: 03/06/2024

LICENSED ESTABLISHMENTS IN INCORPORATED AREAS CITY OF LANGLEY (BY ZIP CODE) FOR EXPIRATION DATE OF 20240630



LICENSEE

LICENSE NUMBER

BUSINESS NAME AND ADDRESS

PRIVILEGES

1. THE CLYDE THEATRE LLP

THE CLYDE THEATRE  
217 FIRST ST  
LANGLEY

WA 98260 0000

434627

BEER/WINE THEATER

2. WHIDBEY ISLAND CENTER FOR THE

WHIDBEY ISLAND CENTER FOR THE ARTS  
565 CAMANO AVE  
LANGLEY

WA 98260 0000

082736

NON-PROFIT ARTS ORGANIZATION

3. SARATOGA INN, LLC

SARATOGA INN, LLC  
201 CASCADE AVE  
LANGLEY

WA 98260 8415

080830

SERVE EMPLOYEES & GUESTS

4. HOWGOOD LLC

LANGLEY KITCHEN  
138 2ND ST  
LANGLEY

WA 98260 9850

418346

BEER/WINE REST - BEER/WINE  
OFF PREMISES

BY .....

WASHINGTON STATE LIQUOR AND CANNABIS BOARD - LICENSE SERVICES  
1025 UNION AVE SE - P O Box 43075  
Olympia WA 98504-3075  
[specialoccasions@lcb.wa.gov](mailto:specialoccasions@lcb.wa.gov) Fax: 360-753-2710

TO: MAYOR OF LANGLEY

MARCH 13, 2024

SPECIAL OCCASION #: 091348

LITTLE BIG FEST  
101 1ST ST  
LANGLEY, WA 98260

DATE: APRIL 20, 2024

TIME: 6PM TO 11PM

PLACE: WHIDBEY ISLAND FAIRGROUNDS AND EVENT CENTER - 819 CAMANO AVE, LANGLEY

CONTACT: KEEGAN HARSHMAN (DOB: 12.20.1991) 360-593-7679

**SPECIAL OCCASION LICENSES**

- \* \_\_ Licenses to sell beer on a specified date for consumption at a specific place.
- \* \_\_ License to sell wine on a specific date for consumption at a specific place.
- \* \_\_ Beer/Wine/Spirits in unopened bottle or package in limited quantity for **off** premise consumption.
- \* \_\_ Spirituous liquor by the individual glass for consumption at a specific place.

If return of this notice is not received in this office within 20 days from the above date, we will assume you have no objections to the issuance of the license. If additional time is required please advise.

- |  |           |          |
|--|-----------|----------|
| 1. Do you approve of applicant?  | YES _____ | NO _____ |
| 2. Do you approve of location?   | YES _____ | NO _____ |
| 3. If you disapprove and the Board contemplates issuing a license, do you want a hearing before final action is taken? | YES _____ | NO _____ |

<b><u>OPTIONAL CHECK LIST</u></b>	<b><u>EXPLANATION</u></b>	YES _____	NO _____
LAW ENFORCEMENT	_____	YES _____	NO _____
HEALTH & SANITATION	_____	YES _____	NO _____
FIRE, BUILDING, ZONING	_____	YES _____	NO _____
OTHER:	_____	YES _____	NO _____

If you have indicated disapproval of the applicant, location or both, please submit a statement of all facts upon which such objections are based.

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DATE SIGNATURE OF MAYOR, CITY MANAGER, COUNTY COMMISSIONERS OR DESIGNEE



**CITY OF LANGLEY**

**DRAFT Council Meeting Minutes**

Monday, March 4, 2024 @ 5:30 P.M.

City Hall

112 Second Street, Langley, WA 98260

Recording may be found at:

[https://www.langleywa.org/2024-03-04-Council\\_Recording.m4a](https://www.langleywa.org/2024-03-04-Council_Recording.m4a)

Times listed in **red** indicate the location in the recording.

**1. CALL TO ORDER – 5 minutes**

- a. Opening words/Minute of Silence
- b. Roll Call

City officials in attendance: Mayor Kennedy Horstman, Councilmember Rhonda Salerno, Councilmember Craig Cyr, Councilmember Gail Fleming

Staff in attendance: Meredith Penny, Director of Community Planning; Randi Perry, Director of Public Works; Tavier Wasser, Chief of Police; Kristen Abraham, Interim Deputy Clerk

**2. CONSENT AGENDA (The CONSENT AGENDA consists of routine items that normally do not require further Council discussion) (00:02:34)**

- a. Approval of Voucher Directories in the amount of \$122,321.46 p. 3
- b. Approval of Payroll Direct Deposit (02/28/2024) - in the amount of \$83,082.73 p. 21
- c. Approval of Manual Warrants (02/28/2024) in the amount of \$58,184.60 p. 23
- d. Approval of Commission Meeting Minutes posted since previous Council Meeting
- e. Approval of City Council and Special Meeting Minutes for meetings: 02/20/2024, 02/23/2024 and 02/26/2024 p. 24
- f. TIB Engineering Scope and Contract - Saratoga Road p. 31
- g. Liquor License – No objection – Renaissance Fair p. 45

**Motion was made to adopt Consent Agenda as presented**

Motion: Councilmember Craig Cyr

2nd: Councilmember Gail Fleming

**Motion passed unanimously**

**3. APPROVAL OF AGENDA (00:02:56)**

**Motion was made to adopt Agenda**

Motion: Councilmember Rhonda Salerno

2nd: Councilmember Craig Cyr

**Discussion:**

The following changes were made to the agenda:

Due to the absence of two councilmembers, it was proposed that the meeting be adjourned after the Public Comment period. The remaining items were postponed.

**Motion passed to adopt agenda as amended unanimously**

**4. PUBLIC COMMENT PERIOD\* (00:04:36)**

Members of the public made comments about the proposed rezoning at the Fairgrounds and about lighting at the laundromat.

~~5. EXECUTIVE SESSION (00:00:00)~~

~~6. PRESENTATION/GUEST SPEAKER/COMMISSION REPORTS (00:00:00)~~

~~Kicking Gas Partnership – MOU, Solarize campaign, Microgrid~~      ~~Derek Hoshiko~~      Kicking Gas Presentation

~~7. MAYOR’S REPORT~~

~~8. UNFINISHED BUSINESS~~

~~Draft Island County Comprehensive Economic Development Strategy~~      ~~Director Penny~~      CEDS Packet

~~9. NEW BUSINESS~~

~~a. Third Council Meeting – Monthly Workshop~~      ~~Councilmember Salerno~~  
~~b. Declaration of Climate Emergency Reaffirmation~~      ~~Councilmember Salerno~~

~~10. COUNCIL REPORTS~~

~~a. Councilmember Harolynne Bobis~~  
~~b. Councilmember Rhonda Salerno~~  
~~c. Councilmember Chris Carlson~~  
~~d. Councilmember Craig Cyr~~  
~~e. Councilmember Gail Fleming~~

**11. ADJOURN** Meeting adjourned at 5: 53pm by Mayor Kennedy Horstman





**CITY OF LANGLEY**

**DRAFT- SPECIAL COUNCIL MEETING MINUTES**

**Monday, March 11, 2024, 1:00 pm**

**City Hall**

**112 Second Street, Langley, WA 98260**

Recording may be found at:

[https://www.langleywa.org/GMT20240311-200018\\_Recording.m4a](https://www.langleywa.org/GMT20240311-200018_Recording.m4a)

Times listed in **red** indicate the location in the recording.

**1. CALL TO ORDER Meeting was called to order at 1:00 pm by Mayor Kennedy Horstman**

- a. Opening Words/Minute of Silence
- b. Roll Call

City officials in attendance: Mayor Kennedy Horstman, Councilmember Harolynne Bobis, Councilmember Rhonda Salerno, Councilmember Chris Carlson, Councilmember Craig Cyr, Councilmember Gail Fleming

Staff in attendance: Meredith Penny, Director of Community Planning; Randi Perry, Director of Public Works; Kristen Abraham, Interim Deputy Clerk

**2. UNFINISHED BUSINESS**

Declaration of Climate Emergency Reaffirmation	Councilmember Salerno	<b>00:04:40</b>
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**Motion was made to approve the declaration of Climate Emergency Reaffirmation**

Motion: Councilmember Rhonda Salerno

2nd: Councilmember Gail Fleming

Discussion: It was clarified that this motion is only to reaffirm the intent of the original resolution and that the resolution be sent to the Climate Crisis Action Commission (CCAC) for review and revision.

**Motion passed unanimously**

**3. NEW BUSINESS**

Memo to Accompany Ratification Vote of Island County Resolution #C-85-23	Councilmember Salerno	<b>00:17:53</b>
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**Motion was made to approve the memo to accompany the Ratification Vote of Island County Resolution #C-85-23**

Motion: Councilmember Rhonda Salerno

2nd: Councilmember Gail Fleming

Discussion: After much discussion, a friendly amendment was made that this motion be referred to the CCAC with some edits.

**Amended motion passed unanimously**

**4. DISCUSSION/COUNCIL ACTION**

Presentation and discussion on proposed changes to the Countywide Planning Policies and housing allocation methodology as part of the periodic review and update of the Comprehensive Plan

Community Planning 00:33:22  
Director Penny

Director Penny shared a presentation and answered questions from the councilmembers.

**Public comment: 01:52:21**

Members of the public asked questions about the presentation.

**5. ADJOURN**

Meeting adjourned at 02:55 pm by Mayor Horstman



# Island County Human Services

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Behavioral Health/Law Enforcement

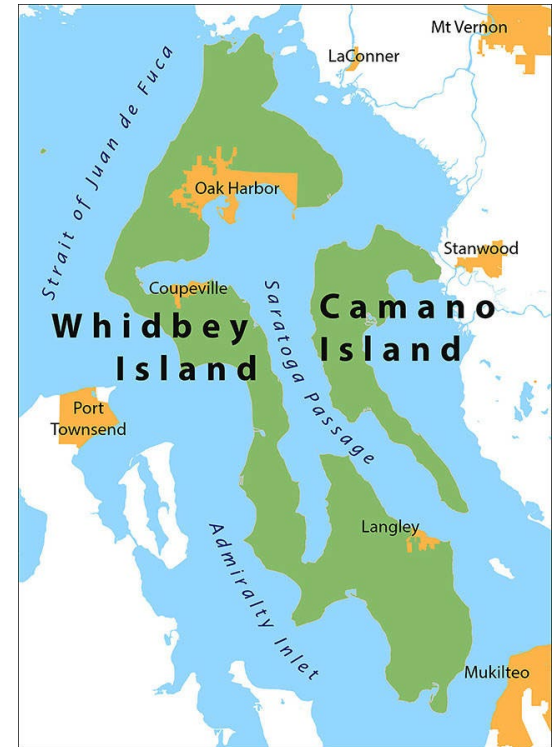
Co-Responder Services



# Overview

## Island County Co-Responder Model

- Large geographical Area
- Co – Responders
  - Respond with LE to behavioral health emergencies/follow up on referrals from LE
  - Provide diversion opportunities to provide treatment and avoid arrest
- Law Enforcement Agencies
  - Island County Sheriff's Office/Coupeville Marshall's Office
  - Oak Harbor Police Department
  - Langley Police Department





# Community Collaboration

Island County:

Human Services

Public Health

Jail

Drug Court

Probation

District Court

Superior Court

Juvenile Detention Center

Regional Crisis System

Whidbey Health

EMS and Fire Departments

Help Network

Adult Protective Services

Child Protective Services

Island Senior Resources

Behavioral Health Agencies

DSHS/State Partners





# Langley Police Department Services

Amanda Borman-Ballard – Co-Responder

Timarah Bass – Case Manager

Chief Tavier Wasser – Langley Police Department





# Thank You

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Please contact us for more information:

Amanda Borman-Ballard, MA, LMHC

Co-Responder

[a.borman-ballard@islandcountywa.gov](mailto:a.borman-ballard@islandcountywa.gov)

360-632-5144

Timarah Bass

Case Manager

[t.bass@islandcountywa.gov](mailto:t.bass@islandcountywa.gov)

360-632-0341

Kathryn Clancy, MA, LMHC

Clinical Supervisor-Program Manager

[k.clancy@islandcountywa.gov](mailto:k.clancy@islandcountywa.gov)

360-678-7911



**To:** City Council

**From:** Kennedy Horstman

**Date:** February 28, 2024

**Subject:** 2023 Budget Performance Analysis, Current Situation & Next Steps

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This report should in no way be construed as a critique of staff performance. I acknowledge and value the hard work of staff – past and present – to establish and work to budgets, particularly given staff turnover and a very challenging finance system. In 2022, 2023 and 2024, historical budgets of unclear accuracy were inherited largely from individuals who were no longer with the organization. That said, it's critical that we are transparent about our past budget performance because it informs our current financial position.

## **2023 Analysis Summary**

- At 2022 year-end, the General Fund balance was 66% (\$187,207) of what was budgeted to start the 2023 fiscal year. Which is to say, 2023 was underfunded by 34% from the start.
- As budgeted, 2023 General Fund expenditures exceeded revenues by \$194K. (Actual expenditures were \$264K higher than revenue.)
- At 2023 year-end, the General Fund balance was overspent by \$264K, which left an ending fund balance of \$91,461.

## **Current Financial Situation**

The City's current financial situation is not "fine," but it is being closely monitored:

- As noted above, we started with the General Fund underfunded by ~\$460K with a 2024 starting balance of \$91,461. To put this number in perspective, at the 2023 staffing level, we spent roughly \$83K per month on payroll wages and benefits alone. (In 2024, with one position open, we are closer to \$71K per month.)
- We are limiting General Fund expenditures to only mission critical expenses including delaying reserve fund transfers and delaying work until we'll have the revenue to cover it. We are also making do with the supplies we have on hand and identifying areas where we can save even small amounts – like avoiding color printing.
- With the Interfund Loan Transfer policy in place we can shift funds should the General Fund balance become negative. To date, we have not had to exercise that option.

## **Moving Forward**

Given the deficits outlined above in the historic budget, Director Grone and I are working with the FPLC to establish a new budget process built on actual historic data and on the following assumptions:

- Our annual budgets should fund the current fiscal year and the first quarter of the following year. This means that the 2024 budget should target creating a cashflow reserve that will cover Q1 2025 expenses.
- As a starting point for managing our operating expenses we will assume that average monthly operating expenses must not exceed average monthly revenue (calculated over 15 months). This starting point will help define what we can afford on a monthly basis without additional revenue.
- This target should help identify cost-reduction opportunities, expense reallocation opportunities, and likely consider increasing revenue.
- The budget should include a plan to fund a new finance system and upgraded general IT services as these systems represent a significant opportunity to improve overall efficiency and save the City money.





**To:** Langley City Council Members

**From:** \_\_\_Rhonda Salerno, Position 2\_\_\_\_\_

**Date:** \_\_18 March 2024\_\_\_\_\_

**Topic:** \_Additional Special Council Meeting\_\_ **Number of pages** (including this one): \_1\_

**Introduction/Summary:**

The idea of scheduling a regular Council Workshop on the fourth week of every month has come up at recent Council meetings, but no decision has been made. It has been suggested that these meetings would lighten the load of the regular meetings by including Council reports on Commission activities (once a month rather than at both Council meetings), provide a time for joint meetings with Commissions as required, allow time for training and study on upcoming subjects for Council decision-making, etc. Attendance by staff at the workshop meetings would not be required other than for subject matter expertise.

**Council Action Request:**

Council makes a final decision as to whether they want these workshops to be scheduled regularly, and if so, which day of the month and at what time will they be scheduled. The suggestion so far has been to conduct these workshops on the 4th Monday of the month during working hours, perhaps 3 - 5 P.M., so that any staff that who wants or needs to attend does not need to do so outside of their regular working hours.

**Timeline for Action:**

Tonight's meeting

**List all Attachments:** None



City of Langley

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## MEMORANDUM

**To:** Langley City Council, Mayor Horstman and Public Works Advisory Commission (PWAC)  
**From:** Randi Perry, Director of Public Works  
Meredith Penny, Director of Community Planning  
**Re:** Bluff Management Plan Project update, 60% deliverable  
**Council Meeting Date:** March 18, 2024  
**PWAC Meeting Date:** March 20, 2024

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**The purpose of this memo is to provide a progress update on the bluff management plan. The City's consulting team, Cross Reiter will present the 60% draft deliverable. The materials are linked at the bottom of this memo.**

On July 21, 2023, staff published a request for proposals to develop a strategy for maintaining five of its six publicly owned shoreline bluffs. Three proposals were received and evaluated based on predetermined criteria. The City Council approved the contract with Cross Reiter Inc. on September 18, 2023. The scope of work includes five tasks: project coordination and management, review of background information, geotechnical report and analysis, draft management plan and report, and final management plan and report.

The project management, communication, and invoicing tasks are present through the end of the project (one kick-off meeting took place in early October 2023). City staff compiled available background information for Cross Reiter to review, including previous geotechnical reports, plans, and maps. Staff received a memo summarizing this background information from Cross Reiter. Cross Reiter has also completed site visits, a drone flight, and provided a draft geotechnical report to the City as required by the project scope. This information has been compiled and used to create the 30% draft deliverable. This was presented to the Public Works Advisory Commission on January 17, 2024. [Public Comment](#) were received during the meeting and incorporated where appropriate. February 8, 2024, the project scope was modified to include evaluation of the retaining wall on Cascade Ave. The results of this evaluation are included in the current deliverable.

This is an opportunity for the Council, PWAC and the public to discuss the project; no formal actions are requested. Feedback received on or before March 31<sup>st</sup> will be incorporated into the Final Management Plan and Report which will be presented to the Council in early May.

The 60% Draft Bluff Management Plan Deliverables are available here:

- [60% Plan](#)
- [Geotech Report](#)



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**To:** Langley City Council

**From:** Meredith Penny, Community Planning Director

**Meeting Date:** March 18, 2024

**Subject:** Critical Areas Ordinance Update

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### **Background**

The Growth Management Act (GMA) requires all cities and counties in Washington State to adopt regulations that protect critical areas. The suite of regulations adopted by a local jurisdiction to protect such critical areas is referred to as a critical areas ordinance (CAO). The CAO is intended to preserve the natural environment, wildlife habitats, and sources of fresh drinking water, while also protecting public safety by limiting development in areas prone to natural hazards such as floods and landslides.

RCW 36.70A.030(6) defines five type of critical areas:

- Wetlands,
- Areas with a critical recharging effect on aquifers used for potable water,
- Fish and wildlife habitat conservation areas,
- Frequently flooded areas, and
- Geologically hazardous areas.

All jurisdictions are required to review, and if necessary, revise their CAO according to an update schedule which coincides with the required review and update of the local comprehensive plan. Langley's CAO is housed in Langley Municipal Code section 16.20, originally adopted in 1992 and last updated in 2005. Langley completed the most recently required update of its comprehensive plan in 2018, but due to certain constraints at the time, a review and update of the CAO was not included. The consequences of not having an up-to-date CAO can include ineligibility for other state funding sources.

To address this, staff intended to conduct a review and update of the Critical Areas Ordinance in 2022, prior to the next required Comprehensive Plan update in 2025. Once work began, it became clear that a larger scope of changes was needed than initially anticipated. Additionally, new guidance was published by the Washington State Department of Fish and Wildlife (WDFW) which required changes to the City's regulation for streams. Based on these factors, the City opted to conduct a full review and update of the Critical Areas Ordinance as part of the periodic review and update required under RCW 36.70A.130.

### **Process**

After a competitive process, the City of Langley retained the services of The Watershed Company (subsequently renamed DCG/Watershed, Inc.) to develop a public participation plan; evaluate existing conditions, best available science, and changes to state regulations and guidance; identify areas for improvement in the City's Critical Areas Ordinance; create a public engagement summary; and draft updates to the City's Critical Areas Ordinance.

The City held a community meeting in October 2022 to present the Draft Best Available Science and Gaps Analysis. The Analysis was finalized in November, and the team proceeded with drafting ordinance changes. In October 2023, a contract amendment with the consultant team was approved and an addendum to the Best Available Science and Gaps Analysis was drafted to address the new guidance from WDFW on streams. Another community meeting was held in October 2023 on the addendum.

Revised drafts were posted, a SEPA determination issued, a public comment period held, and a PAB public hearing was held. The City received four public comments and revisions were incorporated into the ordinance to address the comments. The draft was also submitted for the Department of Commerce 60-day review period which concluded on March 12, 2024. On February 28, 2024, the PAB voted to recommend City Council approve the proposed changes to the CAO.

### Summary of the Changes

The primary goals of the initial code changes were to address items identified in the November 2022 Best Available Science Report and Gaps Analysis, address updated Department of Ecology guidance (*Wetland Guidance for Critical Areas Ordinance Updates*, October 2022), address suggested edits from previous staff who started review of the CAO in 2018, and address current staff suggested edits.

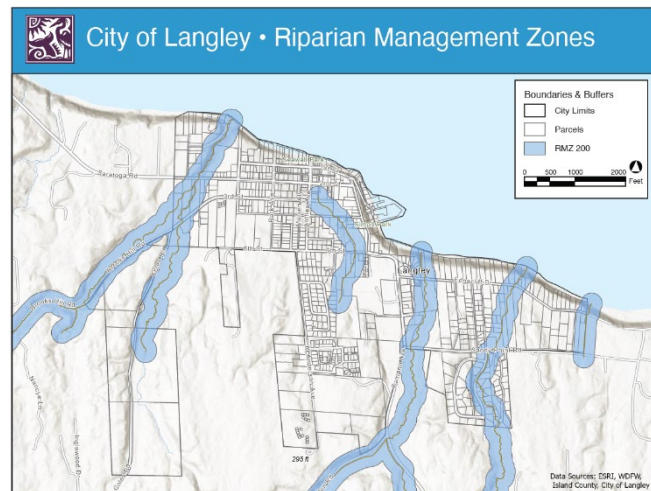
In April of 2023, WDFW produced a Riparian Management Zone Checklist for Critical Areas Ordinances. The purpose of the checklist was to support local jurisdictions as they designate and protect riparian ecosystems. The checklist contents were intended to help jurisdictions translate best available science recommendations from two sources into regulations: *Volume 1: Science Synthesis and Management Implications* (Quinn et al. 2020) and *Volume 2: Management Recommendations* (Rentz et al. 2020).

Significant additional changes were made to the CAO to address this new guidance. The primary change was a shift in how stream buffers are conceptualized and regulated. Stream buffer widths were previously sized based on the stream type (Fish, Non-Fish Perennial, or Non-Fish Seasonal). The new guidance recognizes that the riparian areas near streams play a crucial environmental role, not just by protecting stream health, but also for their own inherent habitat values.

Stream buffers are now referred to as Riparian Protection Areas (RPA) and the guidance outlines a new process for designating their widths. The guidance uses soil types in the vicinity of streams to determine what native tree species would be dominant within that soil type under ideal conditions. Based on the dominate tree species, the guidance identifies what height that species would reach over a 200-year period. This height is referred to as the 200-year site potential tree height or SPTH<sub>200</sub>.

The majority of the soil types bordering Langley's streams were found to have a SPTH<sub>200</sub> of 200 feet. As such, a standard RPA width of 200 feet was established for all streams, regardless of type. This is a significant change; the existing CAO outlines buffers of 100 feet and 50 feet depending on the stream - meaning buffers will be doubled or tripled and many structures may become nonconforming under the new changes. To address this, staff worked with PAB to provide several avenues for minor redevelopment or expansion of existing nonconforming structures.

A more detailed outline of the changes proposed to the CAO is included as Enclosure A to this memo.



### Proposed Motion

The Planning Advisory Board was divided on whether to include the provisions of proposed section LMC 16.20.085.S.12, providing for the use of wetland mitigation banks, due to concerns about the habitat value of such off-site mitigation compared to mitigation within the same watershed. After deliberation, PAB left this question open for the Langley City Council to determine as part of their consideration of the

ordinance. Staff will come prepared to City Council's meeting to discuss the benefits and drawbacks of including or removing this provision from the ordinance. After consideration, Council can choose to make one of the two following motions.

- 1. Move to approve as a 1<sup>st</sup> reading, an update to the City's Critical Areas ordinance, Chapter 16.20 LMC, in accordance with the periodic review requirements of RCW 36.70A.130; adopting findings; providing for severability; and establishing an effective date.**
- 2. Move to approve as a 1<sup>st</sup> reading, an update to the City's Critical Areas ordinance, Chapter 16.20 LMC, in accordance with the periodic review requirements of RCW 36.70A.130, without the proposed language contained in LMC 16.20.085.A.12 regarding wetland mitigation banks; adopting findings; providing for severability; and establishing an effective date.**

**Enclosures:**

- A. Summary of Changes to the City of Langley Critical Areas Ordinance
- B. Final Draft Critical Areas Ordinance for 1<sup>st</sup> Reading

## Summary of Changes to the Critical Areas Ordinance (CAO)

### A. New Code Sections

#### 16.20.015 Authority - *New*

#### 16.20.020 Relationship to other Regulations - *New*

- The CAO applies as an overlay in addition to zoning and other requirements.
- When two types of critical areas join, the buffer provisions that are most protective apply.
- The CAO applies concurrently with any SEPA requirements.
- Compliance with other federal, state, and local regulations may still be required (lists examples).
- All development in shoreline jurisdiction is regulated by the Shoreline Master Program. Development outside of shoreline jurisdiction is regulated by the CAO.

#### 16.20.030 Definitions - *Relocated and supplemented*

- The original definitions section only applied to wetlands and streams.
- The definitions section was moved to the beginning of the chapter some existing definitions were revised and new definitions were added for:
  - Alteration
  - Critical aquifer recharge areas
  - Cumulative impacts
  - Erosion hazard areas
  - Fish and wildlife habitat conservations areas
  - Flood fringe
  - Flood hazard areas
  - Floodplain
  - Floodway
  - Landslide Hazard Area
  - Monitoring
  - Qualified professional
  - Qualified professional for geological hazards
  - Riparian Protection Area
  - Steep slope
  - Waters of the State
  - Wetland mitigation bank

#### 16.20.040 Identification, classification, and rating of critical areas - *New*

- Critical areas maps.
  - Maps are:
    - Used to alert the public of potential locations of critical areas,
    - Intended to be a reference and not provide final designation, and
    - May not be inclusive of critical areas which might be identified later.
  - As new environmental information is available, the City is authorized to make changes.
  - The actual presence or absence of the features will govern, regardless of whether a critical area is shown on the map.
  - The submittal of technical information to confirm presence of critical areas may be required.
- Classification and rating.
  - Classification of critical areas is based on:
    - The application of code criteria,
    - The consideration of submitted reports, and
    - The review of maps and other resources.
  - Rating categories will not change due to illegal modifications. Ratings are based on pre-modification conditions.

16.20.045 Exemptions - *Relocated and supplemented*

- Exemptions were previously only listed under wetlands and streams. They have been moved to the top of the code and applied to all critical areas.

Exemption	Nature of Changes
Drainage and Flood Control Facilities (operation, maintenance and repair of facilities installed prior to 1990)	Existing, minor edits.
Maintenance, operation and reconstruction of existing roads, streets, utilities	Existing, no changes
Normal maintenance and repair of residential or commercial structures	Existing, no changes
Emergency activities due to acts of nature or emergency utility repairs	Existing, no changes
Enhancement of wetlands	New, per Dept. of Ecology guidance
Removal of dead, dying, diseased vegetation and hazardous trees	Existing, edited
Construction of new utility facilities or improvements to existing utility facilities within existing right of way pr does not increase impervious surface or disturb habitat	Existing, no changes
Site investigation work and studies	Existing, no changes
Educational activities, scientific research, and outdoor recreation	Existing, minor edits

16.20.055 Reasonable Use Exception Criteria - *Relocated and supplemented*

- Nothing in this chapter is intended to preclude all reasonable economic use of property. To utilize this reasonable use exception, an applicant must demonstrate:
  - There is no feasible alternative with less impact - **Existing**
  - The proposal is not a threat to public health, safety, and welfare - **Existing**
  - The proposed alterations are the minimum necessary - **Existing**
  - The inability of the applicant to derive reasonable economic use of the property is not a result of actions by the applicant in subdividing the property, adjusting a boundary line, or other action thereby creating the undevelopable condition after March 18, 1992 - **Existing**
  - Mitigation sequencing has been applied - **New**
  - A critical areas report is required - **Existing**

16.20.085.S Wetland Mitigation Standards - **New**

16.20.090 Enforcement - *Existing but renamed*

## B. Revised Code Sections

### 16.20.025 Best Available Science

- Revised to provide more clarity.
- Critical areas reports must be based on best available science.
- Added a reference to the WAC criteria for what is considered “best available science” rather than include the criteria word for word in the code.
- In the absence of valid scientific information, a “precautionary or a no-risk approach” shall be taken.

### 16.20.035 Permit Processes and Application Requirements

- The Planning Official may require third party review of critical areas reports:
  - When the project requires submittal of a critical areas permit or requires a reasonable use exception,
  - When specifically required by the code, or
  - When determined necessary to demonstrate compliance.
- Best Management Practices outlined for:
  - Tree and vegetation protection.
  - Construction management.
  - Erosion and sedimentation control.
  - Water quality protection.
- Added a table which outlined the permit review process for different activities and required more review for proposals with more potential for impacts.

### 16.20.065 Critical Aquifer Recharge Areas

- A. Purpose - **Existing**
- B. Designation criteria - **New**
- C. Protection standards - **New**
  - Lists specific activities which require review and potential for mitigation
  - References wellhead protection plan

### 16.20.070 Fish and Wildlife Habitat Conservation Areas (FWHCAs)

- A. Purpose - **New**
- B. Designation criteria – **New**
  - Updated stream typing system (Type F, Np, and Ns)
- C. Habitats and Species of local importance – **New**
- D. Regulations – **New**
- E. Approvals and Best Available Science -**New**
- F-G. Listed species and habitats – **Existing, Moved from Appendix 1**
- H. Biological Site Assessment – **New**
  - Previously only required general “critical areas report.” Added requirement for Biological Site Assessment and Habitat Management Plan which is specific to FWHCAs and includes details of what must be included.
- I. Process for adding previously undocumented priority species or habitats – **Existing, Revised**
- J. Conveyance – **Existing**
- K. Standard Stream Buffers – **Existing, Revised**
  - Relocated to FWHCA section from wetlands section
  - Per new state guidance, streams buffers are now referred to as Riparian Protection Areas (RPA)



- All streams updated to now have a 200ft RPA on either side of the stream, regardless of stream type.
- Added provision that a reduced RPA width may be allowed if demonstrated that the 200-year site potential tree height (SPTH200) of the predominate tree species is less than the standard.
- L. Measuring Riparian Protection Area Widths – **New**
  - Criteria added for measuring the RPA width on braided stream channels.
- M. Increasing Riparian Protection Area or Buffer Widths – **New**
  - The Planning Official may require an increased riparian protection area or buffer width based on specific factors.
- N. Alterations to Streams and Associated Riparian Protection Areas – **New**
  - This section addresses alteration of natural watercourses, erosion control measures, in-stream structures, stormwater management facilities, on-site sewage systems and wells.
- O. Riparian Protection Area Width Reductions – **Existing for wetlands, modified to apply to streams and RPAs**
  - Reduction by up to 25% may be allowed with enhancement.
  - Reduction by 50% may be allowed where an existing roadway transects an RPA creating an isolated portion of the RPA that provides insignificant functions.
- P. A one-time expansion of impervious surfaces of up to 500 square feet for existing-nonconforming structures within an RPA is permitted, subject to specific criteria - **New**
- Q. If only a portion of the structure is nonconforming (e.g., lies within a riparian protection area) expansion of the conforming portion of the structure is permitted – **New**
- R. Off-Site Mitigation – **New**
  - Off-site mitigation shall only be permitted when the applicant has demonstrated that on-site mitigation or off-site mitigation in the City of Langley limits or its surrounding watersheds is not feasible, in the referenced order of priority, or where it is demonstrated that off-site mitigation would provide greater benefit to the affected species.

#### 16.20.075 Frequently Flooded Areas

- Definitions – **Moved to 16.20.030**
- A. Designation – **New**
- B. Protected and Permitted Alterations - **Existing**

#### 16.20.080 Geologically Hazardous Areas

- A. Designation of Geologically Hazardous Areas – **Existing**
- B. Designation of Specific Hazard Areas - **Existing, Revised**
  - 1. Erosion Hazard Areas – Expanded designation
  - 2. Landslide Hazard Areas – Clarified
  - 3. Seismic Hazard Areas – Added tsunami inundation
  - Tsunami Hazard Areas – Moved under seismic
- C. Development Standards – **Revised**
- D. Minor Activities – **New**
  - Benches and informational signs may be allowed in the buffer with submittal of a geotechnical report
  - Limited trimming and limbing of vegetation allowed on steep slopes, erosion, or landslide hazard areas.
- E. Report Requirements – **New**
  - General geotechnical report required for development within 50 feet of steep slopes that are not geologically hazardous areas.

- Geotechnical engineering report required for development within 100 feet of a geologically hazardous area.
- Added requirement that for development adjacent to a coastal bluff, the report shall also contain erosion projections for 75 years based in part of sea level rise, for consistency with the City of Langley SMP.
- F. Mitigation Plans – **New**
- G. Critical Facilities Prohibited - **New**
- H. International Building Code – **New**
- I. Buffers – **Existing, Revised**
  - Edited for clarity
  - Planning Official allowed to increase buffer widths based on report
  - Provided more criteria for reducing buffer, including requirement for mitigation sequencing and third party review
  - Added provision that buffer reductions may also be considered in cases where such reduction may result in avoidance of significant tree removal
- J. Critical Area Tracts – **Existing**
- K. Building Setback – **Existing**
- L. Alterations – **New**
  - Clarification that alterations to erosion or landslide hazard areas or reductions beyond 25% are processed as a variance application. Must meet all required findings for a variance and other new additional requirements.
  - Notice on title required for development in erosion or landslide hazard areas and buffers.

#### 16.20.085 Wetlands

- Definitions – **Existing, Moved to 16.20.030**
- A. Description of how wetlands have been initially identified – **Existing, Minor Changes**
- B. Determination of presence of regulatory wetlands onsite - **Existing, Revised**
- C. Updated reference to correct wetland rating system – **Existing, Updated**
- D. Reference to applicable federal and state statutes - **Existing**
- E-F. Purpose and Designation Criteria – **Existing, Moved**
- G-I. Measures to avoid and minimize impacts to wetlands – **Existing, Revised**
  - Outlined mitigation sequencing requirements per Ecology
  - Additional criteria added for development adjacent to wetlands per Ecology
- J. General provision for wetland buffers – **Existing**
- K. Buffer Width Requirements – **Existing, Revised**
  - Revised per Ecology guidance
  - Different buffer widths based on intensity of adjacent land uses
  - For example:
    - High Intensity = commercial, industrial etc.
    - Moderate Intensity = residential, agriculture etc.
    - Low Intensity = natural resource lands, passive recreation etc.
- L-N. Buffers width increases, averaging and reductions – **Existing, Minor Revision**
  - Added, “no feasible alternative to the site design that could be accomplished without buffer averaging” per Ecology guidance
  - Added, “the buffer width at its narrowest point is not reduced to less than 75 percent of the standard width” per Ecology guidance

- O. Buffer Maintenance. - **New**
  - Buffers must be retained in natural state. Removal of invasive species throughout duration of mitigation bond required for compensatory mitigation.
- P. Wetlands Permitted Uses – **Existing, Revised**
  - Removed “uses requiring alteration approval” because it was unnecessary and duplicative. Instead, applicant can use the buffer averaging, reduction sections, or reasonable use criteria.
  - Added, “compensatory mitigation must ensure no net loss of ecological functions and values” per Ecology guidance
- Q. Public Agency and Utility Exceptions - **Existing**
- R. Regulatory Standards – **Existing, Minor Revisions**
- S. Wetland Mitigation Standards – **Replaced Existing Provisions with Completely New, More Detailed Section per Gaps Analysis**
  - Also moved the wetland mitigation ratios table from Appendix 2 into the code
  - Added buffer mitigation ratios and wetland mitigation banks per Ecology guidance

**ORDINANCE \_\_\_\_\_**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LANGLEY, WASHINGTON, UPDATING THE CITY'S CRITICAL AREAS ORDINANCE, CHAPTER 16.20 LMC, IN ACCORDANCE WITH THE PERIODIC REVIEW REQUIREMENTS OF RCW 36.70A.130; ADOPTING FINDINGS; PROVIDING FOR SEVERABILITY; AND ESTABLISHING AN EFFECTIVE DATE.**

**WHEREAS**, RCW 36.70A.170(1)(d) requires each county and each city to designate critical areas utilizing the guidelines established in RCW 36.70A.050; and

**WHEREAS**, RCW 36.70A.060(2) requires each county and city to adopt development regulations that protect critical areas; and

**WHEREAS**, On January 15, 1992, the City of Langley adopted Ordinance 619 establishing Chapter 16.20 of the Langley Municipal Code, with regulations for the environment, resource lands, and critical areas; and

**WHEREAS**, Chapter 16.20 was subsequently updated via Ordinance 861 in 2005; and

**WHEREAS**, An update of the City's Critical Areas Ordinance was placed on the Community Planning Department's work plan for 2022 by the Langley City Council; and

**WHEREAS**, RCW 36.70A.172 requires counties and cities to include best available science in developing policies and development regulations to protect the functions and values of critical areas; and

**WHEREAS**, On May 23, 2022, the City acquired the services of The Watershed Company (subsequently renamed DCG/Watershed, Inc.), to: develop a public participation plan; evaluate existing conditions, best available science, and changes to state regulations and guidance; identify areas for improvement in the City's Critical Areas Ordinance; create a public engagement summary; and draft updates to the City's Critical Areas Ordinance; and

**WHEREAS**, On October 19, 2022, the City held a community meeting on the Critical Areas Ordinance update to present the Draft Best Available Science and Gaps Analysis; and

**WHEREAS,** The Best Available Science and Gaps Analysis was finalized in November of 2022 and two drafts of the ordinance were posted in February and April of 2023; and

**WHEREAS,** On October 2, 2023, the City Council approved a contract amendment with DCG/Watershed Inc. to: prepare addendums to the existing Best Available Science and Gap Analysis reports to ensure the most recent information is included; prepare the Department of Commerce Critical Areas Checklist and the Washington Department of Fish and Wildlife Riparian Management Zone Checklist, and draft any resulting code revisions for public review; and

**WHEREAS,** On October 25, 2023, the City held a community meeting on the addendum to the Best Available Science and Gaps Analysis and a third draft of the ordinance was posted in December of 2023; and

**WHEREAS,** On January 12, 2024, City staff issued a SEPA Determination of Non-Significance and posted a SEPA checklist along with a fourth draft of the ordinance for public review and comment; and

**WHEREAS,** On January 24, 2024, the Planning Advisory Board held a public hearing on the proposed ordinance changes and received verbal public comments; and

**WHEREAS,** Four total comments were received during the public comment period and at the public hearing. Revisions were incorporated into the ordinance to address the comments; and

**WHEREAS,** Also on January 12, 2024, the City submitted the draft Critical Areas Ordinance to the Department of Commerce for the 60-day Notice of Intent to Adopt Amendment and included a copy of the completed Department of Commerce Critical Areas Checklist and the Washington Department of Fish and Wildlife Riparian Management Zone Checklist. The 60-day review period will conclude on March 12, 2024; and

**WHEREAS,** Throughout the Critical Areas Ordinance Update process, the Planning Advisory Board held eleven meetings to consider the proposed updates, hear public comments, and suggest further edits; and

**WHEREAS,** on March 18, 2024, the City Council in an open public meeting reviewed the recommendation of the Planning Advisory Board;

**NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF LANGLEY, WASHINGTON,  
DO HEREBY ORDAIN AS FOLLOWS:**

Section 1. Findings, Adopted. The City Council adopts the Planning Advisory Board’s Findings of Fact and Recommendation attached hereto as Exhibit B, as its own findings and conclusions pertaining to these issues.

Section 2. LMC 16.20, Amended. Langley Municipal Code Chapter 16.20, is hereby amended as set forth in Exhibit A attached hereto and incorporated by this reference as if fully set forth herein.

Section 3. Severability. Should any section, paragraph, sentence, clause or phrase of this ordinance, or its application to any person or circumstance, be declared unconstitutional or otherwise invalid for any reason, or should any portion of this ordinance be pre-empted by state or federal law or regulation, such decision or pre-emption shall not affect the validity of the remaining portions of this ordinance or its application to other persons or circumstances.

Section 4. Codification of Amendments. The City Council authorizes the City Clerk to correct any non-substantive errors herein, codify the amendments, and publish the amended code.

Section 5. Effective Date. This Ordinance shall be published in the official newspaper of the City and shall take effect and be in full force five days from the date of publication.

ADOPTED BY THE CITY COUNCIL OF THE CITY OF LANGLEY, WASHINGTON, AT A REGULAR MEETING THEREOF, THIS 1<sup>st</sup> DAY OF APRIL, 2024.

CITY OF LANGLEY

\_\_\_\_\_  
Krista “Kennedy” Horstman, Mayor

ATTEST

\_\_\_\_\_  
Tara McDivitt, Notary Public

Published: \_\_\_\_\_

## EXHIBIT A

# Chapter 16.20 RESOURCE LANDS AND ENVIRONMENTALLY ~~SENSITIVE~~ (~~CRITICAL~~) AREAS MANAGEMENT

Sections:

16.20.010 Purpose.

16.20.015 Authority.

16.20.020 Relationship to other regulations.

16.20.02~~5~~15 Best available science.

16.20.030 Definitions.

16.20.03~~5~~20 Critical area permit process and application requirements.

16.20.040 Identification, classification, and rating of critical areas.

16.20.045 Exemptions.

16.20.050 Bonds for restoration and mitigation activities.

16.20.055 Reasonable use exception and variance criteria.

16.20.06~~0~~25 ~~Designation and regulation of~~ Designated resource lands.

16.20.06~~5~~30 ~~Designation and regulation of~~ Critical aquifer recharge areas.

16.20.07~~0~~35 ~~Designation and regulation of~~ Fish and wildlife habitat conservation areas.

16.20.07~~5~~40 ~~Designation and regulation of flood hazard~~ Frequently flooded areas.

16.20.08~~0~~45 Geologically hazardous areas.

16.20.08~~5~~50 Wetlands, ~~and streams.~~

~~16.20.055 — Wetlands and streams — Purpose, goal and designation criteria.~~

~~16.20.060 — Wetlands — Measures to minimize impacts to wetlands.~~

~~16.20.065 — Wetlands and streams — Buffers.~~

~~16.20.070 — Wetlands and streams — Buffer width increases, averaging and reductions.~~

~~16.20.075 — Wetlands and streams — Exemptions.~~

~~16.20.080 — Wetlands and streams — Permitted uses, uses requiring alteration approval (including reasonable use provisions) — Exceptions.~~

~~16.20.085 — Wetlands and streams — Land use standards.~~

~~16.20.090 — Current use taxation of open space land.~~

~~16.20.095 — Identification of resource lands and environmentally sensitive (critical) areas.~~

~~16.20.100 — Bonds for restoration and mitigation activities.~~

~~16.20.090105 Enforcement. Provisions of chapter — Apply to identified and unidentified sensitive lands.~~

#### **16.20.010 Purpose.**

The purpose of this chapter is to:

- A. Comply with the Washington State Growth Management Act requirement that cities adopt regulations to designate and protect resource lands and environmentally sensitive (critical) area functions and values, and that these regulations incorporate best available science;
- B. Protect the public health, safety, and welfare by preventing the adverse impacts of development on resource lands and environmentally sensitive (critical) areas;
- C. Preserve and protect resource lands and environmentally sensitive (critical) areas by regulating development within and adjacent to them while also allowing for reasonable use of private property;



- D. Protect members of the public and public resources from injury, loss of life, or property damage due to landslides, steep slope failures, erosions, seismic events, or flooding.
- E. Prevent cumulative adverse environmental impacts to water quality, wetlands, and fish and wildlife habitat, and the overall net loss of wetlands, frequently flooded areas, and fish and wildlife habitat conservation areas. Any environmental degradation resulting from development activities should be the focus of cumulative impact analyses and changes to policy and permitting decisions.

**16.20.015 Authority.**

- A. As provided herein, the City of Langley Planning Director or their designee (hereafter referred to as “the Planning Official”) is given the authority to interpret and apply, and the responsibility to enforce, this title to accomplish the stated purpose.
- B. The Planning Official may withhold, condition, or deny development permits or activity approvals to ensure that the proposed action is consistent with this title.

**16.20.020 - Relationship to other regulations.**

- A. These critical areas regulations shall apply as an overlay and in addition to zoning and other regulations adopted by the City.
- B. Any individual critical area adjoined by another type of critical area shall have a buffer or protection area and meet the requirements that provide the most protection to the critical areas involved. When any provision of this chapter or any existing regulation conflicts with this chapter, that which provides more protection to the critical areas shall apply.
- C. These critical areas regulations shall apply concurrently with any review conducted under the State Environmental Policy Act (SEPA), as locally adopted under Chapter 16.04. Any potential impacts of a development and conditions required pursuant to this chapter shall be considered in the SEPA review process to the extent applicable.
- D. Compliance with the provisions of this chapter does not constitute compliance with other federal, state, and local regulations and permit requirements that may be required (including without limitation: shoreline substantial development permits, Hydraulic Project Approval (HPA) permits, Section 106 of the National Historic Preservation Act, U.S. Army Corps of

Engineers Section 404 permits, National Pollution Discharge Elimination System permits).  
The applicant is responsible for complying with these requirements, apart from the process established in this chapter.

- E. All development occurring within the jurisdiction of the City of Langley Shoreline Master Program shall be regulated by the City of Langley Shoreline Master Program.
- F. All development occurring outside of the jurisdiction of the City of Langley Shoreline Master Program shall be regulated by this chapter.

**16.20.02515 Best available science.**

- A. Preparation of Critical Area Reports/Biological Assessments/Habitat Management Plans. Critical area reports prepared to determine whether “no net loss” to a critical area will be achieved before alteration or mitigation to a critical area is undertaken shall rely on the “best available science” to protect the functions and values of the critical area and must give special consideration to conservation or protection measures necessary to preserve or enhance anadromous fish, such as salmon and bull trout, and their habitat, where applicable.  
~~Protection for Functions and Values and Anadromous Fish. Critical area reports and decisions to alter critical areas shall rely on the best available science to protect the functions and values of critical areas and must give special consideration to conservation or protection measures necessary to preserve or enhance anadromous fish and their habitat, such as salmon and bull trout, and their habitat.~~
- B. Best Available Science to be Consistent with Criteria~~Best available science to be used must be consistent with criteria.~~ The best available science is that scientific information applicable to the critical area prepared by local, state or federal natural resource agencies, a qualified scientific professional or team of qualified scientific professionals that is consistent with criteria established in WAC [365-195-900](#) through [365-195-925](#).
- C. Absence of Valid Scientific Information. Where there is significant uncertainty about the risk to critical area function or permitting an alteration of or impact to the critical area, that cannot be resolved because of incomplete scientific information, the Planning Official shall take a “precautionary or a no-risk approach,” that appropriately limits development and land use activities until the uncertainty is sufficiently resolved. ~~Characteristics of a Valid Scientific Process. In the context of critical areas protection, a valid scientific process is one~~

that produces reliable information useful in understanding the consequences of a local government's regulatory decisions, and in developing critical areas policies and development regulations that will be effective in protecting the functions and values of critical areas. To determine whether information received during the permit review process is reliable scientific information, the planning official shall determine whether the source of the information displays the characteristics of a valid scientific process. Such characteristics are as follows:

1. ~~Peer Review. The information has been critically reviewed by other persons who are qualified scientific experts in that scientific discipline. The proponents of the information have addressed the criticism of the peer reviewers. Publication in a refereed scientific journal usually indicates that the information has been appropriately peer reviewed;~~
  2. ~~Methods. The methods used to obtain the information are clearly stated and reproducible. The methods are standardized in the pertinent scientific discipline or, if not, the methods have been appropriately peer reviewed to assure their reliability and validity;~~
  3. ~~Logical Conclusions and Reasonable Inferences. The conclusions presented are based on reasonable assumptions supported by other studies and consistent with the general theory underlying the assumptions. The conclusions are logically and reasonably derived from the assumptions and supported by the data presented. Any gaps in information and inconsistencies with other pertinent scientific information are adequately explained;~~
  4. ~~Quantitative Analysis. The data have been analyzed using appropriate statistical or quantitative methods;~~
  5. ~~Context. The information is placed in proper context. The assumptions, analytical techniques, data and conclusions are appropriately framed with respect to the prevailing body of pertinent scientific knowledge; and~~
  6. ~~References. The assumptions, analytical techniques, and conclusions are well referenced with citations to relevant, credible literature and other pertinent existing information.~~
- D. Adaptive Management. The City will consider developing a monitoring and adaptive management program to establish a baseline and provide performance measures to determine whether the City is achieving no net loss through its policies and regulations.

~~Nonscientific Information. Nonscientific information may supplement scientific information, but it is not an adequate substitute for valid and available scientific information. Common sources of nonscientific information include the following:~~

- ~~1. Anecdotal Information. One or more observations that are not part of an organized scientific effort (for example, “I saw a grizzly bear in that area while I was hiking”);~~
- ~~2. Nonexpert Opinion. Opinion of a person who is not a qualified scientific expert in a pertinent scientific discipline (for example, “I do not believe there are any grizzly bears in the area”); and~~
- ~~3. Hearsay. Information repeated from communication with others (for example, “at a lecture last week, Dr. Smith said there were no grizzly bears in that area”).~~

~~E. Absence of Valid Scientific Information. Where there is an absence of valid scientific information or incomplete scientific information relating to a critical area, leading to uncertainty about the risk to critical area function of permitting an alteration of or impact to the critical area, the planning official shall:~~

- ~~1. Take a “precautionary or a no risk approach” that strictly limits development and land use activities until the uncertainty is sufficiently resolved; and~~
- ~~2. Require an effective adaptive management program that relies on scientific methods to evaluate how well regulatory and nonregulatory actions protect the critical area. An adaptive management program is a formal and deliberate scientific approach to taking action and obtaining information in the face of uncertainty. An adaptive management program shall:
  - ~~a. Address funding for the research component of the adaptive management program;~~
  - ~~b. Change course based on the results and interpretation of new information that resolves uncertainties; and~~
  - ~~c. Commit to the appropriate timeframe and scale necessary to reliably evaluate regulatory and nonregulatory actions affecting protection of critical areas and anadromous fisheries. (Ord. 861, 2005; Ord. 820, 2002)~~~~

### **16.20.030 Definitions.**

“Alteration” means any human-induced change in an existing condition of a critical area or its associated buffer or protection area. Alterations include, but are not limited to, grading, filling, channelizing, dredging, clearing of vegetation, draining, construction, compaction, excavation, or any other activity that changes the character of the critical area.

“Alterations of a wetland” means the placement or erection of any solid material or structure; the discharge or disposal of any dredge material or waste, including filling, grading, channelization, removing, dredging, draining, extraction of any materials; the discharge or disposal of any dredge material or waste, including filling or grading; or the removal or harvesting of trees or other vegetation.

“Anadromous fish” means those species that migrate up rivers from saltwater to spawn in fresh water.

“Artificial wetlands” means a wetland or surface water system that was intentionally created from a non-wetland site through human activity and for a specific purpose. This includes stormwater detention ponds, bioswales, irrigation canals, wastewater treatment ponds, landscape amenities, stock ponds, and similar areas. Artificial wetlands or surface water systems do not include wetlands created as compensation for development impacts or wetlands that have inadvertently become established as a result of changing environmental conditions or land use.

“Base flood” means a flood having a one percent chance of being equaled or exceeded in any given year. It is referred to as the “100-year flood.”

“Best management practices” means conservation practices and management measures identified by the Soil Conservation Service, Whidbey Island Conservation District or State Extension Offices that (1) control soil loss and reduce water quality degradation caused by nutrients, animal waste, toxins, and sediment; and (2) minimize adverse impacts to surface water and ground water flow, circulation patterns, and to chemical, physical, and biological characteristics of wetlands and streams.

“Buffer” means the area adjacent to the outer boundaries of a critical area, such as wetlands or geologically hazard areas, which provides an area for related ecological functions to take place

and/or separates and protects critical areas from adverse impacts associated with adjacent land uses.

“Candidate species” means any species being considered (by the Secretary of Interior or the Secretary of Commerce) for listing as an endangered or a threatened species, but not yet the subject of a proposed rule (50 CFR 424.02) based on the information provided by the United States Fish and Wildlife Service (USFWS) or the National Oceanic and Atmospheric Administration (NOAA).

“Conservation easement” means a legal agreement a property owner enters into to restrict uses of the land. The easement is recorded on a property deed, runs with the land, and is legally binding on all present and future owners of the property, therefore, providing permanent or long-term protection.

“Creation” (or “establishment”) means the manipulation of the physical, chemical, or biological characteristics present to develop a wetland on an upland or deepwater site, where a wetland did not previously exist. Activities typically involve excavation of upland soils to elevations that will produce a wetland hydroperiod, create hydric soils, and support the growth of hydrophytic plant species. Creation results in a gain in wetland areas.

“Critical aquifer recharge areas” means areas with a critical recharge effect on aquifers used for potable water, including sole source aquifer recharge areas designated pursuant to the federal Safe Drinking Water Act, areas where an aquifer is a source of drinking water vulnerable to contamination that would affect the potability of the water, or is susceptible to reduced recharge (WAC 265-190-303(3)).

“Critical facility” means a facility that provides functions and services essential to a community. Critical facilities could include, but are not limited to, police stations, fire stations, critical vehicle and equipment storage facilities, and emergency operations centers, medical facilities, schools and day care centers, power generating stations and other public and private utility facilities, drinking water and wastewater treatment plants, or industrial facilities.

“Critical areas” means wetlands, critical aquifer recharge areas, fish and wildlife habitat conservation areas, frequently flooded areas, and geologically hazardous areas as defined in RCW 36.70A.030 and described by WAC 365-190-080.

“Cumulative impacts” means the combined, incremental effects of human activity on critical area functions and values. Cumulative impacts result when the effects of an action are added to or interact with the effects of other actions in a particular place and within a particular time.

“Development” means a land use consisting of the construction or exterior alteration of structures; grading, dredging, drilling, or dumping; filling; removal of sand, gravel, or minerals; bulkheading; driving of pilings; or any project of a temporary or permanent nature that modifies structures, land, critical areas, buffers, riparian protection areas, or shorelines and that does not fall within the allowable exemptions or exceptions contained in the City of Langley Municipal Code.

“Enhancement” means the manipulation of the physical, chemical, or biological characteristics of a wetland site to heighten, intensify, or improve specific function(s) or to change the growth stage or composition of the vegetation present. Enhancement is undertaken for specified purposes such as water quality improvement, floodwater retention, or wildlife habitat. Activities typically consist of planting vegetation, controlling nonnative or invasive species, modifying site elevations or the proportion of open water to influence hydro periods, or some combination of these. Enhancements result in a change in some wetland functions and can lead to a decline in other wetland functions, but do not result in a gain in wetland acres.

“Erosion hazard areas” means areas that are likely to become unstable, such as bluffs, steep slopes with unconsolidated soils and coastal erosion areas.

“Fish and wildlife habitat conservation areas (FWHCA)” means areas that serve a critical role in sustaining needed habitats and species for the functional integrity of the ecosystem, and which, if altered, may reduce the likelihood that the species will persist over the long term. These areas may include, but are not limited to, rare or vulnerable ecological systems, communities, and habitat or habitat elements including seasonal ranges, breeding habitat, winter range, and movement corridors; and areas with high relative population density or species richness. In the City of Langley, FWHCA also includes locally important and designated habitats and species (WAC 365-190-030(6)). FWHCA do not include such artificial features or constructs as irrigation delivery systems, irrigation infrastructure, irrigation canals, or drainage ditches that lie within the boundaries of and are maintained by a port district or an irrigation district or company.

“Flood fringe” means that portion of the floodplain outside of the floodway which is covered by floodwaters during the base flood.

“Flood hazard areas” means those areas subject to inundation by the “base flood” as identified in the Federal Emergency Management Agency’s flood insurance rate maps (“FIRMs”) prepared for the National Flood Insurance Program. This includes lands in the floodplain subject to a 1 percent or greater chance of flooding in any given year and those lands that provide important flood storage, conveyance, and attenuation functions, as determined in accordance with WAC 365-190-080(3). A “Flood hazard area is a type of “Frequently Flooded Area”.

“Floodplain” means the total area subject to inundation by the base flood.

“Floodway” means the channel of the stream and that portion of the adjoining floodplain which is necessary to contain and discharge the base flow without any measurable increase in flood heights.

“Frequently Flooded Areas” means areas that are prone to flooding that may present a risk to people and property. These areas include “Flood Hazard Areas” as well as areas impacted by stormwater, overland flooding, and other areas subject to flooding that perform important hydrologic functions. Frequently flooded areas under shoreline jurisdiction are also subject to the provisions of the City’s Shoreline Master Program, Chapter 90.58 RCW, LMC 15.24, and LMC 16.24.

“Geologically hazardous areas” means areas that because of their susceptibility to erosion, sliding, earthquake, or other geological events, are not suited to the siting of commercial, residential, or industrial development consistent with public health or safety concerns (WAC 365-190-120).

“Habitat” means the specific area or environment in which a particular type of plant or animal lives and grows, which is critical to lifecycle/perpetuation of a species.

“Habitat for a protected species” means the site where a protected species of flora or fauna lives and grows, including habitats for species subject to the International Migratory Bird Treaty and regionally rare habitats which are irreplaceable or highly sensitive to alteration. As used in this chapter, habitat is considered areas which are critical to the lifecycle and perpetuation of a protected species. This chapter shall contain a list of protected habitats which shall be revised as new habitats warranting protection are recognized.



“Hazard tree” means any tree, or part thereof, that the city forester or a certified arborist determines is subject to a high probability of failure, due to structural defect or disease, and which poses a potential threat to people or property in the event of failure. The determination of “hazard” does not require the judgment that a tree is in danger of imminent failure.

“Hydrophytic vegetation” means plant life growing in water or in a substrate that is at least periodically deficient in oxygen as a result of excessive water content (for one reference source see Wetland Plants of the Pacific Northwest, September 1984, U.S. Corps of Engineers). The presence of hydrophytic vegetation shall be determined following the methods described in the Federal Manual for Identifying and Delineating Jurisdictional Wetlands.

“Landslide Hazard Area” means areas that are potentially subject to landslides based on a combination of geologic, topographic, and hydrologic factors. They include areas susceptible because of any combination of bedrock, soil, slope (gradient), slope aspect, structure, hydrology, or other factors.

“Mitigation” means sequencing of actions taken to avoid, minimize or compensate for adverse critical area impacts using the sequential order of preference included in Section 16.20.035.C.

“Monitoring” means evaluating the impacts of the development proposal on biologic, hydrologic, and geologic systems and assessing the performance of required mitigation through the repetitive collection and analysis of data to understand and document changes in natural ecosystem functions and features. Monitoring includes gathering baseline data.

“Native wetland species” means wetland species which are indigenous to Island County and western Washington. Such species are identified in Flora of the Pacific Northwest: An Illustrated Manual Second Edition (C. Leo Hitchcock and Arthur Cronquist, University of Washington Press, 2018).

“Nonnative wetland species” means wetland species which have been accidentally or purposefully introduced into Island County.

“Non wetlands” includes upland and lowland areas that are neither deep water aquatic habitats, wetlands, nor other special aquatic sites. They are seldom or never inundated, or are infrequently inundated, they have saturated soils for only brief periods during the growing season, and, if

vegetated, they normally support a prevalence of vegetation typically adapted for life only in aerobic soil conditions.

“Protected species” means species of flora and fauna recognized by the federal government or the State of Washington as endangered, threatened, or sensitive which are present in Island County and those species of flora and fauna which, while not necessarily endangered or threatened, are considered a priority in Island County and worthy of protection. This chapter shall contain a list of protected species which shall be revised as new species which warrant protection are recognized, or a species which has been listed no longer needs protection.

“Protection/maintenance (preservation)” means removing a threat to, or preventing the decline of, wetland conditions by an action in or near a wetland deemed worthy of long-term protection. This includes the purchase of land or easements, repairing water control structures or fences, or structural protection such as protecting a barrier island. The activity shall maintain the existing wetland hydrology using baseline data prepared by a qualified professional. This term also includes activities commonly associated with the term “preservation.” Preservation does not result in a gain of wetland acres, may result in a gain in functions, and will be used for compensatory mitigation only in exceptional circumstances.

“Qualified professional” means a person with training and experience in the pertinent scientific discipline. With regards to Critical Areas, it means a person who is a qualified scientific expert in accordance with WAC 365-195-905. A qualified professional must be licensed and/or certified where such licensing or certification is required. When certification is not required the professional must have: (1) obtained a B.S., B.A., or equivalent degree in biology, engineering, environmental studies, fisheries, geomorphology, or related field, and (2) have at least five (5) years of related work experience including, but not limited to, performing wetland studies, biological site assessments, and/or habitat management plans including field delineations, written reports, and mitigation plans.

A qualified professional for a geological hazard is: (1) a practicing geotechnical engineer, qualified civil engineer, or certified engineering geologist; (2) with at least four (4) years of professional experience analyzing geologic, hydrologic, and ground water flow systems and slope stability, seismicity, faulting, and liquefaction; and (3) is licensed to practice in the state of Washington. When the proposed development or vegetation removal is in an area subject to coastal geomorphological processes, the professional shall have demonstrated experience in evaluating and

providing technical recommendations related to sediment and sediment transport, and effects on property and shoreline stability.

“Reasonable use” means the minimum use to which a property owner is entitled under applicable state and federal constitutional provisions to avoid a regulatory taking and/or violation of substantive due process.

“Repair or maintenance” means an activity that restores the character, scope, size, and design of a serviceable area, structure, or land use to its previously authorized and undamaged condition.

Activities that change the character, size, or scope of a project beyond the original design and drain, dredge, fill, flood, or otherwise alter critical areas are not included in this definition.

“Restoration” means measures taken to restore an altered, degraded, or damaged wetland or stream that is subject to the regulations of this chapter including:

1. Active steps taken to restore damaged or degraded regulated wetlands, streams, protected species habitat, or their buffers to the functioning condition which existed prior to an unauthorized alteration; and
2. Actions performed to reestablish wetland and stream functional characteristics and processes which have been lost by alteration, past management activities, or catastrophic events within an area which no longer meets the definition of a wetland or stream.

“Riparian protection area” means the designated area contiguous or adjacent to a stream that is required for the continued maintenance, function, and structural stability of the riparian habitat. Functions of the riparian protection area include shading, input of organic debris and coarse sediments, uptake of nutrients, stabilization of banks, protection from intrusion, or maintenance of wildlife habitat.

“Steep slope” means any area with a slope of 40 percent or steeper and with a vertical relief of ten (10) or more feet except areas composed of consolidated rock. A slope is delineated by establishing its toe and top and measured by averaging the inclination over at least ten (10) feet of vertical relief.

“Stream” means surface water contained within a defined bed or channel, whether permanent or intermittent. A defined channel or bed is an area that demonstrates clear evidence of the passage of water and includes but is not limited to bedrock channels, gravel beds, sand and silt beds, and

defined channel swales. The channel or bed need not contain water year-round. This definition does not include ditches, canals, stormwater runoff devices, or other entirely artificial watercourses unless they are used by salmonids or to convey streams naturally occurring prior to construction of such watercourses.

“Tsunami Hazard Area” means coastal areas and large lake shoreline areas susceptible to flooding and inundation as a result of excessive wave action derived from seismic or other geologic events.

“Water dependent use” means a use or a portion of a use which requires direct contact with the water and cannot exist at a non-water location due to the intrinsic nature of its operations. Examples of water dependent uses may include ship cargo terminal loading areas, ferry and passenger terminals, barge loading facilities, ship building and dry docking, marinas, aquaculture, float plane facilities, and sewer outfalls.

“Waters of the State” means all waters defined as "surface waters of the state", all waters defined as "waters of the state" in RCW 90.48.020, and all “waters of the United States" in 40 C.F.R. 122.2 that are within the boundaries of the state of Washington. This includes lakes, rivers, ponds, streams, inland waters, wetlands, ocean, bays, estuaries, sounds, and inlets (WAC 173-226-030(26)).

“Wetland edge” means the upland limit of a wetland which is designated as the boundary between land with predominantly wetland vegetation cover and land without such cover.

“Wetland functions” means the beneficial roles served by wetlands, including but not limited to water quality protection and enhancement, fish and wildlife habitat, food chain support, flood storage, conveyance and attenuation, ground water recharge and discharge, erosion control, wave attenuation, historical and archaeological value protection, aesthetic value, and recreation.

“Wetland mitigation bank” means a site or suite of sites where resources are restored, created, enhanced, and/or preserved, for the purpose of providing compensatory mitigation for impacts. In general, a mitigation bank sells compensatory mitigation credits to permittees whose obligation to provide compensatory mitigation is then transferred to the mitigation bank sponsor. The operation and use of a mitigation bank is governed by a mitigation banking instrument.

“Wetland vegetation” means hydrophytic vegetation, as defined above.

“Wetlands” means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from non-wetland sites, including, but not limited to, irrigation and drainage ditches, grass-lined swales, canals, detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after July 1, 1990, that were unintentionally created as a result of the construction of a road, street, or highway. Wetlands shall include those artificial wetlands intentionally created from non-wetland areas to mitigate the conversion of wetlands. Categories of wetlands are defined in Section 16.20.085.

**16.20.03520 Critical area permit process and application requirements.**

- A. Pre-Application Conference. All applicants are encouraged to meet with the City-city prior to submitting an application subject to the critical area provisions of this section. The purpose of this meeting shall be to discuss the requirements, process, and procedures; to review the critical areas checklist and any conceptual plans prepared by the applicant; and to identify potential impacts and mitigation measures. Such a conference shall be for the convenience of the applicant and any recommendations shall not be binding on the applicant or the City-city.
- B. Critical Area Report. If the Planning Official ~~planning official~~ determines that critical area, or buffer, or riparian protection area impacts might occur as a result of the proposal, a critical area delineation and assessment report must be submitted to the City-city for review as part of the development application; the application will not be deemed complete without the critical area report. The report must be prepared in accordance with City-city permit application requirements and must incorporate the best available science as defined in Section 16.20.015. The report shall analyze the extent, type, and function of the critical area or areas and buffers or riparian protection areas on any site where regulated activities are proposed. The report will be used by the City-city to determine the extent of the critical area and appropriate buffer or riparian protection area requirements and to assist the City-city in determining appropriate mitigation if required. Approved critical area reports or mitigation plans shall be valid for a period of five years, provided that the original intent of the proposal has not been altered or enlarged and the circumstances relevant to the review and issuance of the original proposal have not substantially changed. The critical areas report, which shall be available to the public, shall contain the following:

1. The name and contact information of the applicant, a description of the proposal, and identification of the requested critical area action;
2. A copy of the site plan for the development proposal including a map to-scale depicting topography; critical areas and their buffers or protection areas; significant trees; site features, including existing development; the proposed development; and any areas to be cleared;
3. A description of the proposed stormwater management plan for the development and consideration of impacts to drainage alterations;
4. Characterization of all critical areas, water bodies, and buffers or protection areas adjacent to the proposed project area;
5. A discussion of the performance standards applicable to the critical area and the requested critical area activity;
6. A description of reasonable efforts made to apply mitigation sequencing to avoid, minimize, and mitigate impacts to critical areas;
7. Plans for adequate mitigation as needed to offset any impacts;
8. The dates, names, and qualifications of the persons preparing the report and documentation of any fieldwork performed on the site;
9. A statement specifying the accuracy of the report and all assumptions made and relied upon;
10. Financial guarantees, as appropriate, to ensure compliance; ~~and~~
11. An assessment of the probable cumulative impacts to critical areas resulting from development of the site and the proposed development; and
12. ~~11.~~ Any additional information deemed necessary by the Planning Official. ~~planning official.~~

~~It is intended that the level of technical study and analysis in critical area reports be commensurate with the value or sensitivity of the particular critical area in question.~~

C. Mitigation Sequencing. When an impact to a critical area or critical area buffer or riparian protection area is proposed, the applicant shall demonstrate that all reasonable efforts have been taken to mitigate impacts in the following prioritized order (consistent with WAC 197-11-768):

1. Avoiding the impact by not taking a certain action or parts of an action.
2. Minimizing impacts by limiting the degree of the action and its implementation, by using appropriate technology, or by taking affirmative steps to avoid or reduce impacts.
3. Rectifying the impact by repairing, rehabilitating, or restoring the affected environment.
4. Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action.
5. Compensating for the impact by replacing, enhancing, or providing substitute resources or environments.
6. Monitoring the impact and taking appropriate corrective measures.

~~D. C.~~ Professional Expertise. A ~~wetland specialist, geotechnical engineer, or other~~ qualified professional as mutually agreed upon by the City ~~city~~ and the applicant, shall prepare all reports and studies required of the applicant by the City ~~city~~. The City ~~city~~ or the applicant may retain a qualified professional to perform a peer review of required reports, studies, and plans in circumstances contained within Section 16.20.035.H. All reports and studies (including peer review) required of the applicant shall be prepared at the applicant's expense.

~~E. D.~~ Review Process. This section is not intended to create a separate critical area permit process for development proposals. To the extent feasible possible, the City ~~city~~ shall consolidate and integrate the review and processing of critical area-related aspects of proposals with other land use and environmental considerations and approvals.

F. Process Requirements. The required permitting process is outlined as follows:

<u>Activity</u>	<u>Permitting Requirements<sup>1</sup></u>

<u>Exemptions contained within Section 16.20.045 (except as identified below)</u>	<u>None</u>
<u>Hazard Tree Removal (significant trees) and Critical Areas Enhancement/ Invasive Species Removal (Section 16.20.045.E)</u>	<u>Administrative Review</u>
<u>Critical Area Permits</u>	<u>Public Notice + Administrative Decision</u>
<u>Reasonable Use Exception and variances (Section 16.20.055)</u>	<u>Public Notice + Hearings Examiner</u>
<u>Alteration to Erosion or Landslide Hazard Area (Section 16.20.080.L)</u>	<u>Public Notice + Hearings Examiner</u>
<u>Direct wetland impacts</u>	<u>Public Notice + Hearings Examiner</u>

<sup>1</sup>See current Planning/Land Use Fee Schedule for applicable fees

G. Conditions of approval. The Planning Official shall apply conditions to any permit or approval which authorizes development in a critical area or critical area buffer or protection area and may prescribe such conditions and safeguards, including timelines and procedural requirements, necessary to implement any substantive conditions attached to a permit or approval as necessary to secure adequate protection of critical areas from adverse impacts, and to ensure conformity with this chapter. In those instances where development is proposed in a critical area or critical area buffer or protection area and no critical area permit is required, such conditions, timelines, and procedural requirements may be attached to any other related permits or approvals to the extent allowed by law.

H. Third Party Review of Critical Area Reports.



1. The Planning Official may require, at the applicant's expense, a third-party review of a critical area report by a qualified professional under contract with or employed by the City in any of the following circumstances:
    - a. The project requires a critical area permit, or critical area reasonable use exception;  
or
    - b. Third party review is specifically required by the provisions of this chapter for the critical area(s) or critical area buffer(s), or riparian protection area(s) potentially being impacted; or
    - c. When the Planning Official determines that such services are necessary to demonstrate compliance with the standards and guidelines of this chapter or other appropriate regulations.
  2. The third-party peer reviewer shall evaluate the subject report for consistency with the applicable report requirements and review the validity of assumptions and conclusions. If necessary, the third-party peer reviewer shall provide written recommended revisions for the qualified professional to address or incorporate to demonstrate compliance with this Chapter prior to authorization of the subject permit.
- I. Best Management Practices. All allowed activities shall be conducted using the best management practices that result in the least amount of impact on the critical areas. Such best management practices shall include, but not be limited to, tree and vegetation protection, construction management, erosion and sedimentation control, water quality protection, and regulation of chemical applications. The City shall observe the use of best management practices to ensure that the activity does not result in degradation to the critical area. Any incidental damage to, or alteration of, a critical area shall be restored, rehabilitated, or replaced at the responsible party's expense.
- J. Time Limitations.
1. Expiration of Approval.
    - a. Approvals granted under this chapter shall be valid for the same time period as the underlying permit. If the underlying permit does not contain a specified expiration

date, or there is not an associated underlying permit, then approvals granted under this chapter shall be valid for a period of two years from the date of issuance, unless a longer or shorter period is specified by the Planning Official.

- b. The approval shall be considered null and void upon expiration, unless a time extension is requested and granted as set forth in subsection 2. below.

## 2. Time Extensions.

- a. The applicant or owner(s) may request in writing a one-year extension of the original approval based on reasonable factors.
- b. Knowledge of the expiration date and initiation of a request for a time extension is the responsibility of the applicant or owner(s).
- c. A written request for a time extension shall be filed with the Planning Official at least 60 days prior to the expiration of the approval.
- d. Prior to the granting of a time extension, the Planning Official may require a new application(s), updated study(ies), and fee(s) if:
  - i. The original intent of the approval is altered or enlarged by the renewal;
  - ii. The circumstances relevant to the review and issuance of the original approval have changed substantially; or
  - iii. The applicant failed to abide by the terms of the original approval.
- e. The Planning Official has the authority to grant or deny any requests for time extensions based upon demonstration by the applicant of good cause for the delay. Time extensions shall be granted in writing and documented in the file.
- f. If approved, the extension shall be calculated from the date of granting said approval.

K. Subdivisions. The subdivision and/or short subdivision of land where designated critical areas and/or associated buffers or riparian protection areas are present must adhere to the requirements of this subsection. These requirements do not apply to critical aquifer recharge areas defined in Section 16.20.065.

1. Land that is located wholly within designated critical areas, buffers, or riparian protection areas, shall not be subdivided unless a conservation easement extinguishing development rights encompassing the lot is established and recorded.
2. Land that is located partially within designated critical areas, buffers, or riparian protection areas may be subdivided subject to the following:
  - a. An adequate buildable area must be provided that is accessible, contiguous, and located outside of designated critical areas, buffers, or riparian protection areas;
  - b. The designated critical areas, buffers, or riparian protection areas must be shown on the face of the plat with a notification that states, “Future development may be subject to subsequently enacted critical areas regulations in accordance with applicable state law and City ordinances.”; and
  - c. The new lots must meet the minimum lot size requirements of LMC Title 17, Subdivisions.

#### **16.20.040 Identification, classification, and rating of critical areas.**

- A. Critical Areas Maps. The general locations of many critical areas in Langley are displayed on the City of Langley’s critical areas maps and GIS program (MapLangley) The maps are used to alert the public of the potential location of critical areas in Langley. As new environmental information related to critical areas becomes available, the City is authorized to make changes as necessary to the critical areas maps. These maps are intended to be a reference and do not provide a final critical areas designation and may not be inclusive of critical areas that might be identified through review and information.
- B. Actual Site Conditions. Regardless of whether a critical area is shown on the critical areas map, the actual presence or absence of the features defined in this code as critical areas will govern. Prior to acting on any development permit the City may require an applicant to submit technical information to indicate whether critical areas actually exist on or adjacent to the applicant’s site based on the definitions of critical areas in this code.
- C. Classification and Rating. To promote consistent application of the standards and requirements of this chapter, critical areas within the City will be rated or classified using

best available science according to their characteristics, function and value, and/or their sensitivity to disturbance.

1. Classification of critical areas will be determined by the City using the following tools:
  - a. Application of the criteria contained in these regulations;
  - b. Consideration of the critical area reports submitted by qualified professionals in connection with applications subject to these regulations; and;
  - c. Review of maps and other resources adopted pursuant to this chapter.
  
2. Rating categories will not change due to illegal modifications. If the development proposal site contains or is within a critical area suspected of illegal modifications within the last ten (10) years, the rating will be based on pre-modification conditions of the critical area. The qualified professional shall take a “precautionary or a no risk” approach when preparing the critical area report in compliance with Section 16.20.025.C. Abatement of the unauthorized modification will be required prior to authorization of the current development proposal being processed for the subject site.

#### **16.20.045 Exemptions.**

The following activities are exempt from regulation under this chapter. The burden of proving the existence of an exemption is upon the party claiming the exemption. Prior confirmation of an exemption shall be requested from the Planning Official. In case of any question as to whether a particular activity is exempt under the provisions of this section, the Planning Official’s determination shall prevail. To be exempt from this chapter does not give permission to degrade a regulated habitat or ignore risks from natural hazards. Exempt activities shall comply with the intent of these standards, consider onsite alternatives that avoid or minimize potential impacts, and shall use reasonable methods (i.e., best management practices) to avoid potential impacts to riparian and critical wildlife habitat. However, provisions of this section are not exempt from the City of Langley Shoreline Master Program when applicable.

- A. Drainage and Flood Control Facilities. Operation, maintenance, and repair of dikes, ditches, reservoirs, settling basins, and other structures and facilities which were created or developed as part of normal drainage or flood control activities on or prior to July 1<sup>st</sup>, 1990, except that this exemption does not extend to the permanent alteration of any regulated wetland;

- B. Maintenance, operation, and repair of existing roads, streets, utilities, and associated structures undertaken pursuant to Public Works Director approved best management practices; provided, that activities shall not increase the impervious area and that disturbed areas are restored to their preexisting condition, unless such changes are intended to improve ecological conditions or habitat, such as fish passage;
- C. Normal maintenance and repair of residential or commercial structures; provided, that repair of any structures shall not increase the existing floor area or impervious surface area, and is subject to the requirements of Chapter 18.32, Nonconforming Uses, Structures, and Lots;
- D. Emergency activities necessary to prevent an immediate threat to public health, safety, or welfare, or that pose an immediate risk of damage to private property and that require remedial or preventive action in a timeframe too short to allow for compliance with the requirements of the critical areas regulations, provided that:
1. The emergency action shall have the least reasonably possible impact to the critical area and its buffer or protection area as judged in real-time while still adequately addressing the emergency situation;
  2. The person, agency, or authorized representative undertaking such action shall notify the City prior to commencement of the emergency alteration or development. Within thirty (30) days of the date of commencement, the Planning Official shall determine if the action taken was within the scope of the emergency actions allowed in this subsection. If the Planning Official determines that the action taken, or any part of the action, was beyond the scope of an allowed emergency action, then the enforcement provisions of Section 16.20.090 shall apply; and
  3. After the emergency, the person or authorized representative of the agency undertaking the action shall fully fund and conduct necessary restoration and/or mitigation for any impacts to the critical area and buffers or protection area resulting from the emergency action in accordance with an approved critical areas report and mitigation plan. The person or authorized representative of the agency undertaking the action shall apply for review, and the alteration, critical areas report, and mitigation plan shall be reviewed by the City in accordance with the review procedures contained herein. Restoration and/or

mitigation activities shall be initiated within the next planting season and completed within the timing outlined in the mitigation plan unless otherwise approved by the Planning Official.

E. Enhancement of a critical area through the removal of non-native, invasive plant species provided that the following is met:

1. Removal shall be restricted to hand removal unless permits from the appropriate regulatory agencies have been obtained for approved biological treatments or mechanical methods;
2. All removed plant material shall be taken away from the site and disposed of properly;
3. Plants that are on the Washington State Noxious Weed Control Board list of noxious weeds should be handled and disposed of according to a noxious weed control plan appropriate to that species;
4. Soil compaction shall be avoided;
5. The proposed removal activity shall not result in adverse impacts to critical areas; and
6. The area is revegetated with appropriate native species to achieve natural densities.

F. Removal of hazardous trees that are not considered significant trees where occupied structures are in immediate danger of damage, where such activities are determined by the City to have minimal impact to habitat and/or riparian ecosystem functions. Tree removal within a riparian habitat area shall involve avoidance and/or minimization of damage to the remaining trees and vegetation. The City may require verification by a licensed arborist of hazard qualification for trees prior to removal. The creation of snags is encouraged, wherever feasible. If a hazard tree meets the criteria above, the subject tree removed from critical areas must be replaced with an appropriate native tree at a ratio of 1:1 or other appropriate native species at a higher ratio, as approved by the Planning Official. Hazard trees that are defined as significant trees shall adhere to the requirements of LMC 18.22.020;

G. Construction of new utility facilities or improvements to existing utility facilities that take place within existing improved right-of-way or existing impervious surface that does not

increase the amount of impervious surface, or the use of trenchless technology such as boring or tunneling, that would not disturb the habitat, unless such changes are intended to improve ecological conditions or habitat, such as fish passage;

- H. Site investigative work and studies necessary for preparing land use applications, including soils tests, water quality studies, and similar tests and investigations; provided, that any disturbance of the habitat shall be the minimum necessary to carry out the work or studies and that the disturbed area shall be restored in accordance with an approved habitat report and mitigation plan. Restoration and/or mitigation activities shall be initiated within the next planting season and completed within the timing outlined in the mitigation plan unless otherwise approved by the Planning Official; and;
- I. Educational activities, scientific research, and passive recreational activities, including but not limited to interpretive field trips, bird watching, and hiking, that will not have a significant effect on the habitat area, have been minimized to the extent feasible, and have considered the Washington Department of Fish and Wildlife (WDFW) Priority Habitat and Species (PHS) data and management recommendations.

**16.20.050 Bonds for restoration and mitigation activities.**

- A. Performance Bonds. Mitigation required pursuant to a development proposal must be completed prior to the City's granting of final approval of the development proposal. If the applicant demonstrates that seasonal requirements or other circumstances beyond its control prevent completion of the mitigation prior to final approval, the applicant may post a performance bond or other security instrument in a form and amount deemed acceptable by the Planning Official, which guarantees that all required mitigation measures will be completed no later than the time established by the department in accordance with this chapter.
- B. Maintenance/Monitoring Bonds. The City shall require the applicant whose development proposal is subject to a mitigation plan to post a maintenance/monitoring bond or other security instrument in a form and amount determined sufficient to guarantee satisfactory workmanship, materials, and performance of structures and improvements allowed or required by this chapter for a period up to three years, unless otherwise specified. The duration of maintenance/monitoring obligations shall be established by the Planning Official

after consideration of the nature of the proposed mitigation and likelihood and expense of correcting mitigation failures.

- C. Bonds or other security instruments shall be in the form and amount approved by the Planning Official and shall remain in effect until the Planning Official determines in writing that performance and maintenance standards have been met.

**16.20.055 Reasonable Use Exception and Variance Criteria.**

- A. Nothing in this chapter is intended to preclude reasonable economic use of property as set forth in this chapter. If an applicant can demonstrate that strict application of the standards contained within Section 16.20.070 or 16.20.085 will deny all reasonable use, development as conditioned will be permitted if the applicant demonstrates all the following:

1. There is no other reasonable economic use or feasible alternative to the proposed development with less impact on the wetlands or Fish and Wildlife Habitat Conservation Area (FWHCA); and
2. The proposed development does not pose a threat to public health, safety, and welfare on or off the subject property; and
3. Any alterations permitted pursuant to the requirements of this chapter shall be the minimum necessary to allow for reasonable use of the property; and
4. The inability of the applicant to derive all reasonable economic use of the property is not the result of actions by the applicant in subdividing the property, adjusting a boundary line, or other action thereby creating the undevelopable condition after May 10, 1992; and
5. Mitigation sequencing per Section 16.20.035.C has been applied and the proposal mitigates the impacts on the wetland to the maximum extent feasible, while still allowing reasonable economic use of the lot; and
6. A report shall accompany a reasonable use exception proposal which provides information on the function and value of the critical area, area proposed for alteration, impact of development on the critical area and buffer or protection area, what



constitutes a reasonable economic use of the property, steps taken to minimize the impact of the alteration, and other information as deemed necessary.

B. For properties that were lawfully developed prior to the date of adoption of this chapter, the Planning Official may grant a variance to the standards of 16.20.070 or 16.20.085 if the person requesting the variance demonstrates that the requested variance conforms to all of the criteria set forth below:

1. That special conditions and circumstances exist that are peculiar to the land;
2. That literal interpretation of the provisions of this chapter would deprive the person seeking the variance of rights commonly enjoyed by other properties conforming to the terms of this chapter;
3. That the special conditions and circumstances do not result from the actions of the person seeking the variance;
4. That granting of the variance will not confer on the person seeking the variance any special privilege that is denied by this chapter to other lands, structures, or buildings under similar circumstances;
5. That the variance requested is the minimum necessary to afford relief;
6. That to afford relief the requested variance will not create significant impacts to critical areas and will not be materially detrimental to public welfare or contrary to the public interest; and
7. That the proposed development will be constructed on existing lawfully developed impervious surface area or shall result in a net reduction of impervious surface area.

#### **16.20.06025 Designation and regulation of resource lands.**

A. Designation of Forest, Agriculture, and Mineral Resource Lands. The City-city declares that there are no forest, agricultural, or mineral resource lands of long-term commercial significance within the city limits of the City-city of Langley.

B. Regulation of Lands Adjacent to Resource Lands.

1. For permitted or conditional uses adjacent to lands classified agricultural or forest management by Island County or the City-city or a surface mining operation:
  - a. Setback standards for dwellings, structures, and buildings, approved after ~~the effective date of this chapter~~ May 10, 1992, and adjacent to agriculturally zoned property, shall be a minimum of 50 feet unless a mutual covenant is established with adjoining landowners and recorded with the requirement that it may be modified where it is not feasible to accomplish and still allow reasonable use of the property.
  - b. A notation shall be placed on the face of any plat, short plat, PUD, conditional use permit, building permit, or similar permit within 500~~300~~ feet of any resource lands and included in documents of conveyance and any recorded covenants stating that the parcel may be subject to noise, dust, smoke, and odors resulting from harvesting, planting, fertilization, and pest control and other activities associated with permitted agricultural, forest management, and surface mining practices. The notations shall further state these practices, when performed in accordance with county, state, and federal law, shall not be subject to legal action as a public nuisance.
2. For permitted or conditional uses adjacent to lands used for agricultural or forest management purposes or in open space agriculture or forest current use taxation, the notation set forth in subsection (B)(1)(b) of this section may be imposed when found necessary to protect the agriculture or forest management use.

**16.20.06530 ~~Designation and regulation of~~ Critical aquifer recharge areas.**

- A. Purpose. Through the Island County ground water management program, all of Island County has been designated a critical aquifer recharge area. The City-city has adopted limitations on the extent of impervious surface allowed with new development. These standards are set forth in Title 18, Zoning. (Ord. 861, 2005; Ord. 619, 1992)
- B. Designation Criteria. Susceptibility designations have been identified for Island County and are delineated on the Island County Critical Aquifer Recharge Area Map (as it currently exists or is hereafter amended). The map designates areas as having a low, moderate, or

high susceptibility to groundwater contamination as developed using best available science and as interpreted by the Island County Health Officer under the advice of the Island County Hydrogeologist. The map together with all explanatory details contained thereon, is hereby made part of this chapter.

C. Critical Aquifer Recharge Protection Standards:

1. Regulated activities/facilities may be permitted in a critical aquifer recharge area only if the applicant can demonstrate that the proposed activity will not cause contaminants to enter the aquifer and that the proposed activity will not adversely affect the recharging of the aquifer.
2. The proposed regulated activity must comply with the water source protection requirements and recommendations of the Federal Environmental Protection Agency, State Department of Health, and the Island County Health Department.
3. Best management practices shall be required for development activities within the designated critical aquifer recharge area.
4. Based upon available information including that provided by the applicant pursuant to the requirements of this section, the Planning Official shall have discretion to impose conditions designed to prevent degradation of groundwater quality or quantity. Such conditions may include a hydrologic site evaluation, determination of background water quality, quantity, and groundwater levels prior to approval and development of groundwater quality and/or quantity management plans. All conditions shall be based on all known, available, and reasonable methods of prevention, control, and treatment.
5. A mitigation plan shall be required to address groundwater impacts identified in the hydrogeologic site evaluation, if such an evaluation is required. The Planning Official may require that the mitigation plan include monitoring, process controls, remediation, and discussion of alternatives.
6. Project approval shall be based on the conditions and/or mitigation plan required by the Planning Official.

7. The following activities shall be subject to the foregoing requirements of this section and shall include a hydrologic site evaluation:
- a. Commercial, industrial, institutional, or other facilities or activities that include, but are not limited to: chemical storage tanks (other than liquified gas), automobile washers, chemical treatment storage and disposal, injection wells, oil and gas drilling, pesticide storage and use, sawmills, wastewater application to land surface, animal feedlots, below-ground storage tanks, hazardous waste generators, junk and salvage yards, mining, recycling facilities, solid waste handling facilities, underground injection wells, and wood treatment facilities.
  - b. Petroleum transmission facilities and/or petroleum storage tanks.
  - c. Greywater or reclaimed water systems.
  - d. Those land and subsurface sewage disposal systems as outlined below:
    - i. Residential sewage disposal systems designed to serve more than two (2) residences on an off-site drainfield or sewage disposal systems from more than two (2) residences on a single parcel, with a total design flow of less than 3,500 gallons per day. Adherence to Island County Health Department BMPs is considered adequate to prevent groundwater contamination in the low and moderate zones.
    - ii. Sewage disposal systems serving commercial and industrial projects, excluding home-based businesses or home occupations, with total design flows less than 3,500 gallons per day, at the health officer's discretion. Adherence to Island County Health Department BMPs is considered adequate to prevent groundwater contamination in the low and moderate zones.
    - iii. Any sewage disposal system with design flows of more than 3,500 gallons per day in any zone.
  - e. Surface mining operations requiring a permit from the State Department of Natural Resources.

f. Other projects or activities as determined by the Planning Official.

8. The Planning Official may include additional conditions of approval for activities within the delineated Wellhead Protection Area in compliance with the City of Langley Wellhead Protection Plan (June 2008), or as amended.

**16.20.07035 Designation and regulation of Fish and wildlife habitat conservation areas (FWHCA).**

A. Purpose. Regulations. The purposes of the fish and wildlife habitat conservation areas regulations are to:

1. Maintain fish and wildlife populations, especially populations of anadromous fish species, by protecting and conserving valuable fish and wildlife habitat and protecting the ecological processes that sustain these resources. Management Plan. Where a protected species or protected habitat is located on a site of proposed development, the applicant shall prepare or cause to be prepared a management plan which will identify:
  - a. — The location of the habitat;
  - b. — The primary buffer;
  - c. — If necessary, the secondary buffer;
  - d. — Conditions to be imposed during development of the property; and
  - e. — Conditions to be imposed to protect and maintain the species and/or habitat.
2. Protect valuable terrestrial habitats, natural streams and their associated riparian areas, marine shorelines, and the ecosystem processes on which these areas depend. In preparing the management plan, the applicant shall consult with the Department of Fish and Wildlife, the Department of Natural Resources, the Department of Ecology and the Washington Natural Heritage Program.
3. Regulate development so that isolated populations of species are not created, and habitat degradation and fragmentation are avoided. The management plan shall be prepared at the cost of the applicant and shall be subject to the approval of the city planning official, who

~~may approve, reject, or approve the plan with conditions. All development shall be consistent with the approved management plan.~~

4. Maintain the natural geographic distribution, connectivity, and quality of fish and wildlife habitat.
5. Restore and protect riparian habitats to the extent feasible to maximize functions and values over time.
6. Consider the cumulative impacts of the proposed action that includes past, present, and reasonably foreseeable future actions to facilitate the goal of no net loss of critical areas. Such impacts shall include those to wildlife, habitat, and migration corridors; water quality and quantity; and other geologic or watershed processes that relate to critical area condition, process, or service.

B. Designation criteria—Buffers. FWHCAs are those areas identified as being of critical importance to the maintenance of certain fish and wildlife species. FWHCAs are typically identified either by known point locations of specific species (such as a nest or den) or by habitat areas or both. All areas within the City of Langley meeting these criteria are hereby designated critical areas and are subject to the provisions of this chapter. FWHCAs shall include all of the following:

1. Areas with a primary association with endangered, threatened, candidate, or sensitive species. ~~Known Habitats.~~

- a. ~~Where a protected species is located on a site of proposed development, all permitted or conditional uses shall maintain a primary buffer around the habitat for the identified species, and a secondary buffer if necessary to adequately protect the species. If the buffer area(s) extends to the adjacent property, the adjacent property owner shall be notified of the potential requirement to provide a buffer area on his/her property.~~
- b. ~~The primary buffer is the most critical area immediately around the habitat. The purpose of the secondary buffer is further to minimize the disturbance and protect the primary buffer.~~
- c. ~~The primary buffer may be modified when necessary to protect or enhance the habitat.~~

2. Federally designated endangered and threatened species are those fish and wildlife species identified by the U.S. Fish and Wildlife Service and the National Marine Fisheries Service that are in danger of extinction or threatened to become endangered. Potential Habitat.

a. ~~Suspension of Development. All development activity shall be suspended, pending precise location of a habitat, where:~~

(1) ~~A protected species has been sighted on property proposed for development and the sighting has been confirmed by the city planning official; or~~

(2) ~~There is evidence of the use of the property as a habitat for a protected species.~~

b. ~~Location of Habitat. The location of the habitat shall be determined pursuant to subsection (B)(1) of this section. If the habitat is located on the property, it is deemed a known habitat and the applicant shall comply with subsections (B)(1) and (2)(a) of this section.~~

c. ~~Citizen Reports. The planning official shall investigate all reported sightings or evidence of protected species.~~

d. ~~Conveyance. Conveyance of a habitat and its buffer(s) identified as part of project review to a land trust, the Audubon Society, the Nature Conservancy, the Trust for Public Land or similar organizations, or state or federal agency, is encouraged when such conveyance will ensure the long term protection of the species and/or habitat.~~

3. State designated endangered, threatened, candidate, and sensitive species are those fish and wildlife species native to the State of Washington identified by the Washington State Department of Fish and Wildlife, that are in danger of extinction, threatened to become endangered, vulnerable, or declining and are likely to become endangered or threatened in a significant portion of their range within the state without cooperative management or removal of threats. State designated endangered, threatened, candidate, and sensitive species are periodically recorded in WAC 232-12-014 (state endangered species) and WAC 232-12-011 (state threatened and sensitive species).

4. Streams and waters of the state. Stream types shall be classified according to WAC 222-16-030. Stream classifications shall include the following:
  - a. Type S streams are those streams inventoried as "shorelines of the state" under the Washington State Shoreline Management Act and the City of Langley Shoreline Master Program. Type S streams are regulated under the City of Langley Shoreline Master Program;
  - b. Type F streams are those that are not Type S but still provide fish habitat;
  - c. Type Np streams are perennial waters that do not contain fish habitat, including the intermittent dry portions below the uppermost point of the perennial flow; and;
  - d. Type Ns streams are seasonal waters that do not contain fish habitat, but are physically connected by an above-ground channel system to Type S, F, or Np waters. This includes all segments of natural waters within the width of the defined channels.
  - e. In the case that available information on stream typing is unclear, the Planning Official shall require that stream typing be performed by a qualified professional using a site visit, mapping, and all available information.
5. State natural area preserves, natural resource conservation areas, and state wildlife areas.
6. All areas designated by the Department of Natural Resources (DNR) through the Washington Natural Heritage Program (NHP) as high-quality terrestrial ecosystems and shown on the most recent NHP maps and data.
7. Habitats and species of local importance.
  - a. Habitats and species of local importance have the following characteristics:
    - i. Habitats and species of local importance have recreational, cultural, and/or economic value to citizens of Langley and Island County.
    - ii. Habitats and species of local importance are not adequately protected, by other City, County, state, or federal policies, laws, regulations, or non-regulatory tools that prevent degradation of the habitat or species.



- iii. Habitats and species of local importance represent either high-quality native habitat or habitat that has a high potential to recover to a suitable condition and which is of limited availability, highly vulnerable to alteration, or provides landscape connectivity which contributes to the integrity of the surrounding landscape.
- iv. Habitats and species of local importance, without protection, would be diminished locally over the long term.

- b. Habitats and species of local importance may also include, but are not limited to, Priority Habitat and Species (PHS) mapped and identified by the Washington Department of Fish and Wildlife (WDFW).
- c. Known and regulated habitats and species of local importance referenced in Section 16.20.070.F-G.

C. The following habitats and species that are listed under WAC 365-190-130 shall be regulated under the City of Langley Shoreline Master Program (except where upland development activities outside jurisdiction would impact these habitats and species):

List of Protected Habitat and Species. Please refer to list in Appendix 1. (Ord. 861, 2005; Ord. 619, 1992)

- 1. Areas where endangered, threatened, candidate, and sensitive marine species have a primary association;
- 2. Commercial and recreational shellfish areas;
- 3. Kelp and eelgrass beds; herring smelt and other forage fish spawning areas.

D. Regulations. All new development activities and uses are prohibited from FWHCAs and their buffers or protection areas except in accordance with this Chapter. Alterations of FWHCAs or their buffers or protection areas are prohibited except as otherwise allowed by this chapter and shall only occur if the proposed alteration and any associated mitigation proposed does not degrade the functions and values of ecosystem processes.

E. Approvals and Best Available Science. Any approval of alterations or impacts to a FWHCA or its buffer or riparian protection area must be supported by the best available science as described in the required critical area report. In the event of a conflict between FWHCA mapping and the designation criteria outlined in this section, the designation criteria shall control.

F. Species. The following species are highly vulnerable to alteration and, therefore, are designated as “species of local importance” in the City of Langley:

1. Bald eagle
2. Pileated woodpecker
3. Common loon
4. Great blue heron
5. Trumpeter swan
6. Vaux’s swift
7. Snow goose
8. Short eared owl
9. River otter
10. Black crowned night heron
11. Brandt
12. Virginia rail
13. Bittern
14. Salmon
15. Smelt
16. Muskrat
17. Beaver
18. Brown creeper
19. Peregrine falcon
20. Northern sea lion
21. Osprey
22. Marbled murrelet
23. Migratory waterfowl (pintail, brant, mergansers)
24. Great horned owl

25. Cavity nesting waterfowl (golden eyes, woodducks, hooded merganser, harlequin duck)
26. Shellfish
27. Herring
28. Native residential fish
29. Red fox
30. Harbor seals
31. Goshawk.
32. Western Toad
33. Pacific Sand Lance

G. Habitat. The following habitats are considered highly vulnerable to alteration, are regionally rare, and are “habitats of local importance” in the City of Langley:

1. Eelgrass beds
2. Peat bogs
3. Mature forested wetlands
4. Riparian habitat with native fish populations or significant wildlife usage
5. Kelp beds
6. Estuaries/mud flats/rocky shores
7. Garry oak remnants
8. Freshwater ponds
9. Freshwater marshes
10. Perennial streams.

H. Biological Site Assessment.

1. With the exception of Section 16.20.070.B.4, when a development proposal is located within 500 feet of an identified FWHCA or its buffer, a biological site assessment (BSA) shall be required.
  - a. For development proposed within 300 feet of a stream or waters of the state as defined in Section 16.20.070.B.4, a biological site assessment (BSA) shall be required.
2. The requirement for a BSA may be waived by the Planning Official for activities listed

in Section 16.20.045, Exemptions, and the following activities, provided no clearing of established native shrubs or trees is required and the activity is located outside of the designated FWHCA, buffer, or riparian habitat area:

- a. Additions to a legally established, primary residence less than 300 square feet in size without changes to the existing septic capacity; or
- b. New residential gardening and landscaping, including construction of ancillary structures (such as a greenhouse or tool shed) not to exceed 200 square feet in size; or
- c. Installation of accessory solar energy generation equipment for residential solar energy production;
- d. New agricultural activities with implementation of applicable best management practices.

3. Biological Site Assessment Contents. A BSA shall be prepared by a qualified professional at the expense of the applicant. Unless modified by the Planning Official, a BSA shall include:

- a. A site plan showing all critical areas and associated critical area buffers or protection areas on or within 500 feet of the portion of the subject property proposed for development. The site plan shall also clearly show the location and extent of all proposed clearing, earthwork, grading, excavation, filling, structures, utilities, septic system components, wells, roads, parking areas, driveways, and other development; and
- b. Descriptions of all critical areas shown on the site plan, including, but not limited to, areas which may act as wildlife corridors, ravines, or steep slopes; and
- c. Description of the proposed development, including, but not limited to, quantity and spatial extent (area) of any proposed development, clearing, earthwork, grading, excavation, and filling, the location and dimensions of all proposed structures, utilities, septic system components, and wells; and

- d. Analysis of impacts to the protected species, habitats, designated FWPCA, or buffers or protection areas. A discussion of impacts to all critical areas and critical area buffers or protection areas, as well as downstream/downgradient impacts must be included; and
  - e. The spatial extent of impact to critical areas and their buffers or protection areas shall be quantified; and
  - f. Regulatory summary, identifying other agencies with jurisdiction; and
  - g. Best management practices, including a discussion of on-going maintenance practices that will assure protection of all critical areas on-site after the project has been completed. If monitoring is required, this section shall include a description of proposed monitoring criteria, methods, and schedule.
  - h. The recommendations of the BSA, once approved, shall be included as conditions of approval of the underlying permit.
4. If impacts are determined by a qualified professional in the BSA, a Habitat Management Plan shall be required to determine the appropriate buffer width for the proposed development based on the site-specific analysis. The preparation and submission of this report is the responsibility of the applicant and subject to approval by the City. The report shall rely on best available science and may include mitigation measures. The Habitat Management Plan shall contain a map prepared at an easily readable scale, showing:
- a. The location of the proposed development site;
  - b. The relationship of the site to surrounding topographic, water, and cultural features;
  - c. Proposed building locations and arrangements;
  - d. A legend that includes a complete legal description, acreage of the parcel, scale, north arrow, and date of map revision; and

e. Identification of any species of local importance, priority species, or endangered, threatened, sensitive, or candidate species that have a primary association with habitat on or adjacent to the project area, and assessment of potential project impacts to the use of the site by the species.

5. In addition to the requirements of Section 16.20.070.H.4., the Habitat Management Plan shall also contain a report which describes:

a. The nature and intensity of the proposed development;

b. An analysis of the direct and indirect potential impacts of the proposed development, activity or land use change upon the wildlife species and habitat identified for protection, including potential impacts to water quality;

c. A mitigation sequencing analysis that meets the requirements of Section 16.20.035.C.

d. A detailed description of vegetation on and adjacent to the project area and its associated buffer or riparian protection area;

e. A discussion of any federal, state, or local special management recommendations, including Washington Department of Fish and Wildlife habitat management recommendations, that have been developed for species or habitats located on or adjacent to the project area;

f. A mitigation plan shall be provided that ensures no net loss of ecological functions. Mitigation sites must be located to preserve or achieve contiguous wildlife habitat corridors to minimize the isolating effects of development on habitat areas. The mitigation of aquatic habitat shall be located within the same aquatic ecosystem as the area disturbed. The mitigation plan shall include standards for ongoing management practices that will protect habitat after the project site has been developed, including proposed monitoring and maintenance programs.

6. The following development activities shall be exempt from the Habitat Management Plan and mitigation requirements of this section:

- a. Development undertaken for the sole purpose of creating, restoring, or enhancing the natural functions of floodplains, streams, watercourses, fish and wildlife habitat, and riparian areas; provided, that:
  - i. The project complies with all other applicable federal, state, and local permit requirements and regulations;
  - ii. The development activities do not include the placement of fill or the creation of additional impervious surface areas.
- b. Enhancement projects sponsored by Island County, Washington Department of Fish and Wildlife, Whidbey Island Conservation District, U.S. Natural Resources Conservation Service, U.S. Fish and Wildlife Service, Washington Department of Natural Resources, or other public agency approved by the Administrator which are consistent with the City Comprehensive Plan and other plans adopted by the City Council.

I. Previously Undocumented Priority Species or Habitat Reports. If a species or habitat of local importance listed in Section 16.20.070.F or Section 16.20.070.G is observed in a location that was not previously subject to FWCHA regulations, a report may be submitted to the City documenting the new location. The Planning Official shall investigate all reported sightings or evidence of protected species in the vicinity of proposed development once a complete report is received prior to any land use approval.

- 1. Reports shall contain the following:
  - a. Date and time of observation;
  - b. Name of individuals submitting report;
  - c. Name of individuals who made the observation;
  - d. Location observed;

- e. Species observed;
  - f. Observation details, which details how species was sighted or heard, nature of observation, length of observation;
  - g. Names of others present that also observed the species; and
  - h. Supporting documentation, including photographs, field notes or sound recording, if available.
- 2. The Planning Official or designee may visit the location to verify observations.
  - 3. The Planning Official shall consult with the DNR Natural Heritage Program, WDFW, NOAA, USFWS, or other regulatory authorities as appropriate.
  - 4. The Planning Official shall require a BSA consistent with the requirements of Section 16.20.070.H should evidence warrant further investigation.
  - 5. Should the report be verified, the location will be included in the City's FWCHA maps.
- J. Conveyance. Conveyance of a habitat and its buffer(s) or riparian protection area(s) identified as part of project review to a land trust or state or federal agency, is encouraged when such conveyance will ensure the permanent protection of the species and/or habitat.
- K. Standard Riparian Protection Area Widths. All streams within the City of Langley, regardless of type, are required to maintain a standard 200-foot riparian protection area on each side of the stream, unless otherwise authorized under this Chapter.
- 1. A reduced standard riparian protection area width may be allowed if a critical areas report, consistent with the requirements of Section 16.20.070.H, is submitted that demonstrates that the 200-year site potential tree height (SPTH<sub>200</sub>) of the predominate tree species is less than the standard. The report shall include a site-specific soil analysis completed by a licensed geologist or related licensed professional and must meet the following criteria:



- a. The critical areas report and associated SPTH<sub>200</sub> value must be approved by the Planning Official. The Planning Official may consult with Washington Department of Fish and Wildlife (WDFW) for confirmation; and
- b. The riparian protection area width shall be no less than the values for the SPTH<sub>200</sub> values for the predominant tree species based on the Natural Resources Conservation Service (NRCS) soil types listed below.

<u>Soil Type<sup>1</sup></u>	<u>Predominate Tree Species<sup>1</sup></u>	<u>SPTH<sub>200</sub> Width (ft)</u>
<u>Indianola loamy sand</u>	<u>Western Hemlock</u>	<u>172</u>
	<u>Douglas Fir</u>	<u>191</u>
<u>Indianola – Uselessbay complex</u>	<u>Western Hemlock</u>	<u>172</u>
	<u>Douglas Fir</u>	<u>191</u>
<u>Sholander, cool-Limepoint complex</u>	<u>Western Hemlock</u>	<u>169</u>
	<u>Western Red Cedar</u>	<u>194</u>
<u>Utsalady – Uselessbay complex</u>	<u>Douglas Fir</u>	<u>194</u>

<sup>1</sup>The soil types and corresponding SPTH<sub>200</sub> widths are based on the data from the WDFW SPTH<sub>200</sub> online tool. If the type of soil or predominant tree species identified during the site-specific analysis is not listed in the table above, the qualified professional must consult with the City and WDFW staff to determine the appropriate SPTH<sub>200</sub> width.

L. Measuring Riparian Protection Area Widths.

Riparian protection area widths are measured from the stream’s ordinary high water mark as identified in the field and surveyed or from the edge of the delineated wetland or stream. These riparian protection areas are subject to reduction only through the provisions of Section 16.20.055, 16.20.070.K.1, or 16.20.070.O. In braided channels, the ordinary high water mark or top of bank shall include the entire stream feature.

M. Increasing Riparian Protection Area or Buffer Widths. The Planning Official may require an increased riparian protection area or buffer width when a larger protection area or buffer is necessary, based on specific site conditions and project features, to protect habitat area functions and values. This determination shall be related to protection of the functions and values of the regulated habitat area as identified in a Biological Site Assessment or Habitat Management Plan. A determination that a larger protection area or buffer width is needed shall be based on the following factors:

1. A larger protection area or buffer width is necessary to maintain viable populations of existing species or protect the existing functions of habitat areas identified in Section 16.20.070.B.
2. The adjacent land has minimal vegetative cover. A larger protection area or buffer width may not be needed when vegetation issues can be addressed through the submittal of a planting plan that has been approved by the Planning Official.
3. The adjacent land contains poorly drained soil as defined by Natural Resource Conservation Service (NRCS) Soil Survey Drainage Class.
4. The adjacent land contains a high intensity land use or a use that may contribute excess nitrogen.

N. Alterations to Streams and Associated Riparian Protection Areas. Unless otherwise authorized by this chapter, riparian protection areas shall remain in a natural state except for projects which propose to enhance a riparian protection area or are associated with an approved stream alteration. Activities may be permitted within a riparian protection area when the activity complies with the provisions in this subsection and all other applicable local, state, or federal permits.

1. General.

- a. All work shall comply with the Washington Department of Fish and Wildlife in-water work window and Hydraulic Project Approval conditions for the affected species, where applicable;

- b. The proposal will not significantly degrade the functions or values of the fish habitat or other critical areas.

2. Alteration of Natural Watercourses. Alteration of natural watercourses shall be avoided. If unavoidable, the following provisions shall apply to the alteration:

- a. Watercourse alteration projects shall not result in blockage of side channels.
- b. The applicant shall maintain the altered or relocated portion of the watercourse to ensure that the flood-carrying capacity is not diminished.
- c. Unavoidable impacts shall be mitigated consistent with mitigation requirements of this section.

3. Erosion control measures within stream channels must also demonstrate that:

- a. Natural stream processes will be maintained;
- b. Adequate mitigation measures ensure that there is no net loss of the functions or values of riparian habitat as a result of the proposed stream erosion control measures;
- c. The proposed stream erosion control measures do not result in significant negative impacts to channel migration corridors;
- d. Impacts to the functions or values of the habitat conservation area shall require appropriate mitigation measures of this section;
- e. Streambank stabilization to protect structures from future channel migration is achieved through bioengineering, soft armoring, or recommended techniques in accordance with an approved critical area assessment and the guidelines of the Washington State Integrated Streambank Protection Guidelines (2003, or as amended).

4. In-Stream Structures. For the placement of in-stream structures, the following provisions shall apply:

- a. No structures that prevent the migration of salmonids will be allowed in the portion of water bodies currently used by anadromous fish.
- b. In-stream structures, such as, but not limited to, high flow bypasses, sediment ponds, instream ponds, and retention and detention facilities, are prohibited from riparian protection areas unless they are necessary for the successful development or maintenance of a habitat improvement project.

5. Stormwater Management Facilities. Stormwater management and treatment facilities may be allowed within the outer 25% of the riparian protection area or may encroach further into the riparian protection area at discretion of the Planning Official; provided that:

- a. No other location is feasible; and
- b. The location of such facilities will not degrade the functions or values of the watercourse or associated riparian protection area.

6. On-Site Sewage Systems and Wells.

- a. New on-site sewage systems and individual wells are prohibited within a riparian protection area unless:
  - i. It has been demonstrated that no other location is feasible on-site;
  - ii. A BSA has been prepared in accordance with Section 16.20.070.H; and
  - iii. If the on-site sewage system or well is accessory to a proposed or approved residential structure which is not feasible to connect to a public sanitary sewer system or public water system.
- b. Repairs to failing on-site sewage systems associated with an existing structure shall be accomplished by utilizing one of the following methods that result in the least impact:
  - i. Connection to an available public sanitary sewer system;

- ii. Replacement with a new on-site sewage system located as far landward as possible and as approved by the Island County Health Department; or
- iii. Repair to the existing on-site septic system.

O. Riparian Protection Area Width Reductions. Any use permitted in the underlying zone shall preserve the undisturbed riparian protection area unless the Planning Official determines that the proposed use would not adversely affect the functions and values of the riparian habitat and would be consistent with the land use standards of this chapter and the purposes of this chapter. Reductions of riparian protection area widths may be permitted subject to the following:

1. Outside steep slopes and erosion and landslide hazard areas, the Planning Official may allow riparian protection area width reductions up to a maximum of 25% of the standard width subject to the approval of an enhancement plan or one or more of the other actions identified below:

a. Riparian Protection Area Enhancement. Riparian protection area enhancement includes measures to enhance the riparian protection area, including but not limited to planting of native trees or shrubs, increasing the diversity of plant cover types, replacing exotic or invasive species with native species, and reestablishing riparian area adjacent to a stream where one does not exist. The enhancement plan shall be completed by a qualified professional at the applicant's cost. The enhancement plan shall be similar to a mitigation plan and shall include provisions for mitigation monitoring and contingency plans consistent with the requirements of Section 16.20.035.

b. Stream Enhancement. The provisions below must be incorporated on-site except when demonstrated that on-site is not feasible. Stream enhancement that meets the actions below may be authorized off-site if it is along the same stream channel within the City of Langley limits in compliance with Section 16.20.070.R. The following actions may be considered eligible for up to 25% reduction of the standard riparian protection area width:

- i. Fish barrier removal to restore accessibility to resident or anadromous fish;

ii. Fish habitat enhancement using log structures incorporated as part of a fish habitat enhancement plan;

iii. Stream and/or retention/detention pond improvements:

(1) Creation of a surface channel where a stream was previously culverted or piped; or

(2) Removal or modification of existing stream culverts (such as at road crossings) to improve fish passage and flow capabilities; or

(3) Upgrade of retention/detention facilities or other drainage facilities beyond required levels.

2. Where a legally established and constructed public roadway transects a riparian protection area, the standard riparian protection area may be reduced provided:

a. The isolated part of the riparian protection area provides insignificant biological, geological, and hydrological functions relating to the riparian area; and

b. The resulting riparian protection area width shall be no less than fifty (50) percent of the standard riparian protection area width or up to the edge of the roadway, whichever is greater.

P. The expansion of impervious surfaces within riparian areas is prohibited, except as provided as follows:

1. A one-time of impervious surface area up to 500 square feet within the riparian protection area may be permitted when the following conditions are met including:

a. All new impervious surfaces, which include structures, will be sited at a distance that is greater than or equal to the primary structure setback from the stream's ordinary high water mark or from the edge of the delineated wetland or stream, whichever is greater;

b. The expansion would occur at least 100 feet from the edge of the stream's ordinary high water mark or from the edge of the delineated wetland or stream, whichever is greater;

- c. The area proposed for the expansion was lawfully developed prior to the date of adoption of this chapter.
  - d. If the riparian protection area located between the water body and the primary structure has been degraded on the site, the degraded area, or a portion of the degraded area equal to the size of the expansion, whichever is less, will be restored with native trees and vegetation. The degraded area chosen for restoration must be located nearest the most sensitive habitat as determined by the approval authority;
  - e. The expansion, coupled with any proposed mitigation, would be at least as effective in protecting all of the riparian protection area functions as exist under current conditions;
  - f. The applicant shall provide a performance surety consistent with Section 16.20.035.B, Critical Area Report, to ensure survival or replacement of plants used in the restoration;
  - g. Prior to final inspection, the applicant shall record a covenant or other restriction with the subject property's title indicating that no further expansion of the structure's footprint or impervious surface is allowed within the riparian protection area on the site.
- Q. Expansion of conforming portions of a legally established nonconforming structure. If only a portion of the structure is nonconforming (e.g., lies within a riparian protection area) expansion of the conforming portion of the structure is permitted provided the expansion does not extend into the critical area or associated buffer or riparian protection area in compliance with LMC 18.32.
- R. Off-Site Mitigation. Off-site mitigation shall only be permitted when the applicant has clearly demonstrated that on-site mitigation or off-site mitigation in the City of Langley limits or its surrounding watersheds is not feasible, in the referenced order of priority, or where it is demonstrated that off-site mitigation would provide greater benefit to the affected species.

**16.20.07540 ~~Designation and regulation of flood hazard~~ Frequently flooded areas.**

- A. Designation-Definitions. Frequently flooded areas are areas that are subject to periodic inundation due to high groundwater or areas subject to tidal flooding that are subject to at least a one percent or greater chance of flooding in any given year. These areas include, but are not limited to, streams, lakes, wetlands, frequently flooded areas, closed depressions, floodways, and contiguous floodplain areas landward two hundred feet from such floodways, and all wetlands and river deltas associated with streams, lake, and tidal waters. Areas of the City subject to tidal inundation by the base flood elevation are identified in the Federal Emergency Management Agency's flood insurance rate maps ("FIRMs") prepared for the National Flood Insurance Program. Copies of the City of Langley FIRMs may be reviewed at City Hall or on the FEMA Flood Map Service. Frequently flooded areas under shoreline jurisdiction are also subject to the provisions of the City's Shoreline Master Program (Ord. 1080, dated October 18, 2021), Chapter 90.58 RCW (Shoreline Management Act), LMC 15.24, and LMC 16.24.

"Base flood" means a flood having a one percent chance of being equaled or exceeded in any given year. It is referred to as the "100-year flood."

"Flood hazard areas" means those areas subject to inundation by the "base flood" as identified in the Federal Emergency Management Agency's flood insurance rate maps ("FIRMs") prepared for the National Flood Insurance Program. Copies of the city of Langley FIRMs may be reviewed at City Hall. A flood hazard area consists of the following components:

1. "Flood fringe" means that portion of the floodplain outside of the floodway which is covered by floodwaters during the base flood.
2. "Floodplain" means the total area subject to inundation by the base flood.
3. "Floodway" means the channel of the stream and that portion of the adjoining floodplain which is necessary to contain and discharge the base flow without any measurable increase in flood heights.

B. Protected and Permitted Alterations.

1. Development proposals on sites containing a flood hazard area shall conform to the conditions of this section and LMC 15.24. In addition, requirements for buffers or riparian



protection areas, critical area tracts, building setback lines, permitted alterations, mitigation, and maintenance for a development proposal site on or adjacent to a flood hazard area shall be established in this chapter for the wetlands, streams, or other areas which form the constituent elements of the floodplain.

2. Development proposals shall not reduce the effective flood storage volume of the floodplain. Grading or other activity which would reduce the effective storage volume must be mitigated by creating compensatory storage on site or off site.
3. No development proposal, including permitted new construction or reconstruction, shall cause any increase in the base flood elevation.
4. Construction or placement of new residential or nonresidential structures in the floodway is prohibited.
5. Substantial improvements (value of improvement is 50 percent or greater than existing structure) of an existing structure located in a floodway must meet the requirements set out in WAC [173-158-070](#) as amended.
6. All elevated construction must be designed and certified by a professional structural engineer registered in the State of Washington and must be approved by the city prior to construction.
7. New residential and nonresidential construction and substantial improvement in the flood fringe outside the floodway shall be elevated to the flood protection level. Portions below the lowest floor area shall provide for openings for floodwaters. Flood-proofing of a nonresidential structure (new or substantial improvement) to the flood protection elevation is allowed; provided that flood-proofing is certified by a professional civil or structural engineer licensed in the state of Washington.
8. Construction of new and substantially reconstructed residential and nonresidential structures shall use materials and methods which are resistant to and minimize flood damage and shall flood-proof or elevate above the flood protection elevation all electrical, heating, ventilation, plumbing, air conditioning equipment and other utility and service facilities.

9. Utilities.

- a. All new and replacement utilities shall be flood-proofed to or elevated above the flood protection elevation.
- b. Critical facilities ~~shall~~may only be allowed within the flood fringe of the floodplain ~~only~~-when no feasible ~~reasonable~~ alternative is available. Critical facilities are those necessary to protect the public health, safety, and welfare, including but not limited to schools, hospitals, and police and fire stations. (Ord. 861, 2005; Ord. 619, 1992)

**16.20.08045 Geologically hazardous areas.**

A. Designation of Geologically Hazardous Areas. Geologically hazardous areas susceptible to erosion, sliding, earthquake, or other geological events pose a threat to the health and safety of citizens when incompatible development is sited in areas of significant hazard. Such incompatible development may not only place itself at risk, but also may increase the hazard to surrounding development and use. Areas susceptible to one or more of the following types of hazards shall be designated as a geologically hazardous area:

1. Erosion hazard;
2. Landslide hazard;
3. Seismic hazard;
4. Other geological events including ~~tsunamis~~, mass wasting, debris flow, rock falls, and differential settlement.

B. Designation of Specific Hazard Areas.

1. Erosion Hazard Areas. Erosion Hazard Areas include areas likely to become unstable, such as: ~~Erosion hazard areas are at least those areas identified by the U.S. Department of Agriculture's Natural Resources Conservation Service as having a "moderate to severe," "severe," or "very severe" rill and inter-rill erosion hazard.~~

- i. Coastal erosion areas, such as beaches or marine bluffs;

- ii. Steep slopes with unconsolidated soils;
- iii. Areas susceptible to rapid stream incision and stream bank erosion;
- iv. Areas located within one-quarter mile of an active fault as indicated on investigative maps or described in studies by the United States Geologic Survey, Washington Geological Survey of the Washington Department of Natural Resources, or other documents authorized by government agencies, or identified during site inspection.

This information can be found in the Washington State Coastal Zone Atlas available from the Department of Ecology. Counties and cities may consult with the United States Department of Agriculture Natural Resources Conservation Service for data to help identify erosion hazard areas.

2. Landslide Hazard Areas. Landslide hazard areas are areas potentially subject to landslides based on a combination of geologic, topographic, and hydrologic factors. They include areas susceptible because of any combination of bedrock, soil, slope (gradient), slope aspect, structure, hydrology, or other factors.

Example of these may include, but are not limited to, the following:

a. Areas of historic failures, such as:

- i. Those areas delineated by the U.S. Department of Agriculture's Natural Resources Conservation Service as having a significant "~~severe~~" limitation for building site development;
- ii. Those areas mapped by the Department of Ecology Coastal Zone Atlas or the Department of Natural Resources slope stability mapping as unstable ("U" or class 3), unstable old slides ("UOS" or class 4), or unstable recent slides ("URS" or class 5); or
- iii. Areas designated as quaternary slumps, earth flows, mudflows, lahars, or landslides on maps published by the U.S. Geological Survey or Department of Natural Resources;

- b. Areas with all three of the following characteristics:
- i. ~~a~~ Areas that encompass slopes steeper than fifteen (15) percent;
  - ii. Impermeable soils (typically silt and clay) frequently interbedded with granular soils (predominantly sand and gravel); and with the hillside intersecting geologic contacts with a relatively permeable sediment overlying a relatively impermeable sediment or bedrock,
  - iii. ~~s~~ Springs or ground water seepage;
- c. Areas that have shown movement during the Holocene epoch (from 10,000 years ago to the present) or that are underlain or covered by mass wastage debris of that epoch;
- d. Slopes that are parallel or sub-parallel to planes of weakness (such as bedding planes, joint systems, and fault planes) in subsurface materials;
- e. Slopes having gradients steeper than 80 percent subject to rock fall during seismic shaking;
- f. Areas potentially unstable because of rapid stream incision, stream bank erosion, and undercutting by wave action; or
- g. Areas located in a canyon or an active alluvial fan, presently or potentially subject to inundation by debris flows or catastrophic flooding; ~~and any area with a slope of 40 percent or steeper and with a vertical relief of 10 or more feet except areas composed of consolidated rock. A slope is delineated by establishing its toe and top and measured by averaging the inclination over at least 10 feet of vertical relief.~~
3. Seismic Hazard Areas. Seismic hazard areas are areas subject to severe risk of damage as a result of earthquake-induced ground shaking, slope failure, settlement, soil liquefaction, lateral spreading, ~~or~~ surface faulting, or tsunami inundation. One indicator of potential for future earthquake damage is a record of earthquake damage in the past. Ground shaking is the primary cause of earthquake damage in Washington. The strength of ground shaking is primarily affected by:

- a. The magnitude of the earthquake;
- b. The distance from the source of an earthquake;
- c. The type of thickness of geologic materials at the surface; and
- d. The type of subsurface geologic structure.

Settlement and soil liquefaction conditions occur in areas underlain by cohesion-less, loose, or soft saturated soils of low density, typically in association with a shallow ground water table.

~~4. Tsunami Hazard Areas. Tsunami hazard areas are coastal areas and large lake shoreline areas susceptible to flooding and inundation as a result of excessive wave action derived from seismic or other geologic events.~~

4. Other Hazard Areas. Geologically hazardous areas shall also include areas determined by the Planning Official ~~planning official~~ to be susceptible to other geological events including mass wasting, debris flows, rock falls, and differential settlement.

C. Development Standards. All development activities and uses are prohibited in geologically hazardous areas and their buffers, except as provided for in this chapter, and only when it is demonstrated that the activity will not create undue risk to life, health, and safety.

~~1. Development proposals on sites containing steep slope areas shall meet the requirements of this section.~~

~~a. Buffers.~~

~~(1) A minimum buffer shall be established at a horizontal distance of 50 feet from the top or toe (as applicable) of the slope and along all sides of slopes 15 percent or steeper; provided, that this requirement shall not apply to the north side of First Street in the downtown commercial area. The width of the required buffer for steep slopes located in areas other than along the marine shoreline and not associated with another critical area may be reduced to 25 feet by the planning official based on:~~

~~(A) A study and recommendation prepared by a professional engineer licensed by the state of Washington with experience in geotechnical engineering; and~~

~~(B) The installation of appropriate slope protection measures. Existing native vegetation within the buffer area shall be maintained and the buffer shall be extended beyond these limits as required to mitigate landslide and erosion hazards, or as otherwise necessary to protect the public health, safety and welfare. See also following subsection (C)(1)(e) of this section, Removal or Introduction of Revegetation on Slopes.~~

~~(2) The city planning official may reduce the buffer 25 percent when an applicant demonstrates that:~~

~~(A) The reduction complies with the required findings for variances contained in Section [18.30.020](#); and~~

~~(B) A study prepared by a professional engineer licensed by the state of Washington with experience in geotechnical engineering, and demonstrating that a lesser buffer width and design and engineering solutions will meet the intent of this chapter and be consistent with general public health, safety and welfare.~~

~~b. Critical Area Tracts. Any continuous slope area and its buffers one acre or greater in size shall be placed in separate critical area tracts in development proposals.~~

~~e. Building Setback Lines. A building setback line will be established at a distance of 15 feet from the edge of the buffer. Development allowed in the building setback line is limited to landscaping (native plants) and uncovered decks, as long as the decks do not extend more than 10 feet into the building setback area and extend no more than 18 inches above existing grade, unless the city planning official determines that topography or unusual site conditions warrant a variation.~~

~~d. Alterations. Alterations to steep slopes shall be allowed only as follows:~~

~~(1) Surface Water Management. Steep slopes may be used for approved surface water conveyance. Installation techniques shall minimize disturbance to the slope and vegetation.~~

~~(2) Trails. Construction of public and private trails may be allowed on steep slopes provided they receive site specific approval by the city, but in no case shall trails be constructed of concrete, asphalt or other impervious surface materials which would contribute to surface water runoff unless such construction is necessary for soil stabilization or soil erosion prevention.~~

~~(3) Utilities. Construction of public and private utility corridors may be allowed on steep slopes; provided, that a special study indicates that such alteration will not subject the area to risk of landslide or erosion.~~

~~(4) View Corridors. The city may allow the limited trimming and limbing of vegetation on steep slopes for creation/maintenance of views; provided, that the soils are not disturbed.~~

~~e. Removal or Introduction of Vegetation on Slopes. Unless otherwise specified, the following restrictions apply to vegetation removal or introduction on slope areas and their buffers:~~

~~(1) There shall be no removal of any vegetation from any steep slope area or buffer except for the limited plant removal necessary for surveying purposes and for the removal of hazardous trees determined to be unsafe by the city land use coordinator.~~

~~(2) On slopes which have been disturbed by human activity or infested by noxious weeds, replacement with native species or other appropriate vegetation may be allowed subject to approval of an enhancement plan by the city planning official.~~

~~2. Development proposals on sites containing landslide hazard area shall meet the following requirements:~~

~~a. Buffers. A minimum buffer of 50 feet shall be established from all edges of landslide hazard areas. Existing native vegetation within the buffer area shall be maintained, and the buffer shall be extended beyond these limits as required to mitigate steep slope and erosion hazards or as otherwise necessary to protect the public, health, welfare and safety;~~

~~b. Critical Area Tracts. Any landslide hazard area and buffer one acre or greater in size shall be placed in separate critical area tracts in the development proposal;~~

~~e. Building Setback Lines. Building setback lines of 15 feet shall be required from the edge of the landslide hazard area buffer;~~

~~d. Alterations.~~

~~(1) A landslide hazard area located on a slope 15 percent or steeper shall be altered only as allowed under standards for steep slope areas.~~

~~(2) Where such alterations are approved, buffers and critical area tracts will not be required.~~

~~3. Alteration of a site containing an erosion hazard area shall meet the following requirements:~~

~~a. Except for the following, clearing on erosion hazards is allowed only from April 1st to November 1st:~~

~~(1) Up to 5,000 square feet may be cleared on any lot, subject to any other requirement for vegetation retention;~~

~~(2) Timber harvest pursuant to a DNR approved forest practice permit or pursuant to a clearing and grading permit issued by the city may be allowed.~~

~~b. Only that clearing necessary to install temporary sedimentation and erosion control measures shall occur prior to clearing for roadways or utilities.~~

~~e. Clearing limits for roads, sewer, water and stormwater utilities, and temporary erosion control facilities shall be marked in the field and approved by the city engineer prior to any alteration of existing native vegetation.~~

~~d. Clearing for roads and utilities shall remain within construction limits which must be marked in the fields prior to commencement of the site work.~~



~~e. The authorized clearing for roads and utilities shall be the minimum necessary to accomplish project specific engineering designs and shall remain within approved rights-of-way.~~

~~f. Clearing of trees may occur in conjunction with clearing for roadways and utilities.~~

~~g. All trees and understory shall be retained on lots or parcels during clearing for roadways and utilities; provided, that understory damaged during approved clearing operations may be pruned.~~

~~h. Damage to vegetation retained during initial clearing activities shall be minimized by directional felling of trees to avoid critical areas and vegetation to be retained, and preparation and approval of a skidding plan aimed at minimizing damage to soil and understory vegetation.~~

~~i. Retained trees, understory, and stumps may subsequently be cleared only if such clearing is a specific element of residential, multifamily, or commercial structure site plan approval.~~

~~j. Hydro seeding and/or other erosion control methods as required in temporary erosion control plans shall be required.~~

~~k. All development proposals shall submit an erosion control plan consistent with this section and other adopted requirements prior to receiving approval. (Ord. 861, 2005; Ord. 820, 2002; Ord. 788, 2000; Ord. 733, 1997; Ord. 619, 1992)~~

#### D. Minor Activities.

1. Minor alterations or structures, including but not limited to benches and informational signs, may be allowed in the required buffer for erosion or landslide hazard areas, and can be considered exempt from Section 16.20.080.L, Alterations, based on the City review and acceptance of a geotechnical report prepared by a qualified professional that demonstrates no adverse impact will result from the activity and mitigation is provided, as appropriate.
2. The City may allow the limited trimming and limbing of vegetation on steep slopes or

erosion or landslide hazard areas for creation/maintenance of views without the submittal of a geotechnical report provided that the soils are not disturbed, and all material is removed from the site.

3. All other applicable codes, including compliance with the Shoreline Master Program, must be adhered to.

#### E. Report Requirements

1. General geotechnical report. In the case of land disturbing activities proposed on a steep slope or for development of a structure within 50 feet of the top or the toe of a steep slope, not in a geological hazardous area, the Planning Official may require a general geotechnical report prepared by a qualified professional. A general geotechnical report shall include:

- a. A description of the geology of the site including data regarding the nature, distribution, and strength of existing soils;
- b. An evaluation of the intended use of sites to be developed by the proposed grading, as affected by geotechnical factors, including stability of slopes and potential impacts;
- c. Conclusions and recommendations for grading procedures including cuts and placement of structural fills, when necessary; and
- d. Recommended mitigation measures, which may include required building setbacks.
- e. The Planning Official may require the information outlined in the geotechnical engineering report (Section 16.20.080.E.2.) and/or mitigation plans (Section 16.20.080.F) if site conditions and/or proposed land disturbance are determined to warrant a detailed site evaluation.
- f. The following alteration activities shall be evaluated by the qualified professional and approved by the Planning Official:

- i. Surface Water Management. Steep slopes may be used for approved surface water conveyance. Installation techniques shall minimize disturbance to the slope and vegetation.
    - ii. Trails. Construction of public and private trails may be allowed on steep slopes provided they receive site specific approval by the city, but in no case shall trails be constructed of concrete, asphalt, or other impervious surface materials which would contribute to surface water runoff unless such construction is necessary for soil stabilization or soil erosion prevention.
    - iii. Utilities. Construction of public and private utility corridors may be allowed on steep slopes; provided that a special study indicates that such alteration will not subject the area to risk of landslide or erosion.
  - g. All alterations, except those activities listed in Section 16.20.080.D or 16.20.080.E.f, to regulated steep slopes shall be evaluated by the qualified professional and processed as a variance application. Applications for a variance require notice of application in accordance with LMC 18.36.020 and review and approval from a Hearings Examiner following a public hearing. A variance request may only be granted when all the findings of LMC 18.30.020 have been made, in addition to demonstration of compliance with the requirements of this section.
2. Geotechnical engineering report for geologically hazardous areas. In the case of land disturbing activities proposed to be within 100 feet of an established geologically hazardous area, a geotechnical engineering report prepared and sealed by a geotechnical engineer shall be submitted. The scope of a geotechnical report shall include the following where applicable:
- a. An assessment of the geologic and hydrogeologic conditions in the vicinity of the site. Description of types and engineering properties of the soils, sediments, and/or rock of the subject property and potentially affected adjacent properties must be included;

- b. For development adjacent to a coastal bluff, the report shall also contain erosion projections for 75 years based in part on sea level rise;
- c. Description of existing site topography including determination of height of slope, slope gradient, and preparation of a generalized cross section;
- d. Description of any areas mapped as unstable, landslides, erosion activity, or other areas of unstable soils identified visually at the site;
- e. Description of any watercourses, including drainage channels, ditches, springs, and intermittent streams;
- f. An estimate of slope stability and the effect construction and placement of structures will have on the stability of slopes. The minimum setbacks described above shall be used. The geotechnical engineer must concur with this setback or may establish an alternative setback based on the geology, bluff retreat rates, seismic activity, and other considerations;
- g. A description of the extent and type of vegetative cover;
- h. A detailed description of the project including any structural development, its relationship to geologic hazard(s) and its potential impact upon the hazard area, the subject property, and affected adjacent properties;
- i. A description of type of construction including any unusual load intensities, public and private sewage disposal systems, fills, and excavations including proposed angles of cuts and fills;
- j. Specific recommendations and/or mitigation actions must be provided regarding proposed vegetation removal and replacement, erosion control, and locations and methods of surface and subsurface drainage.
- k. The drainage recommendations shall be site specific to mitigate impacts and prevent erosion. Surface drainage shall not be directed across the face of geologically hazardous areas. If drainage must be discharged from the area into adjacent waters, it shall be collected above the hazard, secured, and directed to the

water by tightline drain and provided with an energy dissipating device at the point of discharge. Installations within shoreline jurisdiction must be authorized by the City Shoreline Administrator and must be consistent with the Shoreline Management Act (SMA). If the drainage recommendations in the geotechnical engineering report are determined by the Planning Official to not be sufficient, a specific drainage plan prepared by a licensed engineer may be required (see mitigation plans – Section 16.20.080.F).

1. The Planning Official may require the geotechnical engineer of record or their representative to perform special inspections to confirm that conditions encountered during construction are consistent with the assumptions of the geotechnical engineering report and construction conforms with the design and mitigation plans.

F. Mitigation plans. If the Planning Official determines that the site conditions and/or proposed development require additional mitigation details not provided in the geotechnical engineering report or general geotechnical report, mitigation plans or other submittals including but not limited to any of the following may be required:

1. Mitigation proposals that shall include:
  - a. Subsurface exploration and logs prepared under the supervision of the geotechnical engineer. Subsurface exploration may be required for proposed development within twenty-five (25) feet of the top or base of a slope greater than ten (10) feet in height; for proposed infiltration of stormwater; unusual load intensities as determined by the geotechnical engineer; stormwater anchor blocks; or other design considerations that the Planning Official determines represent a risk from the geohazard;
  - b. A vegetation management and/or restoration plan and/or other means for maintaining long-term stability of slopes;
  - c. A temporary erosion and sedimentation control plan (TESC) prepared by a qualified professional; and

- d. A drainage plan prepared by a licensed civil engineer showing the collection, transport, treatment, discharge, and/or recycle of water.
  - e. All infiltration systems, such as stormwater detention and retention facilities, and curtain or french drains are prohibited in geologically hazardous areas and their buffers unless a geotechnical report indicates such facilities or systems will not adversely affect slope stability and the systems are designed by a licensed civil engineer. Such systems will require subsurface exploration to confirm the suitability of subsurface conditions. Special inspection may be required during construction.
2. The mitigation plan must be approved by the Planning Official and be implemented as a condition of project approval.
  3. Projects found to be in non-compliance with the mitigation conditions issued as part of the development approval are subject to enforcement actions necessary to bring the development into compliance with this chapter.
  4. Mitigation plans which do not fulfill the performance required based on the site assessment/geotechnical report findings or otherwise fail to meet the intent of this chapter shall be revised and the subject development brought into compliance with the revised mitigation plan.
  5. The Planning Official may require project specific professional inspections to confirm that conditions encountered during construction are consistent with the design assumptions and construction conforms to the design and mitigation plans.
  6. Performance and/or maintenance and monitoring bonds in accordance with the provisions of Section 16.20.050.

G. Critical Facilities Prohibited. Critical facilities shall not be sited within geologically hazardous areas unless there is no other feasible alternative.

H. International Building Code. All development must conform to the provisions of the currently adopted International Building Code as amended by the City of Langley.

## I. Buffers.

1. A minimum buffer shall be established at a horizontal distance of 50 feet from the top or toe (as applicable) and along all sides of the designated erosion or landslide hazard area provided, that this requirement shall not apply to the north side of First Street in the downtown commercial area.
2. The buffer may be increased by the Planning Official based on the critical area report prepared by a qualified professional that indicates a greater buffer is necessary to protect the proposed development and/or adjacent properties.
3. The Planning Official may reduce the standard buffer up to 25% in areas, other than along the marine shoreline, when a critical area report prepared by a qualified professional demonstrates that all of the following criteria are met:
  - a. No feasible alternative to the buffer reduction exists after completing mitigation sequencing described in Section 16.20.035.C.
  - b. Modified or reduced buffers will provide equal protection to the proposed development and adjacent properties as the standard buffer.
  - c. The development will not increase surface water discharge beyond pre-development conditions.
  - d. The development will not decrease slope stability or adversely impact other critical areas.
  - e. The report must make recommendations regarding mitigation measures to minimize impacts and resist erosion, including planting of vegetation or other measures.
  - f. The Planning Official may require at the applicant's expense, a third-party peer review of the critical area report by a qualified professional under contract with or employed by the City in compliance with Section 16.20.035.H.

g. Prior to permit issuance, the property owner must sign and record a notice on title, at the owner's sole expense, a covenant in a form prepared by the City, which:

i. Acknowledges and accepts the risks of development in the geologically hazardous area;

ii. Waives any rights to claims against the City;

iii. Indemnifies and holds harmless the City against claims, losses, and damages; and

iv. Informs subsequent owners of the property of the risks and the covenant.

h. Buffer reductions may also be considered in cases where such reduction may result in avoidance of significant tree removal, provided all other criteria of this section are met.

4. The required buffer shall be temporarily marked on the site during construction and grading activities.

5. The installation of appropriate slope protection measures. Unless otherwise provided as a part of an approved alteration, existing native vegetation within the buffer area shall be retained, or as otherwise necessary to protect the public health, safety, and welfare.

J. Critical Area Tracts. Any continuous slope area and its buffers one acre or greater in size shall be placed in separate critical area tracts in development proposals.

K. Building Setback Lines. A building setback line will be established at a distance of 15 feet from the edge of the buffer. Development allowed in the building setback line is limited to those activities listed in Section 16.20.080.D, landscaping (native plants), and uncovered decks, as long as the decks do not extend more than 10 feet into the building setback area and extend no more than 18 inches above existing grade, unless the Planning Official determines that topography or unusual site conditions warrant a variation.



L. Alterations. Except for those activities listed in Section 16.20.080.D, alterations to erosion or landslide hazard areas or reduction in setbacks beyond 25% shall be processed as a variance application. Applications for a variance require notice of application in accordance with LMC 18.36.020 and review and approval from a Hearings Examiner following a public hearing. A variance request shall only be granted when all the findings of LMC 18.30.020 have been made, in addition to demonstration of compliance with the requirements of this section. The activity shall be allowed only as follows:

1. Any alterations proposed within shoreline jurisdiction shall meet the requirements of the City of Langley Shoreline Master Program, in addition to the requirements of this section.
2. Alterations of an erosion or landslide hazard area and/or buffers may only occur for activities for which a geotechnical engineering report which meets the requirements of Section 16.20.080.E.2 is submitted which determines that:
  - a. The activity will not increase surface water discharge or sedimentation to adjacent properties beyond pre-development conditions;
  - b. The activity will not decrease slope stability on adjacent properties;
  - c. Such alteration will not adversely impact other critical areas or pose a potential threat risk to life, health, and safety.
3. Alterations must be designed to meet the following basic requirements:
  - a. The proposed alteration must not decrease the slope stability.
  - b. Structures and improvements must be clustered to avoid geologically hazardous areas and other critical areas;
  - c. Structures and improvements must minimize alterations to the natural contour of the slope, and foundations must be tiered where feasible to conform to existing topography;
  - d. Structures and improvements must be located to preserve the most critical

portion of the site and its natural landforms and vegetation;

- e. The proposed development must not result in greater risk or a need for increased buffers on neighboring properties;
- f. Development must be designed to minimize impervious lot coverage;
- g. The Planning Official may accept an alternative design that deviates from one or more of these standards if a report by a qualified professional demonstrates that greater long-term slope stability can be achieved while meeting all other provisions of this title. The requirement for long-term slope stability must exclude designs that require regular and periodic maintenance to maintain their level of function.

4. Additional Requirements for Alteration of Erosion or Landslide Hazard Areas and Buffers. Prior to permit issuance, the property owner must sign and record a notice on title, at the owner's sole expense, a covenant in a form acceptable to the City, which:

- a. Acknowledges and accepts the risks of development in the geologically hazardous area;
- b. Waives any rights to claims against the City;
- c. Indemnifies and holds harmless the City against claims, losses, and damages; and
- d. Informs subsequent owners of the property of the risks and the covenant.

5. Alteration of a site containing an erosion or landslide hazard area, in addition to meeting requirements stated in Section 16.20.080. L.1-4 above, shall meet the following requirements:

- a. Except for the following, clearing on erosion or landslide hazard areas is allowed only from May 1st to October 1st:
  - i. Up to 5,000 square feet may be cleared on any lot, subject to

any other requirement for vegetation retention.

ii. Timber harvest pursuant to a DNR approved forest practice permit or pursuant to a clearing and grading permit issued by the City may be allowed.

iii. The City of Langley may extend or shorten the dry season on a case-by-case basis depending on actual weather conditions.

b. Only clearing necessary to install temporary sedimentation and erosion control measures shall occur prior to clearing roadways or utilities.

c. Clearing limits for roads, sewer, water and stormwater utilities, and temporary erosion control facilities shall be marked in the field and approved by the City engineer prior to any alteration of existing native vegetation.

d. Clearing for roads and utilities shall remain within construction limits which must be marked in the field prior to commencement of the site work.

e. The authorized clearing for roads and utilities shall be the minimum necessary to accomplish project specific engineering designs and shall remain within approved rights-of-way.

f. Clearing of trees may occur in conjunction with clearing roadways and utilities.

g. All trees and understory shall be retained on lots or parcels during clearing for roadways and utilities;

h. Damage to vegetation retained during initial clearing activities shall be minimized by directional felling of trees to avoid critical areas and vegetation to be retained, and preparation and approval of a skidding plan aimed at minimizing damage to soil and understory vegetation.

i. Retained trees, understory, and stumps may subsequently be cleared only if

such clearing is a specific element of residential, multifamily, or commercial structure site plan approval.

- j. Erosion control methods as required in temporary erosion control plans shall be required.
- k. All development proposals shall submit a temporary erosion and sediment control plan (TESC) consistent with this section and other adopted requirements prior to receiving approval.

### **16.20.08550 Wetlands and streams.**

#### **A. Definitions.**

~~“Alterations of a wetland or stream” means the placement or erection of any solid material or structure; the discharge or disposal of any dredge material or waste, including filling, grading, channelization, removing, dredging, draining, extraction of any materials; the discharge or disposal of any dredge material or waste, including filling, grading; the removal or harvesting of trees or other vegetation; or the modification for use as a stormwater retention/detention facility.~~

~~“Anadromous fish” means those species that migrate up rivers from salt water to spawn in fresh water.~~

~~“Artificial wetlands” means a wetland or surface water system that was intentionally created from a nonwetland site through human activity and for a specific purpose. This includes stormwater detention ponds, bioswales, irrigation canals, wastewater treatment ponds, landscape amenities, stock ponds, and similar areas. Artificial wetlands or surface water systems do not include wetlands created as compensation for development impacts or wetlands that have inadvertently become established as a result of changing environmental conditions or land use.~~

~~“Best management practices” means conservation practices and management measures identified by the Soil Conservation Service, Whidbey Island Conservation District or State Extension Offices that (1) control soil loss and reduce water quality degradation caused by nutrients, animal waste, toxins and sediment; and (2) minimize adverse impacts to surface water and ground water flow, circulation patterns, and to chemical, physical, and biological characteristics of wetlands and streams.~~

“Conservation easement” means a legal agreement a property owner enters into to restrict uses of the land. Such restrictions can include, but are not limited to, passive recreation uses such as trails or scientific uses and fences or other barriers to protect habitat. The easement is recorded on a property deed, runs with the land, and is legally binding on all present and future owners of the property, therefore, providing permanent or long-term protection.

“Creation” (or “establishment”) means the manipulation of the physical, chemical, or biological characteristics present to develop a wetland on an upland or deepwater site, where a wetland did not previously exist. Activities typically involve excavation of upland soils to elevations that will produce a wetland hydro period, create hydric soils, and support the growth of hydrophytic plant species. Creation results in a gain in wetland areas.

“Enhancement” means the manipulation of the physical, chemical, or biological characteristics of a wetland site to heighten, intensify or improve specific function(s) or to change the growth stage or composition of the vegetation present. Enhancement is undertaken for specified purposes such as water quality improvement, floodwater retention, or wildlife habitat. Activities typically consist of planting vegetation, controlling nonnative or invasive species, modifying site elevations or the proportion of open water to influence hydro periods, or some combination of these. Enhancements result in a change in some wetland functions, and can lead to a decline in other wetland functions, but does not result in a gain in wetland acres.

“Habitat for a protected species” means the site where a protected species of flora or fauna lives and grows, including habitats for species subject to the International Migratory Bird Treaty and regionally rare habitats which are irreplaceable or highly sensitive to alteration. As used in this chapter, habitat is limited to areas which are critical to breeding, rearing and nesting. This chapter shall contain a list of protected habitats which shall be revised as new habitats warranting protection are recognized.

“Hydrophytic vegetation” means plant life growing in water or in a substrate that is at least periodically deficient in oxygen as a result of excessive water content. (For one reference source see *Wetland Plants of the Pacific Northwest*, September 1984, U.S. Corps of Engineers.) The presence of hydrophytic vegetation shall be determined following the methods described in the *Federal Manual for Identifying and Delineating Jurisdictional Wetlands*.

“Mitigation” means steps taken to avoid, minimize or compensate for adverse wetland or stream impacts. Mitigation, in the following order of preference, is:

1. Avoiding the impact altogether by not taking a certain action or parts of an action;
2. Minimizing impacts by limiting the degree or magnitude of the action and its implementation, by using appropriate technology, or by taking affirmative steps to avoid or reduce impacts;
3. Rectifying the impact by repairing, rehabilitating or restoring the affected environment;
4. Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action;
5. Compensating for the impact by replacing, enhancing or providing substitute resources or environments; and
6. Monitoring the impact and the compensation project and taking appropriate corrective measures.

Mitigation for individual actions may include a combination of the listed measures.

“Native wetland species” means wetland species which are indigenous to Island County and western Washington. Such species are identified in *Flora of the Pacific Northwest* (C. Leo Hitchcock and Arthur Cronquist, University of Washington Press).

“Nonnative wetland species” means wetland species which have been accidentally or purposefully introduced into Island County.

“Nonwetlands” includes upland and lowland areas that are neither deepwater aquatic habitats, wetlands, nor other special aquatic sites. They are seldom or never inundated, or are infrequently inundated, they have saturated soils for only brief periods during the growing season, and, if vegetated, they normally support a prevalence of vegetation typically adapted for life only in aerobic soil conditions.

“Protected species” means species of flora and fauna recognized by the federal government or the state of Washington as endangered, threatened or sensitive which are present in Island County and

~~those species of flora and fauna which, while not necessarily endangered or threatened, are unique in Island County and worthy of protection. This chapter shall contain a list of protected species which shall be revised as new species which warrant protection are recognized, or a species which has been listed no longer needs protection.~~

~~“Protection/maintenance (preservation)” means removing a threat to, or preventing the decline of, wetland conditions by an action in or near a wetland deemed worthy of long term protection. This includes the purchase of land or easements, repairing water control structures or fences, or structural protection such as protecting a barrier island. This term also includes activities commonly associated with the term “preservation.” Preservation does not result in a gain of wetland acres, may result in a gain in fractions, and will be used for compensatory mitigation only in exceptional circumstances.~~

~~“Reasonable use” means appropriate and fair use of property given the specific physical circumstances.~~

~~“Repair or maintenance” means an activity that restores the character, scope, size and design of a serviceable area, structure or land use to its previously authorized and undamaged condition. Activities that change the character, size or scope of a project beyond the original design and drain, dredge, fill, flood, or otherwise alter critical areas are not included in this definition.~~

~~“Restoration” means measures taken to restore an altered or damaged wetland or stream that is subject to the regulations of this chapter including:~~

- ~~1. ——— Rehabilitation. Active steps taken to restore damaged regulated wetlands, streams, protected species habitat or their buffers to the functioning condition which existed prior to an unauthorized alteration; and~~
- ~~2. ——— Reestablishment. Actions performed to reestablish wetland and stream functional characteristics and processes which have been lost by alteration, past management activities, or catastrophic events within an area which no longer meets the definition of a wetland or stream.~~

~~“Stream” means surface water contained within a defined bed or channel, whether permanent or intermittent. A defined channel or bed is an area that demonstrates clear evidence of the passage of~~

water and includes but is not limited to bedrock channels, gravel beds, sand and silt beds, and defined channel swales. The channel or bed need not contain water year-round. This definition does not include ditches, canals, stormwater runoff devices or other entirely artificial watercourses unless they are used by salmonids or to convey streams naturally occurring prior to construction of such watercourses. Categories of streams are defined in Section [16.20.055](#).

“Water dependent use” means a use or a portion of a use which requires direct contact with the water and cannot exist at a nonwater location due to the intrinsic nature of its operations. Examples of water dependent uses may include ship cargo terminal loading areas, ferry and passenger terminals, barge loading facilities, ship building and dry docking, marinas, aquaculture, float place facilities, and sewer outfalls.

“Wetland edge” means the upland limit of a wetland is designated as the boundary between land with predominantly wetland vegetation cover and land without such cover.

“Wetland functions” means the beneficial roles served by wetlands, including but not limited to water quality protection and enhancement, fish and wildlife habitat, food chain support, flood storage, conveyance and attenuation, ground water recharge and discharge, erosion control, wave attenuation, historical and archaeological value protection, aesthetic value and recreation.

“Wetland vegetation” means hydrophytic vegetation, as defined above.

“Wetlands” means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support (and that under normal circumstances do support) a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from nonwetland sites, including but not limited to irrigation and drainage ditches, grass lined swales, canals, detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after March 18, 1992, that were unintentionally created as a result of the construction of a road, street, or highway. Wetlands shall include those artificial wetlands intentionally created from nonwetland areas to mitigate the conversion of wetlands. Categories of wetlands are defined in Section [16.20.055](#).

B. Protected Species and Habitats. Please refer to list in Appendix 1.



~~C. Wetland and Streams as an Overlay Zone.~~

~~A. Wetlands have been initially identified in the eity City of Langley through site specific analyses conducted by private property owners, a wetlands inventory conducted through funding from Washington State Department of Ecology (1991), and by the eity City of Langley. This combined information serves to notify both the eity City and the property owner of the potential existence of a wetland or stream depending on the kind and extent of information available, sufficient to identify and clarify a wetland or stream. Otherwise, the process of identifying and classifying wetlands is fulfilled through a routine wetland determination or by analysis conducted by a qualified professional wetland ecologist.~~

~~B.1. The Planning Official ~~planning official~~ shall make a preliminary determination of the presence of wetlands ~~or streams~~ based on readily available information such as critical areas maps or the soil survey or through a site visit. This determination is final for ordinance implementation or enforcement. If it is determined that regulatory wetlands are present on the subject property, the property owner may submit documentation prepared by a qualified professional at the owner's expense with sufficient evidence to support that the preliminary determination does not apply. ~~The determination may be challenged by the property owner through an inspection and report conducted/prepared by a professional wetlands ecologist at the owner's expense.~~~~

~~C.2. In making any determination regarding a wetland, the text of this chapter is always controlling. Wetland delineations shall be determined by using the Washington State Wetland Rating System for Western Washington – 2014 Update (Ecology Publication No. 14-06-029, October 2014, or as amended hereafter. ~~Washington State Wetlands Identification and Delineation Manual, March 1997, or as amended hereafter.~~~~

~~D.3. Wetlands, ~~streams~~ and their buffers shall be regulated in the eCity of Langley pursuant to the regulations contained in this chapter. An applicant should be aware that Sections 401, 402, and/or 404 of the federal Clean Water Act and other federal and state statutes may also apply.~~

~~E.4. Purpose. The primary purpose of these regulations is to preserve wetlands and their buffers in a natural condition to the maximum extent feasible to protect all of the functions performed by the wetlands and riparian corridors, including for fish and wildlife habitat, protection of habitat connectivity, protection of property from flooding and erosion, carbon sequestration, climate amelioration, and the provision of recreational opportunities and aesthetic value. It is also the~~

goal that, in the short term, there be no net loss of the acreage or functional values of wetlands in the City and that, in the long term, there is improvement to the quality and functional values of wetland systems. Wetlands and Streams Environmentally Sensitive Areas. Wetlands and streams are declared to be “environmentally sensitive areas” pursuant to WAC [197-11-748](#) and WAC [197-11-908](#).

F. Wetland Designation Criteria. Wetlands shall be designated according to the criteria in this subsection. Wetlands shall be classified as Category I, II, III, or IV using the Washington State Department of Ecology’s Wetland Rating System for Western Washington, 2014, Ecology Publication No. 14-06-029, or as revised hereafter. As used in this section, the term “regulated wetlands” shall refer to Category I, II, III, and IV wetlands, generally described as follows:

Category I. Highest quality wetlands; wetlands in coastal lagoons.

Category II. Wetlands with significant wetland functions including, but not limited to, water quality enhancement, wildlife habitat, and ground water recharge.

Category III. Wetlands with a moderate level of functions.

Category IV. Wetlands with the lowest levels of functions and that are often heavily disturbed.

G. Developments permitted pursuant to this chapter that adversely impact or alter a critical area or its buffer shall include mitigation sufficient to maintain or replace critical areas functions and values. Mitigation shall ensure no loss of critical area functions or values. Any proposed development that cannot mitigate critical area impacts to ensure no net loss of ecological function as determined by the Planning Official shall be denied.

H. Mitigation Sequencing. When an impact to a critical area or critical area buffer is proposed, the applicant shall demonstrate that all reasonable efforts have been taken to mitigate impacts in compliance with LMC 16.20.035.C.

I. Avoidance of Indirect Wetland Impacts. All proposed land uses adjacent to wetlands and their buffers shall comply with the following measures to avoid or reduce indirect wetland impacts unless measures that provide equivalent protection are approved by the Planning Official:

1. Direct lights away from the wetland.
2. Locate activities that generate noise away from the wetland.
3. For activities that generate relatively continuous, potentially disruptive noise, such as certain heavy industry or mining, establish an additional 10-foot heavily vegetated buffer strip immediately adjacent to the outer buffer.
4. Route all new, untreated runoff away from the wetland while ensuring that the wetland is not dewatered.
5. Limit the use of pesticides within 150 feet of the wetland and applying integrated pest management to the balance of the site, limiting pesticide use to treatment of noxious weeds or insect infestations only after documented use of alternative nontoxic measures has failed.
6. Limit the use of nitrogen fertilizers.
7. Apply integrated pest management.
8. Retrofit stormwater detention and treatment for roads and existing adjacent development.
9. Prevent channelized flow or sheet flow from lawns that directly enter the buffer.
10. Use low intensity development (LID) techniques.
11. Infiltrate or treat, detain, and disperse new runoff from impervious surfaces and new lawns.
12. Plant dense, native vegetation to delineate the buffer edge and to discourage disturbance, using vegetation appropriate for the region.
13. Place wetlands and their buffers in a separate tract or protect with a conservation easement.
14. Use best management practices to control dust.

J. General Provisions. The following general provisions shall apply to wetland buffers:

1. The buffer width shall be measured perpendicular to the edge of the delineated wetland boundary;
2. In the case of existing lots which encroach into the required buffer, clearing, grading, and placement of structures shall comply with the buffer requirements unless demonstrated that there is no feasible option to alteration of the buffer;
3. The wetland edge within the boundaries of the applicant's property shall be shown on all plats, short plats, site plans, or PUDs, together with any conservation easement(s) and appropriate covenants in compliance with the provisions of Section 16.20.035.K.2.b. The applicant shall be responsible for such delineation. Such delineation may be based on findings by the Planning Official or if the applicant disagrees with such findings, on the results of a study by a qualified professional;
4. Development within the buffer shall be limited to the activities listed in Section 16.20.085.P, including passive recreation such as trails, scientific uses, and fences or other barriers necessary to protect habitat and designed to minimize impediments to wildlife movement;
5. Conveyance of wetlands identified as part of project review, to a land trust or governmental agency is encouraged when such conveyance will ensure the permanent protection of the wetlands;
6. Wetlands and their buffers may be eligible to apply for designation as open space and subject to current use taxation, thereby providing a tax incentive to the landowners to ensure the long-term protection of the aquatic system.

K. Wetland Buffer Width Requirements. The following undisturbed buffers shall be established adjacent to all wetlands. These buffers are subject to increase or reduction only through the provisions of Section 16.20.055, Section 16.20.085.L, Section 16.20.085.M, or Section 16.20.085.N, where applicable. In instances when the land use is increased to a higher intensity defined in Table 2, the greater buffer width requirement of Table 1 shall be applied. In such instances, appropriate documentation shall be submitted with the accompanying land

use application including, but not limited to, compensatory restoration and mitigation plans and bonding in compliance with the requirements of this section.

1. Wetland Buffer Requirements.

Table 1. Wetland Buffer Requirements.

<u>Category of Wetland</u>	<u>Land Use with Low Impact<sup>1</sup></u>	<u>Land Use with Moderate Impact<sup>1</sup></u>	<u>Land Use with High Impact<sup>1</sup></u>
<u>I</u>	<u>150</u>	<u>225</u>	<u>300</u>
<u>II</u>	<u>150</u>	<u>225</u>	<u>300</u>
<u>III</u>	<u>75</u>	<u>110</u>	<u>150</u>
<u>IV</u>	<u>25</u>	<u>40</u>	<u>50</u>

<sup>1</sup>See Table 2 below for types of land uses that can result in low, moderate, and high levels of impacts to wetlands.

Table 2. Levels of Impacts from Proposed Land Use Types

<u>Level of Impact from Proposed Land Use</u>	<u>Types of Land Use</u>
<u>High</u>	<ul style="list-style-type: none"> <li>• <u>Commercial</u></li> <li>• <u>Urban</u></li> <li>• <u>Industrial</u></li> <li>• <u>Institutional</u></li> <li>• <u>Mixed-use developments</u></li> <li>• <u>Residential (more than one (1) unit/acre)</u></li> <li>• <u>Roads: federal and state highways, including on-ramps and exits, state routes, and other roads associated with high-impact land uses</u></li> </ul>

	<ul style="list-style-type: none"> <li>• <u>Agriculture with high-intensity activities (dairies, nurseries, greenhouses, growing and harvesting crops requiring annual tilling, raising, and maintaining animals, etc.)</u></li> <li>• <u>Open/recreational space with high-intensity uses (golf courses, ball fields, etc.)</u></li> <li>• <u>Solar farms (utility scale)</u></li> <li>• <u>Home Occupations</u></li> </ul>
<u>Moderate</u>	<ul style="list-style-type: none"> <li>• <u>Residential (1 unit/acre or less)</u></li> <li>• <u>Roads: Roads associated with moderate impact land uses</u></li> <li>• <u>Open/recreational space with moderate intensity uses (parks with paved trails or playgrounds, biking, jogging, etc.)</u></li> <li>• <u>Agriculture with moderate-intensity uses (orchards, hay fields, light or rotational grazing, etc.)</u></li> <li>• <u>Utility corridor or right-of-way used by one or more utilities and including access/maintenance road</u></li> <li>• <u>Wind farm</u></li> </ul>
<u>Low</u>	<ul style="list-style-type: none"> <li>• <u>Natural resource lands (forestry/silviculture—cutting of trees only, not land clearing and removing stumps)</u></li> <li>• <u>Open/recreational space with low intensity uses (unpaved trails, hiking, birdwatching, etc.)</u></li> </ul>

	<ul style="list-style-type: none"> <li>• <u>Utility corridor without a maintenance road and little or no vegetation management</u></li> <li>• <u>Cell tower</u></li> </ul>
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L. Increased Buffer Width. The width of the wetland buffer may be increased over the required minimum upon a determination by the Planning Official that the wetland is especially sensitive to disturbance or when development poses unusual impacts, and the increased buffer is necessary to protect environmentally sensitive areas described below. Circumstances which may require wider buffers include but are not limited to:

1. When the wetland (or adjacent riparian corridor) is a critical habitat for threatened, endangered, or sensitive species; serves a critical fish habitat; or is used for spawning or rearing of fish;
2. When a larger buffer is deemed necessary to maintain viable populations of existing species;
3. When the adjacent land is susceptible to severe erosion, and erosion controls will not effectively prevent adverse impacts;
4. When the adjacent land has slopes greater than 40 percent; and
5. When the buffer has minimal vegetation or is not vegetated with plants appropriate for the region.

M. Wetland Buffer Width Averaging. Any use permitted in the underlying zone shall preserve the undisturbed buffer unless the Planning Official determines that the proposed use would not adversely affect the valuable functions of the wetland or its buffer and would be consistent with the land use standards and the purposes of this chapter. The Planning Official may permit buffer width averaging to allow for reasonable use of a parcel, provided the following is met:

1. The Planning Official may require buffer width averaging to provide protection to a particular portion of a wetland that is especially sensitive, or to incorporate existing

significant vegetation or habitat areas into the buffer. Buffer width averaging shall not adversely impact the functions and values of the wetland.

2. Buffer width averaging shall be allowed only where the applicant demonstrates through a report relying on best available science and prepared by a qualified specialist, that:
  - a. Averaging is necessary to avoid a hardship caused by circumstances to the property;
  - b. There is not a feasible alternative to the site design that could be accomplished without buffer averaging, in accordance with the mitigation sequencing requirements described in Section 16.20.035.C;
  - c. The buffer area contains variations in sensitivity due to existing physical characteristics or the buffer area varies in characteristics such as slope, soils, or vegetation; and it would benefit from a wider area in places and would not be adversely impacted by a narrower area in other places;
  - d. Lower intensity land uses would be located adjacent to areas where the width of the buffer area is reduced;
  - e. Buffer width averaging will not adversely impact functions of the riparian habitat;
  - f. The buffer width at its narrowest point is not reduced to less than either 75 percent of the standard width or 75 feet for Category I and II, 50 feet for Category III, and 25 feet for Category IV, whichever results in the greatest buffer width.
  - g. The total area contained within the buffer area after averaging is no less than the required buffer prior to averaging;
  - h. The buffer will be enhanced consistent with the requirements of subsection(C)(1)(a) of this section, to improve its overall quality; and
  - i. The buffer area shall be protected through a Notice on Title. The applicant shall record a copy of the approved mitigation plan, along with the notice to title referencing the subject plan. The recorded notice shall describe the type of critical



areas found on the property and any restrictions or conditions imposed by the Planning Official.

N. Buffer Width Reductions. Any use permitted in the underlying zone shall preserve the undisturbed buffer unless the Planning Official determines that the proposed use would not adversely affect the valuable functions of the wetland or their buffer and would be consistent with the land use standards of this chapter and the purposes of this chapter. Buffer reductions may be permitted to allow reasonable use of the parcel subject to the following:

1. Outside steep slope areas, the Planning Official may allow wetland buffer width reductions up to a maximum of 25 percent of the required buffer subject to the approval of a buffer enhancement plan or one or more of the other actions identified below:

a. Buffer Enhancement. Buffer enhancement includes measures to enhance the buffer, including but not limited to planting of native trees or shrubs, increasing the diversity of plant cover types, replacing exotic species with native species. The enhancement plan shall be completed by a qualified professional. The study shall be prepared at the applicant's cost. The enhancement plan shall be similar to a mitigation plan and shall include provisions for mitigation monitoring and contingency plans similar to the requirements of Section 16.20.085.S.

2. Where a legally established and constructed public roadway transects a wetland buffer, the standard wetland buffer width may be reduced provided:

a. The isolated part of the buffer provides insignificant biological, geological, and hydrological buffer functions relating to the wetland area; and

b. The resulting buffer distance shall be no less than fifty (50) percent of the standard wetland buffer width or up to the edge of the roadway, whichever is greater.

O. Buffer Maintenance. Except as otherwise specified in this Chapter, wetland buffers must be retained in an undisturbed or enhanced condition. In the case of compensatory mitigation sites, removal of invasive species is required for the duration of the mitigation bond.

P. Permitted Uses. The following uses are permitted subject to prior review by the Planning Official to determine that all conditions are satisfied prior to

commencement of activity:

1. Fences. The construction/placement of fences in a wetland or surrounding buffers, is subject to the following conditions:
  - a. Fences shall be located only in the buffer; and
  - b. No motorized equipment shall be used during construction and maintenance; and
  - c. Only minimal disruption and removal of vegetation shall occur; and
  - d. Special fence design features may be required as necessary to protect wildlife habitat or other functions of the wetland and/or surrounding buffers;
2. Low-Impact Uses and Activities. Low impact uses and activities which are consistent with wetlands and their buffers may be permitted within the buffer depending on the sensitivity of the wetland. Examples of uses and activities which may be allowed include unpaved pedestrian trails, viewing platforms, utility easements and corridors without access roads and with little to no vegetation management, low intensity open space, and the installation of necessary utilities. Necessary utilities include stormwater management facilities assuming said facility does not impact mature forest vegetation, is designed according to City standards and the discharge water meets state water quality standards, and there is no other feasible location for the facility. Uses permitted within the buffer shall be located in the outer portion of the buffer as far as possible from the wetland. All altered areas shall be mitigated per Section 16.20.085.S. Dead and dying trees may be removed only with approval of the Planning Official.

Q. Public Agency and Utility Exceptions.

1. If the application of the wetland and stream provisions of this chapter would prohibit a street, road, or utility line proposal by a public agency or utility or the installation of necessary utilities for a development proposal by a public agency or utility, the agency, utility, or private applicant may apply for an exception pursuant to this section. The public agency, utility, or private applicant shall prepare an application and report from a qualified professional justifying the requested exception. Projects affecting Category I and II wetlands or otherwise requiring review and decision by the hearing examiner shall be

decided by the hearing examiner. Projects affecting Category III and Category IV wetlands shall be decided by the Planning Official.

2. Applications for a utility exception shall be reviewed based on the following criteria:

a. There is no other feasible and reasonable alternative to the proposed development with less impact on the wetland and the associated buffer. A description of alternatives considered must be included in the exception requests; and

b. The proposal minimizes the impact on the wetland in compliance with Section 16.20.035.C and buffer and incorporates all reasonable mitigation measures as identified in Section 16.20.085.S;

c. Construction techniques shall minimize both long- and short-term impacts to the wetland and its buffer; and

d. Compensatory mitigation must ensure no net loss of ecological function and values.

3. Except as provided above, these exceptions do not extend to dredging, to excavation (including peat mining), or to the filling of wetlands or their buffers.

R. Regulatory Standards. These standards shall apply to all applications for permits and other approvals which may indirectly result in an alteration of a regulated wetland or their buffer, unless modified by the Planning Official upon a determination that the anticipated alteration will preserve, improve, and/or protect the wildlife habitat, natural drainage, and/or other natural functions of the wetland and will be consistent with the purposes of this chapter without strict application of the standards. This determination may be made upon review of a study completed by a biologist, plant ecologist, or similarly qualified professional. The study shall be prepared at the applicant's cost. The standards shall also apply to applications for approval to alter regulated wetlands or their buffers.

1. Wetland buffers shall be shown on the development site plans or final plat maps along with the notation requirements of Section 16.20.035.K.2.b.

2. Water Quantity and Quality. Uses permitted adjacent to wetlands shall control stormwater runoff and protect the natural movement of water according to the following provisions:
  - a. All surface water entering wetlands shall be treated and controlled by a stormwater management system incorporating accepted best management practices or similarly effective measures approved by the Langley City engineer in order to assure water quality and control water volumes;
  - b. The velocity of stormwater runoff entering a wetland shall be limited to predevelopment levels;
  - c. Wetlands shall not be modified to function as stormwater retention/detention sites;
  - d. Septic systems adjacent to wetlands or wetland buffers must be properly sited and maintained to prevent water quality degradation.
3. Category I or II Wetlands. In wetlands rated Category I or II with no natural point of inflow (i.e., stream) any surface water directed towards the wetland as a result of an approved drainage plan shall filter through the water table or a drainfield to avoid erosion and excess nutrient inflow.
4. Human Access. The following provisions shall apply to controlling human access and encouraging appropriate use in wetlands:
  - a. No motorized vehicles shall be allowed within a wetland or its buffer, except when specifically approved by the Planning Official or as provided in this section and/or as the wetland may be traversed by a public or private roadway which existed before March 18, 1992;
  - b. Any trails within a wetland shall be constructed with minimum disruption to habitat.
- S. Wetland Mitigation Standards. When a project involves wetland and/or buffer impacts, a mitigation plan prepared by a qualified wetland professional shall be required, meeting the following minimum standards:

1. Wetland Critical Area Report. A critical area report for wetlands shall accompany or be included in the compensatory mitigation plan and include the minimum parameters described in Section 16.20.035.B of this Chapter, Critical Area permit process and application requirements.
2. The mitigation report shall include a written plan and plan sheets that contain, at a minimum, the elements listed below, in accordance with Wetland Mitigation in Washington State–Part 2: Developing Mitigation Plans (Version 1) (Ecology Publication #06-06-011b, or as revised).
  - a. The written report shall be prepared by a qualified wetland professional and contain, at a minimum:
    - i. The name and contact information of the applicant; the name, qualifications, and contact information of the primary author(s) of the compensatory mitigation plan; a description of the development proposal; a summary of the impacts and proposed compensation concept; identification of all the local, state, and federal wetland-related permits required for the project; and a vicinity map for the project.
    - ii. Description of how the development project has been designed to avoid, minimize, or reduce adverse impacts to wetlands.
    - iii. Description of the existing wetland and buffer areas proposed to be altered. Include acreage or square footage, water regime, vegetation, soils, functions, landscape position, and surrounding land uses. Also describe impacts in terms of acreage by Cowardin classification, hydrogeomorphic classification, and wetland rating, based on Section 16.20.035.B, Critical Area permit process and application requirements, of this chapter.
    - iv. Description of the compensatory mitigation site, including location and rationale for selection. Include an assessment of existing conditions, including acreage or square footage of wetlands and uplands, water regime, sources of water, vegetation, soils, functions, landscape position, and

surrounding land uses. Estimate future conditions in this location if compensation actions are not undertaken.

- v. Surface and subsurface hydrologic conditions, including an analysis of existing and proposed hydrologic regimes for enhanced, established, or restored compensatory mitigation areas. Include illustrations of how data for existing hydrologic conditions were used to determine the estimates of future hydrologic conditions.
- vi. A description of the proposed actions for compensation of wetland and buffer areas affected by the project. Include overall goals of the proposed mitigation, including a description of the targeted functions, hydrogeomorphic classification, and expected categories of wetlands.
- vii. A description of the proposed mitigation construction activities and timing of activities.
- viii. Performance standards (measurable standards for ten (10) years post installation) for wetland and buffer areas, a monitoring schedule, a maintenance schedule, and actions proposed by year.
- ix. A discussion of ongoing management practices that will protect wetlands after the development project has been implemented, including proposed monitoring and maintenance programs (for remaining wetlands and compensatory mitigation wetlands) in accordance with the requirements of subsection 3.
- x. A bond estimate for the entire compensatory mitigation project, including the following elements: site preparation, plant materials, construction materials, installation and oversight, maintenance at least twice per year for up to ten (10) years, annual monitoring field work and reporting, contingency actions for a maximum of the total required number of years for monitoring, and removal of all non-natural site implements (e.g., irrigation equipment, construction fencing, plant protectors, weed barrier fabric) by the end of the monitoring period.

- b. The scaled plan sheets shall contain, at a minimum:
  - i. Mapped, ground-verified edges of the existing wetland and buffers, proposed areas of wetland and/or buffer impacts, and location of proposed wetland and/or buffer compensation actions.
  - ii. Existing topography, ground-verified, at two-foot contour intervals in the zone of the proposed compensation actions if any grading activity is proposed in the compensation area(s). Also include existing cross-sections (estimated one-foot intervals) of wetland areas on the development site that are proposed to be altered and of the proposed areas of wetland and buffer compensation.
  - iii. Conditions expected from the proposed actions on site, including future hydrogeomorphic classes, vegetation community types (e.g., Cowardin class), and future hydroperiods.
  - iv. Required wetland buffers for existing wetlands and proposed compensation areas. Also identify any zones where buffers are proposed to be reduced or enlarged outside of the standards identified in this Chapter.
  - v. A planting plan for the compensation area, including all species by proposed community type and hydroperiod, size and type of plant material to be installed, spacing of plants, typical clustering patterns, total number of each species by community type, and timing of installation.
- 3. Monitoring Program and Contingency Plan. A monitoring program shall be included as part of the approved mitigation plan. The mitigation project shall be monitored for a minimum of ten (10) years to establish that the performance standards of the approved mitigation plan have been met. A longer monitoring period may be required by the City based on either the initial mitigation plan or a review of subsequent monitoring reports. A plan that complies with the requirements of this chapter may be required by the Planning Official to outline restorative measures to be taken should the mitigation fail or only partially succeed.

4. Bonding. A performance bond or other security in an amount to enable the City to carry out the mitigation plan should the applicant fail to do so shall be required and shall include the items outlined in Section 16.20.085.S.2.a.(x). The performance bond shall include a right of entry for a minimum of 10 years or the length of time to achieve compliance, whichever is greater.
5. The project should be located or designed to avoid habitats including wintering, breeding, rearing, feeding, and nesting habitats and migration routes.
6. Native vegetation shall be planted to replace lost habitat for a particular species.
7. Artificial resting, hiding, and breeding sites to replace losses shall be constructed.
8. Dredge and/or fill of a wetland or their buffer shall not be permitted unless:
  - a. Mitigation areas will be provided which have greater value as a wetland or habitat than the area lost;
  - b. The amount dredge or fill is the minimum necessary to accomplish the proposed use;
  - c. Dredging is not solely for the purpose of obtaining fill;
  - d. Leachate from polluted dredge spoils will be treated and will not enter surface waters; and
  - e. The project is timed to avoid interference with fish and wildlife migrations, rearing, spawning, or nesting.
9. Habitat replacement should provide an insurance factor to take into account the risk of mitigation and the loss of fish and wildlife until the mitigation site becomes productive.
10. Cumulative impacts of the proposed development shall be considered. Thus, development shall not be considered a precedent allowing further development.



Table 3. WETLAND MITIGATION TYPE AND RATIO FOR PERMANENT IMPACTS

<u>Wetland</u>	<u>Mitigation Type and Ratio</u>			
<u>Category</u>	<u>Reestablishment or Creation</u>	<u>Rehabilitation<sup>1</sup></u>	<u>Preservation<sup>1</sup></u>	<u>Enhancement<sup>1</sup></u>
<u>Category I</u>	<u>4:1</u>	<u>8:1</u>	<u>16:1</u>	<u>16:1</u>
<u>Category II</u>	<u>3:1</u>	<u>6:1</u>	<u>12:1</u>	<u>12:1</u>
<u>Category III</u>	<u>2:1</u>	<u>4:1</u>	<u>8:1</u>	<u>8:1</u>
<u>Category IV</u>	<u>1.5:1</u>	<u>3:1</u>	<u>6:1</u>	<u>6:1</u>

<sup>1</sup> Ratios for rehabilitation, preservation, and enhancement may be reduced when combined with 1:1 replacement through re-establishment or creation in compliance with Table 6B-2 in Wetland Mitigation in Washington State – Part 1: Agency Policies and Guidance –Version 2 (Ecology et al., 2021 or as revised).

11. Buffer Mitigation Ratios. Impacts to buffers shall be mitigated at a minimum 1:1 ratio.

Compensatory buffer mitigation shall replace those buffer functions lost from development. Mitigation ratios shall be greater than 1:1 in area when necessary to compensate for temporal losses or reduction of functions and values.

12. Wetland Mitigation Banks. Credits from mitigation bank certified under WAC 173-200 may be used to compensate for wetland impacts within the approved service area provided the following is met:

- a. The proposal would provide adequate compensation for the proposed impacts consistent with the wetland mitigation bank ratios specified in the certified mitigation bank instrument.
- b. A bank use plan is submitted to be reviewed and approved by the Planning Official, including confirmation of credit availability.
- c. The proposed use of credits is consistent with the terms and conditions of the certified

mitigation bank instrument.

- d. Use of an approved wetland mitigation bank shall only be permitted when the applicant has clearly demonstrated that on-site mitigation or off-site mitigation in the City of Langley limits or its surrounding watersheds is not feasible, in the referenced order of priority.
- e. The use of the approved wetland mitigation bank is necessary to achieve reasonable use of the subject property.

**~~16.20.055 Wetlands and streams—Purpose, goal and designation criteria.~~**

~~A. The primary purpose of these regulations is to preserve wetlands, streams and their buffers in a natural condition to the maximum extent feasible in order to protect the wetlands, streams and riparian corridors for fish and wildlife habitat, protect property from flooding and erosion, and provide recreational opportunities and aesthetic value. It is also the goal that, in the short term, there be no net loss of the acreage or functional values of wetlands and streams in the city and that, in the long term, to improve the quality and functional values of wetland and stream systems. To realize these preservation goals, the city will use the following methods of impact mitigation in order of preference:~~

- ~~1. Avoiding the impact;~~
- ~~2. Minimizing the impact;~~
- ~~3. Compensating for the impact;~~
- ~~4. Enhancing the impacted wetland or stream.~~

~~B. Wetland Designation Criteria. Wetlands shall be designated according to the criteria in this subsection and streams shall be designated according to the criteria in subsection (C) of this section. Wetlands shall be classified as Category I, II, III, or IV using the Washington State Department of Ecology's Wetland Rating System for Western Washington, 2004, Ecology Publication No. 04-06-025, or as revised hereafter. Wetland delineations shall be determined by using the Washington State Wetlands Identification and Delineation Manual, March 1997, or as~~

amended hereafter. As used in this section, the term “regulated wetlands” shall refer to Category I, II, III and IV wetlands, generally described as follows:

~~Category I. Highest quality wetlands; wetlands in coastal lagoons;~~

~~Category II. Wetlands with significant wetland functions such as water quality enhancement, wildlife habitat, ground water recharge, etc.;~~

~~Category III. Wetlands with a moderate level of functions;~~

~~Category IV. Wetlands having the lowest levels of functions and that are often heavily disturbed.~~

~~Stream Designation Criteria. Streams have been identified in the city and are shown on the comprehensive plan map contained in the city’s adopted comprehensive plan. As used in this section, the term “regulated streams” shall refer to Type 1, 2, 3, 4, and 5 streams, generally described as follows:~~

~~Type 1. All waters, within their ordinary high water mark, as inventoried as “shorelines of the state.”~~

~~Type 2. All waters not classified as Type 1, with 20 feet or more between each bank’s high water mark and a gradient of less than four percent. Type 2 waters have high use and are important from a water quality standpoint for domestic use, public recreation, and fish and wildlife uses.~~

~~Type 3. Waters that have two or more feet between each bank’s ordinary high water mark, and which have a moderate to slight use and are moderately important from a water quality standpoint for domestic use, public recreation, and fish and wildlife habitat. Segments of natural waters that are not classified as Type 1 or 2.~~

~~Type 4. All segments of natural waters within the width of defined channels that are perennial nonfish habitat streams. Type 4 includes the intermittent dry portions of the perennial channel below the uppermost point of perennial flow.~~

~~Type 5. All segments of natural waters within the width of the defined channels that are not Type 1, 2, 3, or 4 waters. These are seasonal, nonfish habitat streams in which surface flow is not present for at least some portion of the year and are not located downstream from any stream~~

reach that is a Type 4 water. Type 5 waters must be physically connected by an above-ground channel stream to Type 1, 2, 3, or 4 waters.

**16.20.060 Wetlands—Measures to minimize impacts to wetlands.**

All proposed land uses adjacent to wetlands and their buffers shall comply with the following measures to the maximum extent practicable:

- A. Direct lights away from the wetland.
- B. Locate activities that generate noise away from the wetland.
- C. Route all new untreated runoff away from the wetland while ensuring that the wetland is not dewatered.
- D. Establish covenants limiting the use of pesticides within 150 feet of the wetland and applying integrated pest management to the balance of the site, limiting pesticide use to treatment of noxious weeds or insect infestations only after use of alternative nontoxic measures has failed.
- E. Limit the use of nitrogen fertilizers.
- F. Retrofit stormwater detention and treatment for roads and existing adjacent development.
- G. Prevent channelized flow from lawns that directly enter the buffer.
- H. Infiltrate or treat, detain and disperse into the buffer new runoff from impervious surfaces and new lawns.
- I. Plant dense vegetation to delineate the buffer edge and to discourage disturbance, using vegetation appropriate for the region.
- J. Use best management practices to control dust.

**16.20.065 Wetlands and streams—Buffers.**

A. General Provisions. The following general provisions shall apply to wetland or stream buffers:

- ~~1. The buffer width shall be measured perpendicular to the edge of the wetland or stream from the ordinary high water mark or the delineated wetland boundary;~~
- ~~2. No new lot shall be created that is wholly comprised of a wetland, stream and/or the associated buffers or that cannot be developed without violation or alteration of the wetland, stream and/or buffer unless a conservation easement encompassing the lot is established and recorded;~~
- ~~3. In the case of existing lots which encroach into the required buffer, clearing, grading and placement of structures shall comply with the buffer requirements unless there is a showing that there is no feasible option to alteration of the buffer;~~
- ~~4. The wetland or stream edge within the boundaries of the applicant's property shall be shown on all plats, short plats, site plans or PUDs, together with any conservation easement(s) and appropriate covenants. The applicant shall be responsible for such delineation. Such delineation may be based on findings by the planning official or if the applicant disagrees with such findings, on the results of a study by a biologist, plant ecologist or similarly qualified professional;~~
- ~~5. Development within the buffer shall be limited to passive recreation such as trails, or scientific uses and fences or other barriers necessary to protect habitat and designed to minimize impediments to wildlife movement;~~
- ~~6. Conveyance of wetlands or streams identified as part of project review, to a land trust, the Audubon Society, the Nature Conservancy, the Trust for Public Land or similar organization or governmental agency is encouraged when such conveyance will ensure the long term protection of the wetlands or streams;~~
- ~~7. Streams, wetlands and their buffers may be designated as open space and subject to current use taxation, thereby providing a tax incentive to the landowners to ensure the long term protection of the aquatic system.~~

~~B. Wetland Buffer Width Requirements. The following undisturbed buffers shall be established adjacent to all wetlands and streams. These buffers are subject to reduction only through the provisions of Section [16.20.070](#).~~

~~1. Wetland Buffer Requirements.~~

- ~~a. Category I Wetlands. Not less than 250 feet from the delineated wetland boundary.~~
- ~~b. Category II Wetlands. Not less than 150 feet from the delineated wetland boundary.~~
- ~~c. Category III Wetlands. Not less than 110 feet from the delineated wetland boundary.~~
- ~~d. Category IV Wetlands. Not less than 50 feet from the delineated wetland boundary.~~

~~2. Stream Buffer Requirements.~~

- ~~a. Type 1: 250 feet on each side of the stream;~~
- ~~b. Type 2: 250 feet on each side of the stream;~~
- ~~c. Type 3: 100 feet on each side of the stream;~~
- ~~d. Type 4 and Type 5: 50 feet on each side of the stream.~~

~~Noble Creek is classified as a Type 4 stream. Brookhaven Creek is classified as a Type 4 stream from the south edge of the pavement on Third Street north to Saratoga Passage. From the south edge of the pavement on Third Street south to the creek's source, Brookhaven Creek is classified as a Type 3 stream. Saratoga Creek is classified as a Type 3 stream. See Appendix 2.~~

~~Measuring Buffers. Buffers are measured from the wetland or stream's ordinary high water mark as identified in the field and surveyed or from the edge of the delineated wetland or stream. Buffers shall remain in a natural state except for projects which propose to enhance a buffer or are associated with an approved stream alteration. These buffers are subject to reduction only through the provisions of Section [16.20.070](#).~~

~~**16.20.070 Wetlands and streams—Buffer width increases, averaging and reductions.**~~

~~A.—— Increased Buffer Width. The width of the wetland or stream buffer may be increased over the required minimum upon a determination by the planning official that the wetland or stream is especially sensitive to disturbance or when development poses unusual impacts and the increased~~

buffer is necessary to protect environmentally sensitive areas described below. Circumstances which may require wider buffers include but are not limited to:

- ~~1. When the wetland or stream (or adjacent riparian corridor) is a critical habitat for threatened, endangered or sensitive species, serves a critical fish habitat or is used for spawning or rearing of fish; or receives a high score for habitat values when evaluated using the Washington State Wetland Rating System for Western Washington—Revised;~~
- ~~2. When a larger buffer is deemed necessary to maintain viable populations of existing species; each side of the stream;~~
- ~~3. When the adjacent land is susceptible to severe erosion, and erosion controls will not effectively prevent adverse impacts;~~
- ~~4. When the adjacent land has minimal vegetation or slopes greater than 15 percent;~~
- ~~5. When the area acts as a critical recharge site in a special focus area defined by the ground water management plan where recharge is limited and seawater intrusion is a problem;~~
- ~~6. When a trail, utility corridor, drainage improvement or water quality facility is proposed within the corridor;~~
- ~~7. When the buffer is used by species sensitive to disturbance; and~~
- ~~8. When the buffer is not vegetated with plants appropriate for the region.~~

~~B. Wetland and Stream Buffer Width Averaging. Any use permitted in the underlying zone shall preserve the undisturbed buffer unless the planning official determines that the proposed use would not adversely affect the valuable functions of the wetland, stream or their buffers and would be consistent with the land use standards and the purposes of this chapter. The planning official may allow buffer width averaging; provided, that the total area on the lot contained within the average buffer is not less than that required within the standard buffer.~~

- ~~1. The planning official may require buffer width averaging in order to provide protection to a particular portion of a wetland or stream that is especially sensitive, or to incorporate existing significant vegetation or habitat areas into the buffer. Buffer width averaging shall~~

~~not adversely impact the functions and values of the wetland or stream. The adjusted minimum buffer width shall not at any location within the buffer measure less than one half the standard requirement.~~

~~2. Buffer width averaging shall be allowed only where the applicant demonstrates through a report relying on best available science and prepared by a qualified specialist, that:~~

~~a. Averaging is necessary to avoid a hardship caused by circumstances to the property;~~

~~b. The buffer area contains variations in sensitivity due to existing physical characteristics or the buffer area varies in characteristics such as slope, soils, or vegetation; and it would benefit from a wider area in places and would not be adversely impacted by a narrower area in other places;~~

~~c. Lower intensity land uses would be located adjacent to areas where the width of the buffer area is reduced;~~

~~d. Buffer width averaging will not adversely impact functions of the riparian habitat;~~

~~e. The total area contained within the buffer area after averaging is no less than the required buffer prior to averaging;~~

~~f. The buffer will be enhanced consistent with the requirements of subsection (C)(1)(a) of this section, to improve its overall quality; and~~

~~g. The buffer area will be legally protected in perpetuity.~~

~~3. Buffer width averaging within steep slope areas is not allowed.~~

~~C. — Buffer Width Reductions. Any use permitted in the underlying zone shall preserve the undisturbed buffer unless the planning official determines that the proposed use would not adversely affect the valuable functions of the wetland or stream or their buffers, and would be consistent with the land use standards of this chapter and the purposes of this chapter. Where a legally established, nonconforming use of the buffer exists (such as a road or structure that lies within the width of buffer required for that wetland), proposed actions in the buffer may be permitted as long as they do not increase the degree of nonconformity (i.e., cause any increase in~~



the impacts to the wetland from activities in the buffer). Buffer reductions may be allowed subject to the following:

1. ~~Outside steep slope areas, the planning official may allow wetland or stream buffer width reductions up to a maximum of 25 percent of the required buffer subject to the approval of a buffer enhancement plan or one or more of the other actions identified below:~~

a. ~~Buffer Enhancement. Buffer enhancement includes measures to enhance the buffer, including but not limited to planting of native trees or shrubs, increasing the diversity of plant cover types, replacing exotic species with native species, or reestablishing riparian area adjacent to a stream where one currently does not exist to result in improved function of the riparian habitat. The enhancement plan shall be completed by a biologist, plant ecologist or similarly qualified professional. The study shall be prepared at the applicant's cost. The enhancement plan shall be similar to a mitigation plan and shall include provisions for mitigation monitoring and contingency plans similar to the requirements of~~

~~Section [16.20.085\(B\)\(8\)](#);~~

b. ~~Fish barrier removal to restore accessibility to resident or anadromous fish;~~

c. ~~Fish habitat enhancement using log structures incorporated as part of a fish habitat enhancement plan;~~

d. ~~Stream and/or retention/detention pond improvements:~~

~~(1) Creation of a surface channel where a stream was previously culverted or piped;~~

~~or~~

~~(2) Removal or modification of existing stream culverts (such as at road crossings) to improve fish passage and flow capabilities; or~~

~~(3) Upgrade of retention/detention facilities or other drainage facilities beyond required levels.~~

2. ~~The planning official may authorize a modification of up to 50 percent of the buffer width to provide a reasonable buildable area for a single family residence or accessory building~~

~~on a lot legally established prior to March 18, 1992; provided, that for such legally established single family residential lots under 5,000 square feet in size, wetland and stream buffers outside steep slope areas may be reduced by no more than 25 percent. These guidelines will be applied in compliance with the reasonable use provisions of Section [16.20.080\(B\)\(1\)\(d\)](#).~~

**~~16.20.075 Wetlands and streams—Exemptions.~~**

~~The following activities and/or wetlands are exempt from regulation under this chapter and the land use standard section of this code. The burden of proving the existence of an exemption is upon the party claiming the exemption. Prior confirmation of an exemption may be requested from the planning official. In case of any question as to whether a particular activity is exempt under the provisions of this section, the planning official's determination shall prevail. To be exempt from this chapter does not give permission to degrade a regulated habitat or ignore risks from natural hazards. Exempt activities shall comply with the intent of these standards, consider onsite alternatives that avoid or minimize potential impacts, and shall use reasonable methods (i.e., best management practices) to avoid potential impacts to riparian and critical wildlife habitat.~~

- ~~A.— Drainage and Flood Control Facilities. Operation, maintenance and repair of dikes, ditches, reservoirs, settling basins and other structures and facilities which were created or developed as part of normal drainage or flood control activities on or prior to March 18, 1992, except that this exemption does not extend to the permanent alteration of any regulated wetland;~~
- ~~B.— Irrigation. Operation, maintenance and repair of ditches, reservoirs, ponds and other structures and facilities which were created or developed as part of normal irrigation activities on or prior to March 18, 1992;~~
- ~~C.— Artificial Wetlands. All wetlands wherein wetland vegetation is being maintained only because of man-induced hydrology, and it can be determined that the wetland vegetation would no longer exist if the activity (for example, irrigation or pumping water) were to be terminated;~~
- ~~D.— Maintenance, operation and reconstruction of existing roads, streets, utilities and associated structures undertaken pursuant to public works director approved best management practices;~~

~~provided, that activities shall not increase the impervious area and that disturbed areas are restored to their preexisting condition;~~

~~E. Normal maintenance and repair of residential or commercial structures; provided, that reconstruction of any structures may not increase the previous floor area, and subject to the requirements of Chapter [18.32](#), Nonconforming Uses, Structures, and Lots;~~

~~F. Emergency activities that are required due to landslides, floods, earthquakes, other acts of nature, or emergency utility repairs that are necessary to prevent an immediate threat to public health, safety or property and that require remedial or preventative action in a time frame too short to allow for compliance with the requirements of this chapter. After the emergency, the person or agency undertaking the action shall restore and/or mitigate any impacts to the habitat and buffer resulting from the emergency action in accordance with an approved habitat report and mitigation plan. Restoration and/or mitigation activities shall be initiated within one year of the date of emergency, and completed in a timely manner;~~

~~G. Minor activities such as invasive plant management, removal of dead, dying or diseased vegetation, and removal of hazardous trees where adjacent properties are in danger of damage, where such activities are determined by the city to have minimal impact to habitat and/or streams. Any such activities undertaken within a designated critical area easement may require replanting per the requirements of the easement;~~

~~H. Construction of new utility facilities or improvements to existing utility facilities that take place within existing improved right-of-way or existing impervious surface that does not increase the amount of impervious surface, or the use of trenchless technology such as boring or tunneling, that would not disturb the habitat;~~

~~I. Site investigative work and studies necessary for preparing land use applications, including soils tests, water quality studies and similar tests and investigations; provided, that any disturbance of the habitat shall be the minimum necessary to carry out the work or studies and that the disturbed area shall be restored in accordance with an approved habitat report and mitigation plan. Restoration and/or mitigation activities shall be initiated within one year of the date of the disturbance, and completed in a timely manner; and~~

J.—~~Educational activities, scientific research and outdoor recreational activities, including but not limited to interpretive field trips, bird watching and hiking, that will not have a significant effect on the habitat area.~~

**16.20.080 Wetlands and streams—Permitted uses, uses requiring alteration approval (including reasonable use provisions)—Exceptions.**

A. Permitted Uses.

- 1.—~~All activities and uses shall be prohibited in wetlands and streams and their buffers except as expressly provided in this chapter (see subsections (A)(2) and (3) of this section). All feasible and reasonable measures shall be taken to avoid and minimize impacts to wetlands and streams.~~
- 2.—~~All wetlands and streams regulated by this chapter may be used in an emergency situation to provide water to meet fire flow requirements without permission from the city of Langley.~~
- 3.—~~The following uses are permitted subject to prior review by the planning official to determine that all conditions are satisfied prior to commencement of activity:~~
  - a.—~~Fences. The construction/placement of fences in a wetland, stream or surrounding buffers, is subject to the following conditions:~~
    - (1) ~~Fences shall be located only in the buffer; and~~
    - (2) ~~No motorized equipment shall be used; and~~
    - (3) ~~Only minimal disruption and removal of vegetation shall occur; and~~
    - (4) ~~Special fence design features may be required as necessary to protect wildlife habitat or other functions of the wetland and/or surrounding buffers; and~~
    - (5) ~~A fence may be placed on or next to a property line in a wetland or stream buffer provided no building permit is required, no motorized equipment is used, only minimal disruption and removal of vegetation occurs, and wildlife passage is not interrupted or hindered.~~

~~b. Low Impact Uses and Activities. Low impact uses and activities which are consistent with wetlands, streams and their buffers may be permitted within the buffer depending on the sensitivity of the wetland or stream. Examples of uses and activities which may be allowed include pedestrian trails, viewing platforms, utility easements, and the installation of necessary utilities. Necessary utilities include stormwater management facilities assuming said facility does not impact mature forest vegetation, is designed according to city standards and the discharge water meets state water quality standards, and there is no other feasible location for the facility. Uses permitted within the buffer shall be located in the outer portion of the buffer as far as possible from the stream or wetland. All altered areas shall be mitigated per Section [16.20.085\(B\)\(8\)](#). Dead and dying trees may be removed only with approval of the planning official.~~

~~B. Uses Requiring Alteration Approval.~~

~~1. Uses not specifically permitted pursuant to subsection (A) of this section that are permitted or conditionally allowed in the underlying zone may be allowed in a wetland, stream or in surrounding buffers only upon alteration approval by the planning official following submittal of a site plan, written description of the proposal, and environmental checklist and after having sought public comment per the procedures established in Section [18.36.020](#). The planning official shall apply such conditions to the approval as may be necessary to protect the wetland, stream and surrounding buffers and may require a report by a qualified wetland ecologist.~~

~~a. Alteration of Category I Wetlands, Type 1 Streams or Their Buffers.~~

~~(1) — Alteration of a Category I wetland is prohibited. Alteration of a Category I buffer may be allowed only upon a determination by the planning official that:~~

~~(A) Substantial public benefit will occur through the alteration; and~~

~~(B) The public benefit accruing substantially outweighs the public loss occurring through the alteration of the wetland buffer; and~~

~~(C) There is no feasible onsite alternative to making the alteration that will have less impact; and~~

~~(D) All conditions for modifying a Category II wetland can be met.~~

~~(2) — Alteration of Type 1 Streams or Their Buffers. Category I streams shall be preserved. The planning official may allow alteration only under the following circumstances:~~

~~(A) — The alteration is solely to expand an existing water-dependent use and the alteration does not act to degrade the functions of the stream or the degradation can be fully mitigated; or~~

~~(B) — When necessary to provide access (by bridge, culvert or other means) to a lot or a substantial portion of a lot where no other feasible means of access exists. Use of common access points shall be required for abutting lots that have no other feasible means of access.~~

~~Alteration for the purpose of providing access shall be limited to the minimum number of stream crossings; or~~

~~(C) — The alteration is an integral part of an approved fishery enhancement project and is the minimum alteration required by the project; and~~

~~(D) — All alterations shall comply with the land use standards of this chapter and with other pertinent requirements of the Langley Municipal Code.~~

~~b. Alteration of Category II and III Wetlands and Their Buffers, Type 2 and 3 Streams or Their Buffers.~~

~~(1) Alteration of a Category II or III wetland or its buffer may be allowed only by the planning official when it is determined that:~~

~~(A) The alteration is solely to expand an existing water-dependent use and does not act to degrade the functions of the wetland, or the degradation can be fully mitigated; or~~

~~(B) The alteration is necessary for reasonable use of the property per reasonable use exception standards outlined below; or~~

~~(C) Alteration will preserve, improve or protect the functions; and~~

~~(D) Any and all alterations which will not preserve, improve or protect wetland functions will be addressed pursuant to a mitigation or restoration plan required as a condition to the approval of any alteration; and~~

~~(E) All alterations shall comply with the land use standards of this chapter and with other pertinent requirements of the Langley Municipal Code.~~

~~(2) Alteration of a Type 2 and 3 Stream or Its Buffer. Type 2 and 3 streams shall be preserved. The planning official may allow alteration only under the following circumstances:~~

~~(A) When the applicant can demonstrate that the alteration enhances the functional value of the stream in terms of water quality, erosion control, and fish and wildlife habitat; or~~

~~(B) When necessary to provide access (by bridge, culvert or other means) to a lot or a substantial portion of a lot where no other feasible means of access exists. Use of common access points shall be required for abutting lots which have no other feasible means of access. Alteration for the purpose of providing access shall be limited to the minimum number of stream crossings; and~~

~~(C) No feasible and reasonable development alternative exists which does not alter or culvert the stream.~~

~~(D) All alterations shall comply with the land use standards of this chapter and with other pertinent requirements of the Langley Municipal Code.~~

~~e. Alteration of a Category IV Wetland and Its Buffer and a Type 4 and 5 Stream and Its Buffer.~~

~~(1) The alteration is necessary for reasonable use of the property per reasonable use exception standards outlined below; or~~

~~(2) Alteration will preserve, improve or protect the functions; and~~

~~(3) Any and all alterations which will not preserve, improve or protect wetland functions shall be addressed pursuant to a mitigation or restoration plan required as a condition to the approval of any alteration; and~~

~~(4) All alterations shall comply with the land use standards of this chapter and with other pertinent requirements of the Langley Municipal Code.~~

~~d. Reasonable Use Alterations. Nothing in this chapter is intended to preclude reasonable economic use of property as set forth in this chapter. If an applicant can prove that strict application of the above standard will deny reasonable use, development as conditioned will be permitted if the applicant demonstrates all of the following:~~

~~(1) There is no other reasonable economic use or feasible alternative to the proposed development with less impact on the wetlands; and~~

~~(2) The proposed development does not pose a threat to public health, safety and welfare on or off the subject property; and~~

~~(3) Any alterations permitted pursuant to the requirements of this chapter shall be the minimum necessary to allow for reasonable use of the property; and~~

~~(4) The inability of the applicant to derive reasonable economic use of the property is not the result of actions by the applicant in subdividing the property, adjusting a boundary line or other action thereby creating the undevelopable condition after March 18, 1992; and~~

~~(5) The proposal mitigates the impacts on the wetland to the maximum extent possible, while still allowing reasonable economic use of the lot.~~

~~(6) A report shall accompany a reasonable use exception proposal which provides information on the function and value of the wetland, area proposed for alteration, impact of development on the wetland and buffer, what constitutes a reasonable economic use of the property, steps taken to minimize the impact of the alteration, and other information as deemed necessary.~~

~~2. Mitigation may be required as a condition to the approval of any alteration.~~



### ~~C. Public Agency and Utility Exceptions.~~

~~1. If the application of the wetland and stream provisions of this chapter would prohibit a street, road utility line proposal by a public agency or utility or the installation of necessary utilities for a development proposal by a public agency or utility, the agency, utility or private applicant may apply for an exception pursuant to this section. The public agency, utility or private applicant shall prepare an application and report justifying the requested exception. Projects affecting Category I and II wetlands, Type 1 or 2 streams or otherwise requiring review and decision by the hearing examiner shall be decided by the hearing examiner. Projects affecting Category III and Category IV wetlands, and Type 3, 4, or 5 streams shall be decided by the planning official.~~

~~2. Applications for a utility exception shall be reviewed based on the following criteria:~~

~~a.— There is no other feasible and reasonable alternative to the proposed development with less impact on the wetland and/or stream and the associated buffer. A description of alternatives considered must be included in the exception requests; and~~

~~b.— The proposal minimizes the impact on the wetland and/or stream and buffer and incorporates all reasonable mitigation measures as identified in Section [16.20.085\(B\)\(8\)](#); and~~

~~c.— Construction techniques shall minimize both long and short term impacts to the wetland and/or stream and its buffer.~~

~~3. Except as provided above, these exceptions do not extend to dredging, to excavation (including peat mining) or to the filling of wetlands or their buffers.~~

### ~~**16.20.085 Wetlands and streams—Land use standards.**~~

~~A. The land use standards contained in this section supplement the general land use regulations of this chapter and the specific development standards contained in other chapters of the Langley Municipal Code.~~

~~B. Wetlands, Streams and Their Surrounding Buffers.~~

1. ~~General Standards. These standards shall apply to all applications for permits and other approvals which may indirectly result in an alteration of a regulated wetland, stream or their buffers, unless modified by the planning director upon a determination that the anticipated alteration will preserve, improve and/or protect the wildlife habitat, natural drainage and/or other natural functions of the wetland or stream and will be consistent with the purposes of this chapter without strict application of the standards. This determination may be made upon review of a study completed by a biologist, plant ecologist or similarly qualified professional. The study shall be prepared at the applicant's cost. The standards shall also apply to applications for approval to alter a regulated wetland, stream or their buffers.~~

2. ~~Wetland and stream buffers shall be shown on the development site plans or final plat maps along with the notation requirements.~~

3. ~~Water Quantity and Quality. Uses permitted adjacent to wetlands and streams shall control stormwater runoff and protect the natural movement of water according to the following provisions:~~

a. ~~All surface water entering wetlands and streams shall be treated and controlled by a stormwater management system incorporating accepted best management practices or similarly effective measures approved by the Langley city engineer in order to assure water quality and control water volumes;~~

b. ~~The velocity of stormwater runoff entering a wetland shall be limited to predevelopment levels;~~

c. ~~Water level fluctuations in wetlands or streams shall be minimized during spring breeding season (February through June) through adequate stormwater controls;~~

d. ~~Category I, II and III wetlands shall not be modified to function as stormwater retention/detention sites;~~

e. ~~Septic systems adjacent to wetlands or streams must be properly sited and maintained to prevent water quality degradation.~~

4. ~~Category I or II Wetlands. In wetlands rated Category I or II with no natural point of inflow (i.e., stream) any surface water directed towards the wetland as a result of an approved~~

~~drainage plan shall filter through the water table or a drainfield to avoid erosion and excess nutrient inflow.~~

~~5. Human Access. The following provisions shall apply to controlling human access and encouraging appropriate use in wetlands:~~

~~a. No motorized vehicles shall be allowed within a wetland or its buffer, except when specifically approved by the planning official or as provided in this section and/or as the wetland may be traversed by a public or private roadway which existed before March 18, 1992;~~

~~b. Any trails within a wetland shall be constructed with minimum disruption to habitat.~~

~~6. Corridors. Where possible, wetlands should be connected to streams, to other wetlands or to undeveloped areas such as forested areas of Puget Sound by undisturbed corridors.~~

~~7. Alteration of a wetland, a stream or their buffers may be permitted only by approval by the city planning official unless otherwise authorized in this chapter. These standards shall be complied with to minimize wetland impacts if development is permitted. If the planning official determines that alteration is not likely to preserve, improve or protect the functions of the wetland, stream or their buffers, mitigation shall be required as a condition of approval.~~

~~8. The following conditions shall apply to all mitigation projects:~~

~~a. A written ecological assessment and maps of the wetlands to be lost or adversely altered shall be made, at the expense of the applicant, to determine the gross area of loss and the functions, habitat, and types, sizes and quantities of vegetation lost. The assessment shall include the following information: wetland delineation; existing acreage; vegetative flora; hydrophytic characteristics; soils and substrates conditions; topographical elevation;~~

~~b. A mitigation plan shall be prepared by a qualified person using Ecology's Guidelines for Developing Freshwater Wetlands Mitigation Plans and Proposals, March 1994 (Ecology Publication No. 94-29) and Guidance on Wetland Mitigation in Washington~~

State, Part 2, Guidelines for Developing Wetland Mitigation Plans and Proposals, April 2004 (Ecology Publication No. 04-06-013b). The mitigation plan shall be funded by the applicant and approved by the planning official. In the event the construction of a new wetland is included as a part of that plan, the earth moving, hydrology and vegetation planting requirements of the plan will be completed prior to the commencement of the proposed alteration. The planning official may call on state and other agencies to provide technical support in evaluating the plan. The mitigation plan shall include, but not be limited to, the following:

- ~~(1) Statement of Goals. Such statements shall include a discussion of the functions and values lost and those planned for replacement;~~
- ~~(2) Methods. Information discussing “what, where, when and how,” i.e., acreage of mitigation, wetland habitat types to be enhanced, constructed/restored, location, dates for beginning and completing the project, types of vegetation; detailed construction plans (including grading and excavation requirements, planting implementation, and structures and measures to provide water); maintenance requirements; and maintaining schedule to ensure a successful project;~~
- ~~(3) Standards of Success. A qualitative and, to the extent possible, a quantitative description of what will be considered a successful, functioning wetland shall be provided;~~

~~e. Compensation Standards. Due to uncertainties in scientific knowledge and the need for expertise and monitoring, compensatory projects shall be as enduring as the wetland it replaces. Projects shall meet the following standards as well:~~

- ~~(1) Restored, created or enhanced wetland projects should be created on site and be of similar type if possible;~~
- ~~(2) Restored or created wetlands shall be equal to or of a higher quality or functional value than the wetland altered;~~
- ~~(3) Any proposed compensatory mitigation project shall restore or create equivalent or greater areas of wetland than those altered to compensate for~~

wetland losses. An increase in replacement acreage is required if uncertainties exist in the probable success of the proposed restoration or creation. The ratios as shown in Table 1, Appendix 2 apply to creation or restoration: The first number specifies the acreage of wetlands requiring replacement and the second specifies the acreage of wetlands altered.

~~The planning official may modify these ratios (increase or decrease) based on the findings of a wetlands mitigation plan that addresses wetland functional values, probable success rate of the proposed restoration or creation, the anticipated elapsed time between the impact and the establishment of wetland functions at the mitigation site and other factors deemed pertinent by a qualified wetland specialist. In no case shall the replacement acreage be less than that which is altered. Preservation as mitigation and mitigation banking may also be considered by the planning official consistent with current State Department of Ecology guidance;~~

~~(4) Monitoring Program and Contingency Plan. A monitoring program shall be included as part of the approved mitigation plan. The mitigation project shall be monitored for a minimum of five years (10 years if the goal is for a forested wetland system), to establish that the performance standards of the approved mitigation plan have been met. A longer monitoring period may be required by the city based on either the initial mitigation plan or a review of subsequent monitoring reports. A plan that complies with the requirements of this chapter may be required by the planning official to outline restorative measures to be taken should the mitigation fail or only partially succeed;~~

~~(5) Bonding. A performance bond or other security in an amount to enable the city to carry out the mitigation plan should the applicant fail to do so shall be required;~~

~~(6) The project should be located or designed to avoid habitats including wintering, breeding, rearing, feeding and nesting habitats and migration routes;~~

~~(7) Native vegetation shall be planted to replace lost habitat for a particular species;~~

- ~~(8) Artificial resting, hiding and breeding sites to replace losses shall be constructed;~~
- ~~(9) Aquatic substrate may be altered to produce an increase in fish, waterfowl and shorebird organisms to replace losses;~~
- ~~(10) Silted gravels shall be cleaned in a manner that protects streamside vegetation and downstream sections of streams;~~
- ~~(11) Dredge and/or fill of a wetland or stream or their buffers shall not be permitted unless:~~
- ~~(A) The benefits of the proposed use outweigh the impacts associated with the proposed use or the proposed use is water dependent; and~~
  - ~~(B) Mitigation areas will be provided which have greater value as a wetland or habitat than the area lost; and~~
  - ~~(C) The amount dredged or filled is the minimum necessary to accomplish the proposed use; and~~
  - ~~(D) Dredging is not solely for the purpose of obtaining fill; and~~
  - ~~(E) Leachate from polluted dredge spoil will be treated and will not enter surface waters; and~~
  - ~~(F) The project is timed to avoid interference with fish and wildlife migrations, rearing, spawning or nesting;~~
- ~~(12) Habitat replacement should provide an insurance factor to take into account the risk of mitigation and the loss of fish and wildlife until the mitigation site becomes productive;~~
- ~~(13) Cumulative impacts of the proposed development shall be considered. Thus, development shall not be considered a precedent allowing further development; and~~

(14) ~~Where possible, development should be located in the buffer rather than the wetland.~~

**~~16.20.090 Current use taxation of open space land.~~**

- ~~A. Public Benefit Rating System. RCW [84.34.037](#) establishes specific criteria to be used in determining the public benefit of applications for open space current use taxation status; and~~
- ~~B. Island County Open Space Policy. Island County has adopted open space policy and criteria for use in evaluating open space application; and~~
- ~~C. City of Langley Open Space Policy. The city of Langley concurs with the open space policy and criteria adopted by Island County.~~

**~~16.20.095 Identification of resource lands and environmentally sensitive (critical) areas.~~**

~~The location of known resource lands and environmentally sensitive (critical) areas are shown on a map available at the Langley City Hall. This map is for the purpose of identifying areas to which these regulations could apply but may not be totally inclusive of all such areas that might be identified through review and information.~~

**~~16.20.100 Bonds for restoration and mitigation activities.~~**

- ~~A. Performance Bonds. Mitigation required pursuant to a development proposal must be completed prior to the city's granting of final approval of the development proposal. If the applicant demonstrates that seasonal requirements or other circumstances beyond its control prevent completion of the mitigation prior to final approval, the applicant may post a performance bond or other security instrument in a form and amount deemed acceptable by the city land use coordinator, which guarantees that all required mitigation measures will be completed no later than the time established by the department in accordance with this chapter.~~
- ~~B. Maintenance/Monitoring Bonds. The city shall require the applicant whose development proposal is subject to a mitigation plan to post a maintenance/monitoring bond or other security instrument in a form and amount determined sufficient to guarantee satisfactory workmanship, materials, and performance of structures and improvements allowed or required by this chapter for a period up to three years. The duration of maintenance/monitoring obligations shall be established by the land use coordinator after~~

consideration of the nature of the proposed mitigation and likelihood and expense of correcting mitigation failures.

~~C. Bonds or other security instruments shall be in the form and amount approved by the city land use coordinator and shall remain in effect until the land use coordinator determines in writing that performance and maintenance standards have been met.~~

**16.20.090105 Enforcement. Provisions of chapter ~~Apply to identified and unidentified sensitive lands.~~**

A. Penalty and Enforcement. Knowing or intentional violations of this chapter or any provision in this chapter shall be enforced in accordance with Chapter 1.14, Civil Infractions, or may be punishable by a fine of up to \$1,000 of value or a jail sentence of up to 90 days or both such fine and jail time. Any person, firm, corporation or association or any agent thereof who violates any of the provisions of this chapter shall be liable for all damages to public or private property arising from such violation, including the cost of restoring the affected area to an equivalent or improved condition prior to violation. The eCity shall stop work on any existing permits and halt the issuance of any or all future permits or approval for any activity which violates the provisions of this chapter until all penalties and restorations are made in full. Any required after-the-fact permit applications shall incur double the applicable permitting fees as a penalty for violating the provisions of this chapter.

B. Restorations. Restorations shall include, but not be limited to, rehabilitation or reestablishment to restore an unauthorized alteration or impact to a critical area such that the replacement of all improperly removed ground cover with species similar to those which were removed or other approved species such as the biological habitat the functions and values of the critical area will be replaced to the greatest extent feasible possible. A restoration plan shall be provided by Studies by a qualified professional consultants shall be conducted to determine the conditions which were likely to exist on the lot prior to the alteration and propose adequate restoration in compliance with this chapter. Emergency erosion control measures may be required.





**To:** The Langley City Council

**From:** Greg Easton, Planning Advisory Board Chair

**Meeting Date:** February 28, 2024

**Subject:** Recommendation to the Langley City Council regarding proposed code amendments to Chapter 16.20 of the Langley Municipal Code, updating the City's Critical Areas Ordinance in accordance with the periodic review requirements of RCW 36.70A.130; providing for severability; and establishing an effective date.

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## SUMMARY

The Growth Management Act (GMA) requires all cities and counties in Washington to adopt regulations protecting critical areas. These regulations are intended to preserve the natural environment, wildlife habitats, and sources of fresh drinking water, while also protecting public safety by limiting development in areas prone to natural hazards such as floods and landslides.

RCW 36.70A.030(6) defines five types of critical areas:

- Wetlands,
- Areas with a critical recharging effect on aquifers used for potable water,
- Fish and wildlife habitat conservation areas,
- Frequently flooded areas, and
- Geologically hazardous areas.

All jurisdictions are required to review, evaluate, and, if necessary, revise their critical areas ordinances according to an update schedule. The development of, and any updates to, critical areas regulations must be based on best available science in accordance with the criteria of Chapter 365-195 WAC.

Langley completed the required periodic review and update of its Comprehensive Plan in 2018. Due to constraints and circumstances at the time, a review and update of the Critical Areas Ordinance was not included in the 2018 Comprehensive Plan update as required. To address this, staff intended to conduct a review and update of the Critical Areas Ordinance in 2022, prior to the next required Comprehensive Plan update in 2025. Once work began, it became clear that a larger scope of changes was needed than initially anticipated. Additionally, new guidance was published by the Washington State Department of Fish and Wildlife (WDFW) which required changes to the City's regulations for streams. Based on these factors, the City opted to conduct a full review and update of the Critical Areas Ordinance as part of the periodic review and update required under RCW 36.70A.130.

## FINDINGS

1. RCW 36.70A.170(1)(d) requires each county and each city to designate critical areas utilizing the guidelines established in RCW 36.70A.050.
2. RCW 36.70A.060(2) requires each county and city to adopt development regulations that protect critical areas.

3. On January 15, 1992, the City of Langley adopted Ordinance 619 establishing Chapter 16.20 of the Langley Municipal Code, with regulations for the environment, resource lands, and critical areas.
4. Chapter 16.20 was subsequently updated via Ordinance 861 in 2005.
5. An update of the City's Critical Areas Ordinance was placed on the Community Planning Department's work plan for 2022 by the Langley City Council.
6. RCW 36.70A.172 requires counties and cities to include best available science in developing policies and development regulations to protect the functions and values of critical areas.
7. On May 23, 2022, the City acquired the services of The Watershed Company (subsequently renamed DCG/Watershed, Inc.), to: develop a public participation plan; evaluate existing conditions, best available science, and changes to state regulations and guidance; identify areas for improvement in the City's Critical Areas Ordinance; create a public engagement summary; and draft updates to the City's Critical Areas Ordinance.
8. On October 19, 2022, the City held a community meeting on the Critical Areas Ordinance update to present the Draft Best Available Science and Gaps Analysis.
9. The Best Available Science and Gaps Analysis was finalized in November of 2022 and two drafts of the ordinance were posted in February and April of 2023.
10. On October 2, 2023, the City Council approved a contract amendment with DCG/Watershed Inc. to: prepare addendums to the existing Best Available Science and Gap Analysis reports to ensure the most recent information is included; prepare the Department of Commerce Critical Areas Checklist and the Washington Department of Fish and Wildlife Riparian Management Zone Checklist, and draft any resulting code revisions for public review.
11. On October 25, 2023, the City held a community meeting on the addendum to the Best Available Science and Gaps Analysis and a third draft of the ordinance was posted in December of 2023.
12. On January 12, 2024, City staff issued a SEPA Determination of Non-Significance and posted a SEPA checklist along with a fourth draft of the ordinance for public review and comment.
13. On January 24, 2024, the Planning Advisory Board held a public hearing on the proposed ordinance changes and received verbal public comments.
14. Four total comments were received during the public comment period and at the public hearing. Revisions were incorporated into the ordinance to address the comments.
15. Also on January 12, 2024, the City submitted the draft Critical Areas Ordinance to the Department of Commerce for the 60-day Notice of Intent to Adopt Amendment and included a copy of the completed Department of Commerce Critical Areas Checklist and the Washington Department of Fish and Wildlife Riparian Management Zone Checklist. The 60-day review period will conclude on March 12, 2024.
16. Throughout the Critical Areas Ordinance Update process, the Planning Advisory Board held eleven meetings to consider the proposed updates, hear public comments, and suggest further edits.
17. The PAB finds that the City has conducted a thorough review and update of the critical areas ordinance including: relying on best available science to inform all changes; considering and addressing public and agency comments; and addressing state requirements as outlined in the


Department of Commerce Critical Areas Checklist and the Washington Department of Fish and Wildlife Riparian Management Zone Checklist.

18. PAB was divided on whether to include the provisions of proposed section LMC 16.20.085.S.12, providing for the use of wetland mitigation banks, due to concerns about the habitat value of such off-site mitigation compared to mitigation in the same watershed. After deliberation, PAB left this question open for Langley City Council to determine as part of their consideration of this ordinance.
19. PAB also recommends the City explore the establishment of a wetland mitigation bank within Langley or Langley's immediate watershed, to address the above mentioned concerns.

### **CONCLUSION**

The City of Langley Planning Advisory Board has reviewed the proposed changes to the Langley Municipal Code, deliberated, and considered public hearing testimony, and hereby recommends that the Langley City Council adopt an ordinance to amend Chapter 16.20 of the Langley Municipal Code, updating the City's Critical Areas Ordinance in accordance with the periodic review requirements of RCW 36.70A.130; providing for severability; and establishing an effective date.

Respectfully submitted through the Langley Community Planning & Building Department to the Langley City Council, pursuant to RCW 35A.63.020, this 12 day of March 2024 by,

  
\_\_\_\_\_  
Greg Easton  
Chair, Langley Planning Advisory Board

Enclosures  
Exhibit A – Amendments to Chapter 16.20 LMC



## City of Langley

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### MEMORANDUM

**To:** Langley City Council, Mayor Horstman  
**From:** Randi Perry, Director of Public Works  
**Re:** LIP-5 Questions and Answers  
**Council Meeting Date:** March 18, 2024

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**The purpose of this memo is to provide the Council with answers to frequently asked questions about Langley Infrastructure Project 5 (LIP-5).**

**Question #1:** What is included in LIP-5?

**Response:** LIP-5 is the installation of storm sewer (pipe and catch basins) within Edgecliff between Furman Avenue and the City Limits. For the new system to work properly new pavement and a thickened pavement edge will be installed to direct roadway run off into the system.

**Question #2:** What funding source will be used for the roadway resurfacing?

**Response:** This project will be funded by the 2019 Municipal Bond.

**Question #3:** Can the road be resurfaced as part of this project without installing the storm sewer?

**Response:** The project is approved by the voters as a stormwater management project, not pavement preservation. Tightline storm sewer was chosen to ensure that the city's road runoff is controlled without impacting the ditch, wetlands, or bluff, this approach requires pavement the full length of Edgecliff drive. Portions of the pavement could have been resurfaced had we directed this runoff to the existing ditch. We chose not to direct drainage to the ditch due to concerns over the performance and concerns about climate predictions for larger and more frequent rain events. This stretch is considered wetland and the potential for this water to infiltrate through the ditch into the groundwater system has historically been a concern for bluff owners.

**Question #4:** Will groundwater from the wetland be conveyed via the ditch on the south side of the road, or, via the new stormwater drain?

**Response:** LIP-5 was not designed to address groundwater from the wetland on the south shoulder of Edgecliff Rd. This is a regulated wetland with a very small portion located in the City's right of way. This project is designed to address roadway runoff only to ensure that this right-of-way generated water is removed from the area runoff equation by capturing it and directing it to the outfall. Upland flows south of Edgecliff Drive will continue to be captured in the existing ditch and conveyed to the outfall as it is under current conditions. This functionality will remain untouched to avoid wetland impacts and impacts to the existing utility poles.

**Question #5:** To what extent will LIP-5 address the recurring flooding at the bend of Edgecliff Dr. at approx. 724 Edgecliff?

**Response:** The road will be graded to divert roadway surface water runoff into the new stormwater system. This system will provide diversion and management for any water that reaches the roadway. Currently, rain runoff from the roadway infiltrates

onto properties in the road shoulder or flows into the ditch along the south side of the road. LIP-5 is intended to direct all roadway runoff into the new stormwater system, thereby reducing infiltration to the shoulders or entering the ditch. When the wetland south of 724 Edgecliff overflows the roadway during major rain events, that overflow will also be at least partially collected and managed by the new stormwater system.

**Question #7** Does LIP 5 include any maintenance to the ditch on the south side of Edgecliff?

**Response:** LIP 5 does not include any work on the existing ditch along the south side of Edgecliff Dr. from #724 to the city limits. This is intentional to avoid wetland impacts and impacts to the existing utility poles.

**Question #8:** What responsibility does the city have for maintaining roadside stormwater ditches?

**Response:** Different ditch types and different existing conditions require different maintenance strategies. Appropriate maintenance strategies may be limited by cost, space availability, and environmental regulation. The ditch along Edgecliff Drive is part of the city's right of way and is the city's responsibility to maintain. Private parties (adjacent property owners) who wish to do work affecting the ditch in the public right of way must first attain a permit from the Public Works Department and coordination with the Planning Department may be required. Public Works follows best management practices for [ditch maintenance](#). Special considerations are required for [ditches that convey natural flow](#).

**Question #9:** What will be the process for deciding when to utilize the air spading technique when trenching encounters the roots of trees adjacent to the public right of way? If trees are destabilized during the trenching process, what liability will the city have to the property owner?

**Response:** The [2020 LIP Arborist Report](#) identified all trees along the public right ways in the project area. The assessment rated each tree according to value, vigor, structure, and risk. The arborist also recommended procedures when trenching (found on page 4) which will be followed during LIP construction. The LIP does not include a budget specifically for air spading, so applying that method to avoid large structural roots will be made on a case-by-case basis by the Public Works Director in consultation with the project's arborist. In 2021 the [Public Works Department conducted a tree root investigation](#) in 9 areas with in Critical Root Zones (CRZ) identified in the 2020 arborist report and found no roots greater than 1".

Additionally, the arborist prepared a separate Tree Protection Plan as part of the 90% effort that will get finalized with the 100% effort. This protection plan includes a "Root Protection Matrix" that will be included in the plan sets. This matrix lays out a course of action for the contractor to follow depending on the "Priority" level of the tree and the location/size of roots encountered. This matrix will assist in the decision-making process for determining which type of trenching method should be used for a given situation. Time is included in the construction services proposal for the arborist to conduct periodic site inspections to ensure that the tree protection measures recommended are being properly adhered to.

While the city will take steps to minimize impact to trees, the public should also be discouraged from planting trees in or directly next to a utility corridor to avoid tree-infrastructure conflicts.



Thickened edge with Catch Basin is planned for LIP-5 (picture location Fairgrounds Road)

# City of Langley

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Krista "Kennedy" Horstman  
Mayor  
Fax (360) 221-4265

## Staff Report

To: Langley City Council  
From: Wanda J. Grone, Finance Director  
Re: Work Plan  
Meeting Date: March 18, 2024 (as of March 11)

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- Year-end finalization of 2023 financial results is continuing, as well as preliminary January and February reporting. As I was away from the office the first two weeks of March, these will be available in late March or early April, subject to future adjustments.
- The State Auditor's Office entrance conference was held February 21. The audit is underway.
- The member I recruited for the FPLC has agreed to serve in a slightly different capacity for human resources matters and the Mayor is working to find the best use of this resource.
- I am working with the Mayor on a presentation for the purchase of a new financial management system to serve the City with financial transactions, utility billing, cash receipting, accounts payable, budget, planning and building permitting applications, fixed asset accounting, and a document management system. This would replace the City's current Vision software and the applications being developed with Aktivov. We hope to bring you this presentation, including a financing model, mid-year. Please bear in mind that the cost of replacing our old software is nominal compared to the additional benefits and work efficiencies this centralized system will provide – *still in process*.
- February sales and hotel/motel tax figures came in late March 1, the last day I was in the office before leaving for 2 weeks, and due to payroll processing, I was unable to publish the results. The information will be sent out later this week if it has not been sent already.
- Mayor Kennedy and I have reviewed the arbitrage compliance consultants' qualifications and RFP responses and we have agreed on the best candidate for the City, subject to the client's reference check. Notification will be issued later this week.



**To:** The Langley City Council

**From:** Meredith Penny, Community Planning Director

**Meeting Date:** March 18, 2024

**Subject:** Update on Work Plan Items and Active Permit Applications

### **1. Update on Ongoing Projects**

\*More documents and information on any of the below projects can be found here:

[https://www.langleywa.org/departments/community\\_planning\\_and\\_building\\_department/plans\\_and\\_projects.php](https://www.langleywa.org/departments/community_planning_and_building_department/plans_and_projects.php)

a. **Tree Ordinance – Phase I, Monetary Penalties - COMPLETE**

On January 2, 2024, City Council adopted updates to the City's civil penalties ordinance to specifically address unpermitted tree removal. A few tree service providers have noted sections of the new ordinance that could be further clarified. Staff are working with volunteers from the Parks and Open Space Commission to review these proposed changes.

b. **Tree Ordinance – Phase II, Tree Protection Standards**

Staff applied for a grant through the Washington State Department of Natural Resources Urban and Community Forestry Program to update and consolidate existing tree protections standards into a unified ordinance, conduct a tree canopy assessment, and develop an urban forest management plan. Unfortunately, the City was not selected for the grant.

c. **Comprehensive Plan Update**

Staff are working with the Department of Commerce to have grant contracts for Council approval – both for the general Comprehensive Plan update and for the Climate Element. Staff are working with a member of CCAC, a Councilmember, the Mayor, and the Public Works Director to select a firm for the Climate Element. Staff published an RFP for consultant assistance with the buildable lands analysis and did not receive any responses. Staff will be reaching out to the same firm that is conducting Oak Harbor's analysis to see if they would be open to working with Langley as well. Staff have also been working closely with the planners from the other Island County jurisdictions on recommendations for population projections and housing allocations. Island County has adopted the Office of Financial Management's medium population projection of 102,639 by 2045. At the February 20<sup>th</sup> meeting, City Council ratified the medium projection. At their March 13<sup>th</sup> meeting, PAB passed a motion to recommend City Council ratify the Countywide Planning Policies and housing allocations. Staff will be working with PAB to draft a letter to City Council to accompany this recommendation.

d. **Bluff Management Plan**

The city has selected a consultant team to assist and the project is underway. A 30 percent Bluff Management Plan Draft was presented to PWAC at their Jan. 17<sup>th</sup> meeting. The 60 percent draft will be presented to Council at their March 18<sup>th</sup> meeting and PWAC at their March 20<sup>th</sup> meeting. Public comments on the 60 percent draft will be accepted through March 31<sup>st</sup>.

e. **Critical Areas Ordinance Update**

The City has made significant progress on the Critical Areas Ordinance Update since beginning the process last year. However, the Washington State Department of Fish and Wildlife has recently produced new guidance on how cities should be protecting regulated streams. Addressing this new guidance was the last major item the City needed to address before adopting the ordinance. The City's consultant team developed a new addendum to the 2022 Best Available Science Report to address the new State stream guidance and presented it during a community meeting on October 25, 2023. Final drafts of the critical areas ordinance and a SEPA determination were published to the City's website and a corresponding 14-day public comment period ran from January 13<sup>th</sup> – January 29<sup>th</sup>. A public hearing on the ordinance was held at PAB's meeting on January 24<sup>th</sup>. The City received four comments on the ordinance. At their February 28<sup>th</sup> meeting, PAB voted to recommend City Council adopt the proposed ordinance changes. The ordinance will be presented to City Council for a first reading at their meeting on March 18<sup>th</sup> and a second reading at their meeting on April 1<sup>st</sup>.

f. **Port of South Whidbey Zoning Code Amendment Request**

A notice of development application was posted for a 14-day comment period through January 22<sup>nd</sup>. The City received ~ 60 comments. All comments were compiled into a public comment matrix for response and a summary staff memo was drafted. A special onsite joint meeting of the City Council, PAB, and Port of South Whidbey Commission was held February 23<sup>rd</sup> from 1-3pm at the Fairgrounds. At their March 6<sup>th</sup> meeting, PAB voted to recommend that City Council not continue with drafting the requested zoning amendments. Staff are coordinating with Mayor Horstman on the next appropriate meeting to bring PAB's recommendation to Council.

**2. Other Activities**

- Assisting the Archives Specialist with review of rolled plans to prepare for digitizing.
- Coordinating with the Library on their remodel logistics and outstanding requirements
- Participating in Council special meeting on Commissions
- Participating in coordinating meetings on the LIP
- Participating in a State interview process on supportive housing ordinances
- Participating in the Island County Housing Advisory Board

**3. Update on Permit Applications**

a. **Land Use Permits**

i. **Active Land Use Permits**

Site Plan Review – 2

Shoreline Permit – 3

Flood Development Permit - 1

Critical Areas Permit Amendment – 1

Planned Unit Development – 1

Variance - 1

**A. Shoreline Permit – Retaining Wall - SDP-22-001 - 202-210 1<sup>st</sup> St**

In September of 2022, staff received an application for a 138 foot long retaining wall at the base of the two parcels that encompass 202-214 1st St. As well as an additional 106 linear foot wall placed on one of the two parcels, midway up the slope to support the block foundations. As part of the project, the existing deck on the western parcel would be replaced with an aluminum cable rail deck and 3 wooden pilings to support it. The removal of nine out of the existing fifteen trees onsite, is also proposed. The removed trees are proposed to be replaced with native shrubs or medium sized trees which may be more appropriate for the site. A shoreline substantial development permit is required which includes a decision by the City's Hearing Examiner. Staff have scheduled the hearing for April 3, 2024 at 9am. It will be a hybrid meeting (in-person and online via zoom) more information can be found on the City's website [here](#).

**B. Shoreline Variance – New Deck – SVAR-23-001 – 402 1<sup>st</sup>**

On March 15<sup>th</sup> an application for a shoreline variance was submitted for a property with an existing non-conforming single-family house. The application is to: install a new deck partially within the 50' steep slope buffer; install a hot tub with roof structure partially inside the 15' steep slope setback; resurface the existing hardscape patio and steps; reduce the footprint of the existing asphalt driveway; replace the asphalt driveway surface with semi permeable pavers; and install a boat lift and kayak storage at the waterfront. Staff issued a letter of complete application and noticed it for public comments. The comment period concluded June 12<sup>th</sup> and no comments were received. A review letter requesting additional information was sent on June 23, 2023, a second review letter sent on August 14, 2023, and most recently, a third review letter sent on December 8, 2023. Shoreline Variances require a public hearing with the Hearing Examiner and a final decision with the Department of Ecology. Staff are working to schedule the public hearing.

**C. Shoreline Substantial Development and Variance – Retaining Wall - SDP-23-001 and SVAR-23-002**

On May 24<sup>th</sup>, an application for a shoreline substantial development and shoreline variance was submitted to install a soldier pile retaining wall and conduct bluff revegetation. On June 12<sup>th</sup> staff issued a letter of incomplete application and were awaiting the required items. In the meantime, the applicant has resubmitted the application as an emergency permit. After a peer review of the geotechnical report, staff issued emergency authorization on November 30, 2023. The applicants will still be required to go through the normal permit process after the emergency work is complete, which will require a public hearing with the Hearing Examiner and a final decision with the Department of Ecology.



- D. Critical Areas Permit Amendment – Single Family Residence - CA-22-001 – 851 Saratoga Rd**  
August 11, 2022, staff issued approval for a critical areas permit to replace an existing uninhabitable single-family residence, attached deck, gravel driveway, and concrete pad with a new single-family residence, attached garage, deck, and associated septic system within a Category III, 110-foot wetland buffer. Since issuing the permit, the property has changed hands, and the new owner submitted a revised proposal with an updated mitigation plan on January 8, 2024.
- E. Site Plan Review – Generation Apartments – SPR-23-001 and VAR-23-001 – 2<sup>nd</sup> and DeBruyn**  
On December 27, 2023, staff received a permit application for the new construction of 14 apartment units in three separate buildings under the Multifamily Infill Code, Chapter 18.13. The applicants are also requesting a variance regarding the location of the required landscaping strip in relation to the sidewalk. A notice of application was published starting a 30-day comment period which will conclude on March 11<sup>th</sup>. Staff have received 29 comments. Staff will organize the comments into a matrix for the applicant's response, along with any requirements for additional or corrected information. Variances require a public hearing and decision by the Hearing Examiner.
- F. Recent Design Review Board Decisions**  
The Design Review Board met February 21<sup>st</sup> to consider an application for a mural at Wishing Whale Park and the relocation of an art piece from the side of the Visitor Center to the Firehall, both applications were approved. The March DRB meeting is expected to be cancelled, since no applications have been received.
- G. Planned Unit Development (PUD) - Coles Valley – Coles Rd - R32904-194-4850**  
Tuesday, September 19, 2023, staff deemed the application materials for the proposed Coles Valley PUD complete. Concurrently with this notice of complete application, staff noticed the 30-day public comment period for the permit application. The public comment period ran from Saturday, September 23, 2023 through Monday, October 23, 2023. This will not be the only opportunity for the public to comment on potential environmental impacts of this proposal. A separate notice of SEPA environmental determination with an associated comment period will be issued once mitigation measures have been identified. Staff reviewed the application materials and compiled public and agency comments. On December 14, 2023 staff sent a review letter back to the applicants with requests for additional information. In the review letter, staff included a summary spreadsheet of all the public comments received, but staff did not yet request responses to the comments from the Coles Valley applicants. Staff are working to organize the comments by topic, which will take time to complete, then a response from the applicants will be requested. In the meantime, the applicants are working to address staff and agency comments.

## ii. Anticipated Land Use Applications

- A. Site Plan Review - Heron Park, Habitat for Humanity – 3rd St - S8526-00-0000A-0**  
Since the project is receiving SHOP funds, the project has been going through an Environmental Assessment, which is required for all HUD-funded projects. On December 7, 2023, City staff as the Responsible Official for the Environment Determination, signed a Request for Release of Funds and transmitted the request to HUD. On January 4<sup>th</sup>, HUD authorized Habitat to use the grant funds. The next step in the process will be for Habitat to apply for a Type I administrative site plan and SEPA review.
- B. Site Plan Review & Binding Site Plan – Mixed-Use Development – Cascade Ave - R33034-076-3740**  
The application will require a site plan review, and if the units are condominiums, then a binding site plan will be required.
- C. Site Plan Review – Multifamily Infill Cottages – 215 6<sup>th</sup> Street**  
Staff held a pre-application conference for seven cottages proposed on a property with two existing dwelling units. The project is proposed under the multi-family infill code and will require a Type I site plan review. If the units are turned into condominiums, a binding site plan will be required.



## MEMORANDUM

**To:** Langley City Council and Mayor Horstman  
**From:** Randi Perry, Public Works Director  
**Re:** Staff Report  
**Meeting Date:** March 18, 2024

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**This memo provides the council with an overview of Public Works activity 2/17/2024 to 3/12/2024.**

### **General**

- International Women's Day Ignite Worldwide participation – Oak harbor High School
- Department of Ecology use report - UNDERWAY.
- Finance Department Support - Auditor entrance meeting.
- Biosolids Report- SUBMITTED
- Mystery Weekend
- Annual - NPDES permit fee calculation.
- Participate RFP review – Climate Element
- Wastewater Treatment Plant HVAC Installation
- Sandy Point right of way discussions with Island County
- Lead and Copper Inventory – Investigate options for contract.
- P&R Infiltration pond maintenance
- Flagger Certification Training - SCHEDULED

### **Langley Infrastructure Project – BID Goal – September**

- Local Community Partnership Grant Agreement- (\$250,000) – UNDERWAY
- PWB Loan Scope – Agreement – SUBMITTED TO COMMERCE
- Phase 3 Contract – 100% Design, Bid Support and Construction Support – PWAC 3/20/24 -UNDERWAY.
- Island County - Edgecliff Stormwater Outfall /water line conflict– UNDERWAY.

### **Saratoga Road Pavement Preservation Project – Bid Goal – May Construction Completion Goal – July**

- Transportation Improvement Board – SUBMITTED Agreement
- PACE Engineering – Notice to proceed.

### **Safe Streets for All**

- Bi-weekly planning meetings in coordination with IRTPO

### **Bluff Management Plan Project – 60% deliverable March 2024 – Completion goal - May.**

- Coordination and deliverable Review

### **Public Works Coordination – Private Development**

- Mcleod Alley – Side Sewer Emergency Repair
- 113 Park – Inspection Report Completion
- 129 4<sup>th</sup> – water service replacement- Permit Issued
- 742 Suzanne Court (ADU) – Utility Application Review
- Goosefoot (2<sup>nd</sup>& DeBruyn) Coordination – Site Plan Application Review
- 4380 Starlight Lane – County Water Service Application coordination (ADU) – Pending Payment
- 830 Edgecliff – SFR Review COMPLETE
- 120 Sunrise – Broken Side sewer – PENDING APPLICATION – Follow-up
- 321 Cascade Coordination – PENDING APPLICATION

- Library Coordination – Permit Review
- 215 6<sup>th</sup> Street Coordination
- Fairgrounds – Port Meeting
- 1112 Al Anderson- Complete
- 431 Island View – Water damage account review
- S7345-00-01004-0 3<sup>rd</sup> Street Duplex– Coordination
- 304 DeBruyn - Coordination

***Emergency Call outs***

1/26/24 – Pumphouse Power outage

2/28/24 – City Hall and Treatment Plant Power outage